

## Agenda for a meeting of the Bradford West Area Committee to be held on Wednesday, 25 March 2020 at 6.00 pm in Committee Room 1 - City Hall, Bradford

### Members of the Committee – Councillors

MEMBERS: LABOUR COUNCILLORS	ALTERNATE COUNCILLORS	MEMBERS: LABOUR	LABOUR
A Ahmed	Azam		
Akhtar	Duffy		
Amran	Dunbar		
Engel	Arshad Hussain		
Kamran Hussain	Shabir Hussain		
Mohammed	Lal		
Mullaney	Shabbir		
Nazir	Shaheen		
Thirkill	Swallow		

### Notes:

- This agenda can be made available in Braille, large print or tape format on request by contacting the Agenda contact shown below.
- The taking of photographs, filming and sound recording of the meeting is allowed except if Councillors vote to exclude the public to discuss confidential matters covered by Schedule 12A of the Local Government Act 1972. Recording activity should be respectful to the conduct of the meeting and behaviour that disrupts the meeting (such as oral commentary) will not be permitted. Anyone attending the meeting who wishes to record or film the meeting's proceedings is advised to liaise with the Agenda Contact who will provide guidance and ensure that any necessary arrangements are in place. Those present who are invited to make spoken contributions to the meeting should be aware that they may be filmed or sound recorded.
- If any further information is required about any item on this agenda, please contact the officer named at the foot of that agenda item.

***Decisions on items marked \* are not Executive functions and may not be called in under Paragraph 8.7 of Part 3E of the Constitution.***

**From:**

Parveen Akhtar  
City Solicitor

**To:**

Agenda Contact: Jill Bell Committee Secretariat, City Hall, Bradford BD1 1HY  
Phone: 01274 434580  
E-Mail: [jill.bell@bradford.gov.uk](mailto:jill.bell@bradford.gov.uk)

## **A. PROCEDURAL ITEMS**

### **1. ALTERNATE MEMBERS (Standing Order 34)**

The City Solicitor will report the names of alternate Members who are attending the meeting in place of appointed Members.

### **2. DISCLOSURES OF INTEREST**

(Members Code of Conduct - Part 4A of the Constitution)

To receive disclosures of interests from members and co-opted members on matters to be considered at the meeting. The disclosure must include the nature of the interest.

An interest must also be disclosed in the meeting when it becomes apparent to the member during the meeting.

*Notes:*

- (1) Members may remain in the meeting and take part fully in discussion and voting unless the interest is a disclosable pecuniary interest or an interest which the Member feels would call into question their compliance with the wider principles set out in the Code of Conduct. Disclosable pecuniary interests relate to the Member concerned or their spouse/partner.*
- (2) Members in arrears of Council Tax by more than two months must not vote in decisions on, or which might affect, budget calculations, and must disclose at the meeting that this restriction applies to them. A failure to comply with these requirements is a criminal offence under section 106 of the Local Government Finance Act 1992.*
- (3) Members are also welcome to disclose interests which are not disclosable pecuniary interests but which they consider should be made in the interest of clarity.*
- (4) Officers must disclose interests in accordance with Council Standing Order 44.*

### **3. INSPECTION OF REPORTS AND BACKGROUND PAPERS**

(Access to Information Procedure Rules – Part 3B of the Constitution)

Reports and background papers for agenda items may be inspected by contacting the person shown after each agenda item. Certain reports and background papers may be restricted.

Any request to remove the restriction on a report or background paper should be made to the relevant Strategic Director or Assistant Director whose name is shown on the front page of the report.

If that request is refused, there is a right of appeal to this meeting.

Please contact the officer shown below in advance of the meeting if you wish to appeal.

(Jill Bell - 01274 434580)

#### 4. **PUBLIC QUESTION TIME**

(Access to Information Procedure Rules – Part 3B of the Constitution)

To hear questions from electors within the District on any matter this is the responsibility of the Committee.

**Questions must be received in writing by the City Solicitor in Room 112, City Hall, Bradford, BD1 1HY, by mid-day on Monday 23 march 2020.**

(Jill Bell - 01274 434580)

### **B. BUSINESS ITEMS**

#### 5. **DURHAM TERRACE FOOTWAYS - PETITION**

1 - 10

The report of the Strategic Director of Place (**Document “Y”**) considers a petition to carry out maintenance work on the footways of Durham Terrace, Girlington.

The petitioners have requested: -

*The residents would like to request that the footpaths be repaired on Durham Terrace, both sides are badly damaged and will cause someone a serious injury in the near coming future.*

**Recommended -**

- (1) That the few minor safety defects be repaired at the earliest opportunity.**
- (2) That the tarmac footways be included on the list of streets to be considered for the highway maintenance programme of footway slurry surfacing treatment during financial year 2020/21 along with other similar requests received or identified throughout the year.**
- (3) That the lead petitioner be informed accordingly.**

(Andrew Whelan - 01273 434409)

6. **HIGHWAY MAINTENANCE NON-CLASSIFIED ROADS AND SURFACE DRESSING ALLOCATION FOR BRADFORD WEST - 2020/21** 11 - 20

This report of the Strategic Director of Place (**Document “Z”**) provides information on Capital Highway Maintenance funding and makes recommendations on the allocation for Non-Classified road resurfacing schemes and Surface Dressing sites.

**Recommended -**

**That the Bradford West Area Committee approves the proposed programme of works for as shown in Appendix 1 and 2 to Document “Z”.**

(Andrew Whelan – 01274 434409)

7. **STREETS DEDICATION TO REMEMBER AANISAH AZAD RASHID AND MOHAMMED RAEES KABIR FARID** 21 - 26

This report of the Strategic Director of Place (**Document “AA”**) considers the proposal to name two new streets in remembrance of “Aanisah Azad Rashid” and “Mohammed Raees Kabir Farid”.

The Chief Executive Kersten England and Leader of the Councillor Susan Hinchcliffe have been consulted.

Councillor Mohammed Amran is proposing to name two new streets on the development on the site of the old Chellow Grange Quarry, Haworth Road, Bradford. The planning Application number is 19/01150/MAF.

**Recommended -**

**That the proposed street names “Aanisah Avenue” and “Raees Way” be approved.**

(Adrian Walker – 0127 431237)

8. **PROTECTING CHILDREN AND VULNERABLE ADULTS AT RISK OF EXPLOITATION** 27 - 100

The report of the Chief Executive (**Document “AB”**) provides an update to and builds on the report presented to the Bradford West Area Committee on the 30<sup>th</sup> January 2019 regarding the issue of Child Sexual Exploitation (CSE). It now focuses on the Strategic Response to all forms of exploitation in Children and Adults and how partners from the Working Together to Safeguard Children – the Bradford Partnership and the Bradford Safeguarding Adults Board work to drive improvements across the District and to hold agencies to account for their work in their area. This report also outlines the emergence of other complex safeguarding themes and outlines how partners are

effectively collaborating and focussing upon the protection of vulnerable Children and Adults.

**Recommended -**

- (1) The Area Committee is invited to consider the contents of Document “AB” and how members can support local activity.**
- (2) The Area Committee shall receive a further update on the progress of the response to exploitation in 12 months time.**
- (3) Partners will seek further funding opportunities from Government funding streams to enable the continuation of service provision as outlined in this report.**
- (4) This report is a call to action for all partners to recognise exploitation in its widest sense and continue to provide a coordinated safeguarding response to children and vulnerable adults.**

(Mark Griffin – 01274 433461)

**9. STRONGER COMMUNITIES STRATEGY AND DELIVERY PLAN** 101 - 116

The report of the Strategic Director of Place (**Document “AC”**) gives an update of the integrated Communities Programme which is a part of the Stronger Communities Strategy and Delivery Plan, produced by the Bradford Stronger Communities Partnership.

**Recommended –**

**Bradford West Area Committee is asked to note the progress the Integrated Communities Programme, Bradford For Everyone has made in the last 12 months against the Stronger Communities Together Strategy developed by the Stronger Communities Partnership.**

(Zahra Niazi – 01274 436082)

**10. COMMUNITY CHEST 1 APRIL 2019 TO 31 MARCH 2020** 117 - 126

The report of the Strategic Director of Place (**Document “AD”**) summarises the Community Chest Grants awarded in the financial year April 2019 to March 2020 for the benefit of communities within Bradford West Constituency.

**Recommended -**

- (1) That the Bradford West Area Committee nominate the Grants Advisory Group representatives for the 2020/21 period.**

- (2) That the wide range of applications from groups, organisations and individuals across Bradford West Constituency are noted and welcomed.
- (3) That the Bradford West Area Co-ordinator's Office continues to ensure the effective allocation of the Community Chest budget by providing appropriate advice and support to applicants.
- (4) That organisations requesting Community Chest grant funding must return their completed Memorandum of Agreement (MOA) within a 3 month period from the date it was posted. Failure to do so will make the organisation ineligible for the funding and they will have to reapply.

(Noreen Akhtar – 01274 432507)

11. **GREAT HORTON ROAD (LIME STREET), BRADFORD** 127 -  
**OBJECTIONS TO PROPOSED REFUGE ISLAND** 134

The report of the Strategic Director of Place (**Document "AE"**) considers objections received to proposals for a pedestrian refuge island on Great Horton Road, Bradford

**Recommended -**

- (1) That the objections be overruled and the proposed pedestrian island be implemented and the associated TRO formally advertised as shown on Plan No. HS/TRSS/104494/CON-1B – attached as Appendix 1 to Document "AE"
- (2) That the objectors be informed accordingly.

(Andrew Smith – 01274 434674)

12. **CLAYTON VILLAGE - OBJECTIONS TO PROPOSED TRAFFIC** 135 -  
**CALMING AND 20MPH ZONE** 142

The report of the Strategic Director of Place (**Document "AF"**) considers objections to recently advertised proposals for a 20mph zone in Clayton Village (including traffic calming measures on Clayton Lane).

**Recommended -**

- (1) That Endsleigh Place be removed from the 20mph zone and the remaining objections be overruled and the modified Speed Limit Order be sealed and implemented.

- (2) **That the objection to the traffic calming proposals on Clayton Lane be overruled and the scheme be implemented as advertised.**
- (3) **That the objectors be informed accordingly.**

(Andrew Smith – 01274 434674)

THIS AGENDA AND ACCOMPANYING DOCUMENTS HAVE BEEN PRODUCED, WHEREVER POSSIBLE, ON RECYCLED PAPER

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## Report of the Strategic Director of Place to the meeting of the Bradford West Area Committee to be held on 25th March 2020

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**Subject:**

**Y**

DURHAM TERRACE FOOTWAYS - PETITION

**Summary statement:**

This report considers a petition to carry out maintenance work on the footways of Durham Terrace, Girlington.

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Steve Hartley  
Strategic Director  
Place

**Portfolio:**

Regeneration, Planning and Transport

Report Contact: Andrew Whelan  
Principal Engineer Highway Maintenance  
Phone: (01274) 434409  
E-mail: [andrew.whelan@bradford.gov.uk](mailto:andrew.whelan@bradford.gov.uk)

**Overview & Scrutiny Area:**

Regeneration and Environment

**1. SUMMARY**

- 1.1 This report considers a petition to carry out maintenance work on the footways of Durham Terrace, Girlington.

**2. BACKGROUND**

- 2.1 The petitioners have requested: -

*The residents would like to request that the footpaths be repaired on Durham Terrace, both sides are badly damaged and will cause someone a serious injury in the near coming future.*

- 2.2 Durham Terrace is considered a link / local access footway on our hierarchy and as such has a relatively low footfall. It serves as a link to a number of streets that are predominantly residential.

- 2.3 The footways have been surveyed and overall they are in an acceptable, safe and serviceable condition, however there is some ongoing general deterioration evident and some sections have also been affected by older utility works. Additionally, there are several more localised safety defects.

- 2.4 A plan of the street is attached in Appendix 1 for information.

- 2.5 Site photos are attached in Appendix 2 to provide an overview of the footway condition.

**3. OTHER CONSIDERATIONS**

- 3.1 Local ward members have been consulted. Any comments received will be reported verbally to this meeting.

**4. FINANCIAL & RESOURCE APPRAISAL**

- 4.1 Any recommendations for the future promotion of schemes would be subject to the allocation of an appropriate level of funding from the Highway Maintenance budget.

**5. RISK MANAGEMENT AND GOVERNANCE ISSUES**

- 5.1 A failure to prioritise highway maintenance schemes based on condition and hierarchy may lead to a deterioration in overall network condition.

**6. LEGAL APPRAISAL**

- 6.1 There are no legal implications associated with the Officer recommendations as the course of action proposed is in general accordance with the Councils power as Highway Authority.

**7. OTHER IMPLICATIONS**

**7.1 EQUALITY & DIVERSITY**

Due regard is given to Section 149 of the Equality Act 2010 when investigating this matter.

**7.2 SUSTAINABILITY IMPLICATIONS**

There are no sustainability implications arising from this report.

**7.3 GREENHOUSE GAS EMISSIONS IMPACTS**

None.

**7.4 COMMUNITY SAFETY IMPLICATIONS**

Effective maintenance of the local highway network is essential to ensure the safe passage of pedestrians and road users alike.

**7.5 HUMAN RIGHTS ACT**

There are no human rights implications arising from this matter.

**7.6 TRADE UNION**

There are no trade union implications arising from this report.

**7.7 WARD IMPLICATIONS**

Ward members have been consulted on the petition.

**7.8 AREA COMMITTEE ACTION PLAN IMPLICATIONS**

None.

**7.9 IMPLICATIONS FOR CORPORATE PARENTING**

None.

**7.10 ISSUES ARISING FROM PRIVACY IMPACT ASSESSMENT**

None.

**8. NOT FOR PUBLICATION DOCUMENTS**

8.1 None.

**9. OPTIONS**

9.1 Members may propose alternative recommendations on which they will receive appropriate officer advice.

**10. RECOMMENDATIONS**

- 10.1 That the few minor safety defects be repaired at the earliest opportunity.
- 10.2 That the tarmac footways be included on the list of streets to be considered for the highway maintenance programme of footway slurry surfacing treatment during financial year 2020/21 along with other similar requests received or identified throughout the year.
- 10.3 That the lead petitioner be informed accordingly.

**11. APPENDICES**

- 11.1 Appendix 1 – Location plan.
- 11.2 Appendix 2 – Site photos.

**12. Background Documents**

- 12.1 None.



Appendix 2 – Site Photos.

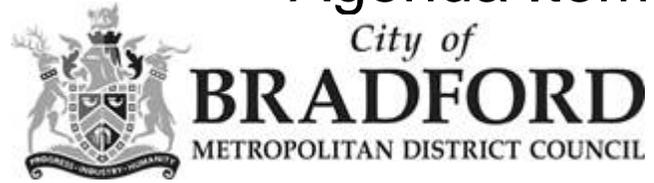








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## **Report of the Strategic Director, Place to the meeting of Bradford West Area Committee to be held on 25th March 2020.**

---

**Subject:**

**Z**

**HIGHWAY MAINTENANCE NON-CLASSIFIED ROADS AND SURFACE DRESSING ALLOCATION FOR BRADFORD WEST - 2020/21**

### **Summary statement:**

This report provides information on Capital Highway Maintenance funding and makes recommendations on the allocation for Non-Classified road resurfacing schemes and Surface Dressing sites.

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Steve Hartley  
Strategic Director  
Place

Report Contact: Andrew Whelan  
Principal Engineer Highway  
Maintenance  
Phone: (01274) 434409  
E-mail: [andrew.whelan@bradford.gov.uk](mailto:andrew.whelan@bradford.gov.uk)

### **Portfolio:**

Regeneration, Planning & Transport

### **Overview & Scrutiny Area:**

Regeneration and Environment

## **1.0. SUMMARY**

- 1.1. This report details the allocation of the capital highway maintenance budget to the Non-Classified road network and Surface Dressing sites for 2020/21 in Bradford West.

## **2.0. BACKGROUND**

- 2.1. The capital highway maintenance element of the Local Transport Plan for all classification of road for Bradford in 2020/21 is £4,951,000.
- 2.2. It is essential that local highway maintenance continues to be prioritised, reflecting the economic and social importance to communities and the need to safeguard the largest single local public asset. As such the allocation is to be prioritised on those roads in most need of maintenance.
- 2.3. The varying types and classifications of roads are routinely monitored by standardised survey equipment. The sites chosen for inclusion are those that have been shown to be in the most need of repair on the most recent survey. This is supplemented by those roads that are known to have suffered increased deterioration due to the ageing process and recent winter weather.
- 2.4. An initial recommended selection of Non-Classified and Surface Dressing sites is included in Appendices 1 and 2 (respectively) attached.
- 2.5. The list of Non-Classified resurfacing sites (Appendix 1) shows an initially recommended priority programme, based on overall condition to the value of £300,000. This is anticipated to be the budget available for Bradford West. A reserve list is also presented within Appendix 1. Members may seek to substitute schemes from the recommended programme for those on the reserve list as is deemed necessary to meet local highway maintenance concerns. Also, if it transpires that it is not feasible to progress any of the originally selected schemes, these will be substituted with alternatives from the reserve lists.
- 2.6. The suggested programme of Surface Dressing sites, totalling 51,560 m<sup>2</sup> (approx. £185,616) is attached as Appendix 2.
- 2.7. In order that programme delivery can be achieved within the appropriate financial year it is imperative that the committee approves a works programme at this stage.

### **3.0. OTHER CONSIDERATIONS**

3.1. None.

### **4.0. FINANCIAL & RESOURCE APPRAISAL**

4.1. The total value of schemes on the Appendix 1 list exceeds the likely allocated spend on Non-Classified roads for this financial year. This is in the region of £1.5 million for the whole of the Bradford Metropolitan District, which would equate to around £300,000 for Bradford West.

4.2. Indicative funding has been identified for each scheme but the actual cost will be determined through the scheme development process. The identification of a reserve list of works is necessary in order to offset schemes that inevitably will be delayed as a consequence of unforeseen circumstances such as work by statutory bodies and conflicts with other major schemes etc. There may also need to be further adjustment to the programme following the more detailed costing process. Any sites that are deferred for whatever reason will roll over to the following years list.

4.3. The total value of the schemes identified in Appendix 2 does not exceed the capital allocation for Surface Dressing, consequently it is the intention that work will be completed on all of those sites listed, however it is possible that some of the schemes may need to be deferred, again likely due to conflicts with works by other bodies, statutory undertakers etc. Any schemes that are deferred for whatever reason will roll over to the following years programme.

### **5.0. RISK MANAGEMENT AND GOVERNANCE ISSUES**

5.1. A failure to prioritise highway maintenance schemes based upon condition and safety survey data will result in an increased requirement for reactive maintenance and lead to a reduction in road safety conditions and an associated increase in successful insurance claims against the Council.

### **6.0. LEGAL APPRAISAL**

6.1. There are no specific issues arising from this report. The course of action proposed is in accordance with the Council's power as Highway Authority.

### **7.0. OTHER IMPLICATIONS**

#### **7.1. EQUALITY & DIVERSITY**

The prioritisation process has been undertaken, and recommended schemes programmes determined, with due regard to Section 149 of the Equality Act 2010.

#### **7.2. SUSTAINABILITY IMPLICATIONS**

None.

#### **7.3. GREENHOUSE GAS EMISSIONS IMPACTS**

There is no impact on the Council's own and the wider District's carbon footprint and emissions from other greenhouse gases arising from this report.

**7.4. COMMUNITY SAFETY IMPLICATIONS**

Effective maintenance of the highway network is essential to ensure the safe passage of pedestrians and road users alike.

**7.5. HUMAN RIGHTS ACT**

In formatting the proposals, due regard has been given to the Human Rights Act and there are no implications which have been identified.

**7.6. TRADE UNION**

None.

**7.7. WARD IMPLICATIONS**

The suggested programmes have been determined on the basis of condition surveys, hence the proposed level of funding may differ from ward to ward for the programme year. However it is considered that, over a number of years, monies expended on maintenance works within each Area Committee will even out (proportionate to the length, nature and condition of highways).

**7.8. AREA COMMITTEE ACTION PLAN IMPLICATIONS**

The development and implementation of schemes included in this report support priorities within the Bradford West Area Committee Ward Plans.

**7.9 IMPLICATIONS FOR CORPORATE PARENTING**

None.

**7.10 ISSUES ARISING FROM PRIVACY IMPACT ASSESSMENT**

None.

**8.0. NOT FOR PUBLICATION DOCUMENTS**

8.1. None.

**9.0. OPTIONS**

9.1. That the Bradford West Area Committee adopts the recommended schemes detailed in Appendix 1 and 2.

9.2. That the Bradford West Area Committee adopts the recommended schemes detailed in Appendix 1 and 2, with any substitutions (to a similar value) from the reserve list in Appendix 1.

**10.0. RECOMMENDATIONS**

10.1. That the Bradford West Area Committee approves the proposed programme of works for as shown in Appendix 1 and 2.

**11.0. APPENDICES**

11.1 Appendix 1 – Highway Maintenance Proposed Capital Programme for Non-PRN (Non-classified roads).

11.2 Appendix 2 – Proposed Programme for Surface Dressing.

**12.0. BACKGROUND DOCUMENTS**

12.1. None.

## Appendix 1 - Highway Maintenance Proposed Capital Programme for Non-PRN (Non-classified roads)

Road Name	Ward	From	To	Length	Budget
<b>Priority Sites</b>					
Back Lane, Thornton	Thornton and Allerton	Allerton Road	Bob Lane	580	£60,000
Brownroyd Street, Girlington	City	Full Length		230	£19,000
Emerson Avenue, Heaton	Heaton	Full Length		125	£14,000
Fairbank Road, Girlington	Toller	Whetley Lane	Durham Terrace	150	£23,000
Hedge Side, Fairwaether Green	Clayton & Fairweather Green	Full Length		50	£6,000
Hedge Way, Daisy Hill	Clayton & Fairweather Green	Full Length		280	£24,000
Heights Lane, Heaton	Toller	Section adjacent to Gate 2 Lynfield mount		100	£20,000
Hollings Road, Manningham	Manningham	Thornton Road	Fearnside Terrace	120	£12,000
Midland Road, Frizinghall	Heaton	Aireville Road	Beamsley Road	110	£17,000
Moorside, Heaton	Toller	Full Length		125	£9,000
Mortimer Street, Girlington	City	Full Length		181	£27,000
North Park Road, Manningham	Manningham	Sections		200	£28,000
Parsons Road, Heaton	Heaton	Park Drive	Carlton drive	120	£15,000
Shay Lane, Heaton	Heaton	Highgate	Salem Rugby Club	200	£26,000
					<b>£300,000</b>
<b>Reserve Sites</b>					
Bertram Road, Manningham	Manningham	Church Street	St Pauls Road	100	£10,000
Branksome Crescent, Heaton	Toller	Full Length	(M)	420	£20,000
Brantwood Road, Heaton	Heaton	Stoney Ridge Avenue	Brantwood Avenue	350	£70,000
Campus Road, Listerhills	City	Full Length		270	£22,800
City Road, Bradford	Manningham	Menstone Street	Oxley Street	100	£23,000
Cottam Avenue, Lidget Green	City	Full Length		130	£13,000
Currer Street, Little Germany	City	Full Length		150	£18,000
Duchy Crescent, Heaton	Heaton	Full Length	(M)	170	£7,000
Hilton Road, Frizinghall	Heaton	Shipleigh Fields Road	Wharnccliffe Road	220	£22,000
Hind Street, Manningham	Manningham	Full Length	(M)	75	£3,000
Jennings Place, Gt Horton	City	Full Length		140	£12,000
Juniper Close, Manningham	Manningham	Full Length	(M)	30	£2,000

Leaside Drive, Thornton	Thornton and Allerton	Full Length	(M)	90	£3,500
Leaventhorpe Grove	Thornton and Allerton	Full Length		55	£7,000
Maythorne Drive, Clayton	Clayton & Fairweather Green	Full Length		140	£14,000
North Brook Street, Bradford	City	Full Length		75	£10,000
Park Drive, Heaton	Heaton	Sections		150	£16,000
Pasture Close, Clayton	Clayton & Fairweather Green	Full Length		280	£28,000
Rand Street, Listerhills	City	Full Length		100	£9,000
Rawson Road, Bradford	City	Westgate	Bend	130	£20,000
Reyhill Grove, Bradford	City	Full Length	(M)	65	£3,000
Ruskin Avenue, Heaton	Heaton	Full Length	(M)	65	£3,000
Salisbury Road, Frizinghall	Heaton	Full Length		240	£26,000
Scoresby Street, Little Germany	City	Full Length		110	£15,000
Shay Grove, Heaton	Heaton	Full Length		80	£24,000
St Pauls Road, Manningham	Manningham	Bertram Road	St Marys Road joins to Bertram Rd site	110	£12,000
Tintern Avenue, Allerton	Clayton & Fairweather Green	Full Length	(M)	60	£2,500
West Street, Bradford	City	Full Length		60	£9,000
Wharf Street, Bradford	City	Full Length		190	£23,000
Whitefield Place, Girlington	Toller	Full Length		50	£8,000
				6776	<b>£455,800</b>

## Appendix 2 – Proposed Programme for Surface Dressing

Site	Ward	Area	From	To	Post Code
Lincoln Road	Manningham	628	Full Length		BD8 8DL
Thorncliffe Road	Manningham	2159	Full Length		BD8 7DD
Bronte Old Road	Thornton & Allerton	2549	Full Length		BD13 3HN
Bronte Place	Thornton & Allerton	436	Full Length		BD13 3EJ
Burrow Street	City	1135	Full Length		BD5 0QJ
Sharpe Street	City	1342	Full Length		BD5 0QJ
William Street	City	566	Full Length		BD5 0QJ
Canford Drive	Thornton & Allerton	2681	Full Length		BD15 7AR
Canford Road	Thornton & Allerton	1193	Full Length		BD15 7BS
Squire Lane	Toller	4359	Full Length		BD8 0BB
Branksome Crescent	Toller		Heaton Park Drive	19	BD9 5LA
Union Road	City		Full Length		BD7 3HN
Duchy Drive	Toller / Heaton	6438	Full Length		BD9 5LP
Bramley Steet	City	272	Park Road	Incommunities Gates	BD5 0AP
Elizabeth Street	City		Full Length		BD5 0SD
Heddon Grove	City	723	Full Length		BD5 0TA
Leaventhorpe Grove	Thornton & Allerton		Full Length		BD13 3BN
Jervaulx Crescent	Manningham		Full Length		BD8 8JA

Bradford Road, Clayton	Clayton & Fairweather Grn	8571	Middle Lane	Terrington Crest	BD14 6HJ
Park Drive	Heaton	3965	Full Length		BD9 4DP
Parsons Road	Heaton	2800	Full Length		BD9 4DW
Allerton Road	Thornton & Allerton	1014	Ley Top Lane	Lower Copy	BD15 7QX
Allerton Road	Thornton & Allerton	10729	Dean Lane	Prune Park Lane	BD15 8AB

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## **Report of the Strategic Director, Place to the meeting of the Bradford West Area Committee to be held on 25<sup>th</sup> March 2020**

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**Subject:**

**AA**

### **STREETS DEDICATION TO REMEMBER AANISAH AZAD RASHID AND MOHAMMED RAEES KABIR FARID**

To name two new streets off Haworth Road, Bradford in memory of “Aanisah Azad Rashid” and “Mohammed Raees Kabir Farid” as “Aanisah Avenue” and “Raees Way”.

### **Summary statement:**

This report considers the proposal to name two new streets in remembrance of “Aanisah Azad Rashid” and “Mohammed Raees Kabir Farid”.

The Chief Executive Kersten England and Leader of the Councillor Susan Hinchcliffe have been consulted.

Councillor Mohammed Amran is proposing to name two new streets on the development on the site of the old Chellow Grange Quarry, Haworth Road, Bradford. The planning Application number is 19/01150/MAF.

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Chris Eaton  
Development Manager – Development  
Management

Report Contact: Adrian Walker  
Phone: (01274) 431237  
E-mail: [Adrian.walker@bradford.gov.uk](mailto:Adrian.walker@bradford.gov.uk)

### **Portfolio:**

**Regeneration Planning and Transport**

### **Overview & Scrutiny Area:**

**Regeneration and Environment**

## **1. SUMMARY**

- 1.1 The Street names “Aanisah Avenue” and “Raees Way” are in remembrance of “Aanisah Azad Rashid” and “Mohammed Raees Kabir Farid”.

## **2. BACKGROUND**

- 2.1 Planning application 19/01150/MAF is for the redevelopment of the site for 98 residential properties.

- 2.2 Councillor Mohammed Amran wishes to remember Aanisah Azad Rashid and Mohammed Raees Kabir Farid naming the two streets “Aanisah Avenue” and “Raees Way”.

“Aanisah Azad Rashid” tragically lost her life to a speeding vehicle on Haworth Road which is the main road near the site. She was 13 at the age of her death and she lived in the neighbourhood.

“Mohammed Raees Kabir Farid” was 14 when he lost his life tragically with his father in a car accident whilst on holiday in Turkey. He was a very popular young person who lived in the neighbourhood.

## **3. OTHER CONSIDERATIONS**

- 3.1 As the naming of a street after any individual is a sensitive matter, to be given very serious consideration, and is usually only approved in exceptional circumstances, it is sensible to provide an alternative suggestion in the event that the Committee does not approve this proposal. In this particular case, should the Committee not be minded to approve this proposal;

The alternative street names are Rectory Road and Ferrand Way.

## **4. FINANCIAL & RESOURCE APPRAISAL**

N/A

## **5. RISK MANAGEMENT AND GOVERNANCE ISSUES**

N/A

## **6. LEGAL APPRAISAL**

N/A

## **7. OTHER IMPLICATIONS**

### **7.1 EQUALITY & DIVERSITY**

N/A

**7.2 SUSTAINABILITY IMPLICATIONS**

N/A

**7.3 GREENHOUSE GAS EMISSIONS IMPACTS**

N/A

**7.4 COMMUNITY SAFETY IMPLICATIONS**

N/A

**7.5 HUMAN RIGHTS ACT**

N/A.

**7.6 TRADE UNION**

N/A

**7.7 WARD IMPLICATIONS**

N/A

**7.8 AREA COMMITTEE ACTION PLAN IMPLICATIONS  
(for reports to Area Committees only)**

N/A

**7.9 IMPLICATIONS FOR CORPORATE PARENTING**

N/A

**7.10 ISSUES ARISING FROM PRIVACY IMPACT ASSESMENT**

N/A

**8. NOT FOR PUBLICATION DOCUMENTS**

N/A

**9. OPTIONS**

- 9.1** To name the streets “Aanisah Avenue” and “Raees Way”.  
The alternative is to name the streets to “Rectory Road” and “Ferrand Way”.

## **10. RECOMMENDATIONS**

To approve the proposed street names “Aanisah Avenue” and “Raees Way”..

## **11. APPENDICES**

**11.1** Appendix 1 is the location of the site.

**11.2** Appendix 2 is the layout of the site

# Appendix 1 – Site Location



## Appendix 2 – Site Layout Plan



### 12. BACKGROUND DOCUMENTS

N/A



## **Report of the Chief Executive Office to the meeting of the Bradford West Area Committee to be held on the 25<sup>th</sup> March 2020.**

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**Subject:**

**AB**

**Protecting Children and Vulnerable Adults at Risk of Exploitation**

### **Summary statement:**

This report provides an update to and builds on the report presented to the Bradford West Area Committee on the 30<sup>th</sup> January 2019 regarding the issue of Child Sexual Exploitation (CSE). It now focuses on the Strategic Response to all forms of exploitation in Children and Adults and how partners from the Working Together to Safeguard Children – the Bradford Partnership and the Bradford Safeguarding Adults Board work to drive improvements across the District and to hold agencies to account for their work in their area. This report also outlines the emergence of other complex safeguarding themes and outlines how partners are effectively collaborating and focussing upon the protection of vulnerable Children and Adults.

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Kersten England  
Chief Executive

**Portfolio:**

Children and Families, Health and Wellbeing

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**Overview & Scrutiny Area:**

Children's Services, Health and Wellbeing

## 1. SUMMARY

1.1 This report provides an update to the report presented to the Overview and Scrutiny Committee and to the Area Committees in January 2019 regarding the issue of Child Sexual Exploitation (CSE) and also the emerging issue of other criminal exploitation. Previously, the Bradford Safeguarding Children Board (BSCB) has coordinated the District response and this is now coordinated by the new Working Together to Safeguard Children – The Bradford Partnership (TBP). This ensures that partners are working to improve how children are supported and protected and to seek assurance for work in this area. This report now focuses on the strategic response to all forms of exploitation to Children and Adults and how partners are contributing to improve service provision across the District. The report also outlines the emergence of other complex and contextual safeguarding themes and the subsequent partnership response. Partners are continuing to effectively work together to protect vulnerable Children and Adults and particularly through increased collaborative work between TBP, Bradford Safeguarding Adults Board (BSAB) and the Community Safety Partnership (CSP). This has been achieved through an improved awareness and understanding which has enabled professionals to recognise and respond at an earlier stage to wider types of exploitation. (See Appendix A for definitions)

1.2 In summary:

- Recently published Working Together to Safeguard Children 2018 guidance has resulted in changes to safeguarding arrangements nationally and partners in Bradford have agreed and implemented appropriate measures. The Bradford Safeguarding Children Board (BSCB) is now known as Working Together to Safeguard Children – The Bradford Partnership (TBP).
- As part of these new arrangements, partners have recognised the emergence of wider safeguarding themes within TBP Strategic Plan 2019-20.
- The previous CSE/Missing strategic sub group within the Childrens safeguarding arrangements has now an extended remit to coordinate activity around a number of themes and includes membership from the Bradford Safeguarding Adults Board (BSAB) and the Community Safety Partnership (CSP). This group is now known as the Risk and Vulnerabilities in Complex Safeguarding.
- Partners have finalised a Strategic Response to CSE and also a strategic response to Risk and Vulnerabilities in Complex Safeguarding, and recently published a new Exploitation protocol for children.
- The dedicated CSE/Missing Operational group continues to develop and improve the partnership response to children at risk to CSE and Missing and provides operational responses in the delivery of the Strategic plans.
- Bradford District Police Cyber Team and other partners continue to deliver training around topics relating to exploitation and on-line safety.
- The Bradford Partnership has commissioned an independent thematic Serious Case Review of CSE.

- Front Door arrangements within Childrens Social Care have been extended to address wider exploitation, with the development of new multi-agency processes.
- A District Communications and Engagement sub-group continues to provide practitioners, parents, carers, children and communities with proactive, innovative and consistent approaches to communications and this will be enhanced with a new website for the new Children and Adults Safeguarding arrangements and the Community Safety Partnership.
- Partners have developed a number of positive initiatives to respond to children at risk of sexual and criminal exploitation. A Steering Group coordinates activity and oversees commissioning arrangements.
- Adult exploitation has been recognised by the BSAB and work is underway to develop understanding and how partners can safeguard vulnerable Adults.
- Innovative methods of raising awareness continue through Safeguarding Stories and work within schools involving the theatre company which produced Mr Shape Shifter, Somebody's Sister and Somebody's Daughter and now Kidpower.
- Safeguarding partners from both Children's and Adults have come together to consider joint pieces of work such as transitions.

## **2 Background**

2.1 Nationally and locally, Safeguarding partners are now addressing the emergence of numerous themes including Serious & Organised Crime, Modern Day Slavery and criminal exploitation as new threats in a similar way to the same conversations in the last decade around Child Sexual Exploitation. This is not only within children's safeguarding arrangements but also recognising that vulnerable Adults can be exploited in the same way. These complex safeguarding matters impact across the Working Together to Safeguard Children – The Bradford Partnership (TBP), Bradford Safeguarding Adults Board (BSAB) and the Community Safety Partnership (CSP). Scrutiny and quality assurance has also increased through the media, inspections and inquiries both locally and nationally.

## **2.2 Governance and Infrastructure**

2.3 Working Together to Safeguarding Children - The Bradford Partnership (TBP)  
 Following changes brought about by government legislation the BSCB ceased to exist and from the 1st September 2019 new arrangements are now in place. The legislative framework behind these changes is the Children and Social Work Act 2017 as well as new guidance in Working Together to Safeguarding Children 2018. The changes set out new statutory responsibilities for the three key agencies responsible for safeguarding within the District, namely Bradford Council (through the Children's Services department) the Airedale, Wharfedale and Craven, Bradford City and Bradford Districts CCG (Clinical Commissioning Group) and West Yorkshire Police. These partners lead on safeguarding have equal and joint responsibility for safeguarding arrangements. There are also a number of "relevant agencies" who are also involved with safeguarding of children within Bradford.

- 2.4 Partners in Bradford have agreed a structure that caters for the needs of children in Bradford. The previous board has been replaced with a Partnership group, chaired by the Independent Chair and Scrutiny Lead. Sub-groups continue to develop policies, multi-agency training, quality assurance and coordinate Child Safeguarding Practice Reviews, previously known as Serious Case Reviews.
- 2.5 Bradford has continued to recognise opportunities to increase collaboration between the BSAB, CSP and the new Bradford Partnership and linked sub-groups. This is set against the backdrop of reducing budgets and increasing demands that bring organisational review and reshaping to deliver more with less. Across each of the three Boards, the sub-group structures manage core functions as well Board specific objectives. Some of these core functions create obvious opportunities for a more consistent and collaborative approach that takes into account cross-cutting themes and presents opportunities for shared learning. Work has commenced to develop these work streams. Appendix B outlines the details of the new arrangements.
- 2.6 Bradford Safeguarding Adults Board (BSAB)  
Work around exploitation of vulnerable Adults is still developing. This recognises the broader group of people who do not fall under the criteria as Adults at Risk within the Care Act. The BSAB has commissioned work to improve understanding and the response to people who may fall within this term. Various work streams are on-going which look at issues of homelessness, substance misuse, mental health and transitions. Partners have recognised that there are people who fall outside the statutory threshold for services as Adults but do need support and safeguarding. Future work streams include:
- The development of a multi-agency Safeguarding Adults Policy and Procedures group to agree and support local guidance and best practice in emerging wider complex safeguarding issues.
  - Development of performance datasets, quality assurance and auditing to monitor the implementation and on-going quality of safeguarding responses to exploitation across the partnership.
  - Strengthening links with Risk and Vulnerabilities in Complex Safeguarding Group and Housing complex needs panel in developing pathways of support for adults with complex Non- Statutory Safeguarding issues.
  - A regional Task and Finish group is in development with West Yorkshire Financial Exploitation and Abuse Team to look at what safeguards can be put in place across Bradford to protect individuals susceptible to financial exploitation and abuse.
- 2.7 The Business Units for the previous BSCB and BSAB are now combined a single Unit which has improved the synergy between the two partnerships and allows a greater consistency of approach, efficiencies of working, sharing of good practice and increased resilience throughout all functions of the Business Unit. This is now known as the Bradford Safeguarding Partnership Business Team.

- 2.8 Risk and Vulnerabilities in Complex Safeguarding Group.  
Partners considered and developed a definition of complex safeguarding for children and agreed a local definition – behaviour or activity involving Children and Young People and Adults with multiple vulnerabilities where there is exploitation, a risk of exploitation and /or a clear or implied safeguarding concern which is likely to lead to a serious and sustained negative impact on Children & Young People. This definition covers a number of individual safeguarding themes.
- 2.9 Over a number of years Bradford has benefited from an established and experienced Child Sexual Exploitation and Missing Sub-Group. The group has now extended its remit to coordinate activity around a number of themes, in raising awareness and understanding. The group is now known as Risk and Vulnerabilities in Complex Safeguarding. The group includes representation from a number of partners and also across the impacts across TBP, the BSAB and the CSP. The group has developed a Strategic Response (Appendix C).
- 2.10 This strategy has 6 headings
1. Identify and understand the nature and scale of the themes involved.
  2. Prevention, Education and Awareness
  3. Safeguarding vulnerable people, groups and communities
  4. Effective leadership and governance
  5. Disrupt and Prosecute
  6. Communication, Engagement and Empowerment
- 2.11 West Yorkshire Risk and Vulnerability Group  
Bradford works closely with other Local Authorities and is a member of the West Yorkshire Risk and Vulnerability group which operates under the oversight of the West Yorkshire Police and Crime Commissioner (OPCC), seeking to support the delivery of the West Yorkshire Police and Crime Plan. This group evolved from a CSE group has now developed a West Yorkshire Contextual Children and Young People Safeguarding Strategy 2018-21.
- 2.12 This group provides an opportunity for the sharing of good practice to learn and the development of a consistent approach to a number of processes. Work throughout the year has included strategic assessments and performance data around CSE, risk assessments, information sharing protocols and missing children placed out of Local Authority areas. A number of partnership events have also been held.
- 2.13 Child Exploitation  
Partners have come together to develop new systems and procedures in Bradford for safeguarding and protecting the welfare of children from Child Exploitation. Within the Front Door, a restructure has taken place around staff, roles and protocols to enable partners to address exploitation in its widest sense. This builds upon the existing partnership approach which was recognised as a strength in the Ofsted inspection report published in October 2018. A multi-agency team involving Police, Early Help, Health, Barnardos and Education work in partnership to share information and agree care plans and service provision to children at risk of exploitation. Police have increased

resources to deal with exploitation and Children Services staff are now multi-skilled which is a change to previous specialist teams. The new structure builds upon learning from the Ofsted inspection and provides some resilience. This team works closely with the Breaking the Cycles, Trusted Relationship and Family Against Youth Crime Projects (Para 2.53-2.61) signposting children identified and assessed at risk of exploitation to specialist service provision.

- 2.14 New procedures around exploitation ([link](#)) outline how partners provide an enhanced, effective service to reduce the risks and to ensure that interventions are focussed, co-ordinated and have a positive impact on outcomes for Children and Young People. These changes recognise the wider exploitation issues that now exist and take into account the pathways for Children and Young People who go missing, are at risk of Child Sexual or Criminal Exploitation, are at risk of Radicalisation or who have been Trafficked. This work also includes a new exploitation assessment tool. This assists practitioners when making referrals and allows the assessment team to make an informed decision. This work is coordinated through the Bradford Partnership, and next steps will be communications to front line practitioners. Children and Young People have been consulted as part of the work, in the development of the assessment tool.
- 2.15 This work follows on from the multi-agency work around Consent and the Continuum of Need. ([Link](#)) Front line practitioners are now using these documents and awareness raising continues to develop a consistent approach to consent and referrals. Though only introduced in July 2019, professionals within the Front Door have recognised that referrals indicate that practitioners have more confidence around these matters.
- 2.16 Child Criminal Exploitation.  
Child Criminal Exploitation (CCE) takes a variety of different forms. It can include children being forced or coerced into moving drugs or money across the country as part of Organised Crime Groups to other types of activity such as shoplifting, pickpocketing, or to threaten other young people. Recently child criminal exploitation has become strongly associated with one specific model known as ‘county lines’. Criminal gangs are most likely to exploit children aged between 14 to 17 year olds. National thinking recognises the need for earlier help for children at risk, responses that see children as victims and not criminals, and joined-up national and local responses. CCE is a complex problem that requires a joined-up approach from statutory and non-statutory agencies, and accurate sharing of intelligence and recording of concerns facing children. Through coordinated, concerted efforts across statutory and voluntary sectors, and by working with local communities and families, partners can reach vulnerable young people more quickly and begin to disrupt child criminal exploitation.  
The recently published Counting Lives Report: responding to children who are criminally exploited provides more information around this theme.  
<https://www.childrensociety.org.uk/what-we-do/resources-and-publications/counting-lives-report>

- 2.17 Partners now convene a Tri-weekly multi-agency Child Exploitation meeting that looks at all aspects of Child exploitation, Criminal, Sexual and Missing, along with County Lines and other forms of Exploitation. This meeting tracks children who may be emerging, moderate or at significant risk. Data feeds into a 6 weekly meeting and a strategic review of all significant risk cases. This provides multi agency scrutiny to ensure the most vulnerable children have the best support plans possible, provide information on locations of concern and any other specific themes. Partners will also be considering those children who may already be at risk of CCE, including through Organised Crime Groups. Police teams are reviewing records to identify any children against the criteria and new procedure and are referring cases into this multi agency team. This will enable a multi agency and coordinated response based upon the existing and well established partnership working around CSE.
- 2.18 Referrals are expected to increase as will subsequent demands upon all partners as awareness and understanding of wider exploitation grows. This is set against current austerity measures and increases in partnership demands evidenced from the Children Services Improvement Board. Effective and intelligent resourcing has enabled partners to prioritise activity in the areas of greater need as outlined with the projects in paragraphs 2.53-2.61. These projects focus upon preventive measures; working alongside other established locality models. These recognise the potential reduction in demands through prevention and early intervention.
- 2.19 Child Sexual Exploitation & Missing  
The CSE & Missing Operational Group provides a co-ordinated and focussed approach to tackling CSE, resulting in a greater depth and breadth of understanding about CSE and missing. Throughout the year the group has undertaken work to progress the BSCB CSE Strategic Response (Appendix D) and linked CSE action plan. Data around CSE and Missing can be found at Appendix E. The data and performance knowledge around criminal exploitation and children impacted by Serious Organised Crime is still under development.
- There has been a decrease in the total numbers of children assessed as at risk of CSE from numbers in excess of 350 in November 2018 to approximately 125 in July 2019. This is due to a review and re-assessment process undertaken by partners who are involved in the work around CSE. Across West Yorkshire other Local Authority Areas are seeing a decrease in number of Children assessed at risk of CSE.
  - The biggest reduction is in the 13-15 age groups.
  - As of 29/8/19 there were 94 Children and Young People (C&YP) flagged as at risk of CCE on Police systems; 94% are male and 55% defined their ethnicity as White British. The average age of those flagged is 14-16yrs. 33% of C&YP with a CCE flag are shown as resident in Bradford West and 30% resident in Bradford East.
  - Gender remains consistent with females accounting for approximately 80% in CSE cases. What is emerging is that the main percentage of children at risk of criminal exploitation is male.

- The location of the highest numbers of children assessed as at risk has changed in the last year, from Bradford East to Bradford South constituency area.
- During the period 01/09/18 – 31/08/19 there have been 284 CSE flagged offences (162 recent, 122 non-recent) this is a decrease from 344 offences in the previous year (17% reduction). Bradford East and Bradford South each have 21% of recent offences with Keighley having 16%. With regards non-recent offences 39% have occurred in Keighley and 13% in Bradford West. In 17% of all flagged offences the location is not known.
- The number of Missing episodes for Children Looked After (CLA) shows a decrease in 2018/19 (2587) from 2017/18 (3073) and 2016/17 (2932).

2.20 The Police have led on partnership work with Environmental Health, Taxi Licensing, Barnardos, HMRC, Fire Service, Council Licencing, and Immigration. This has resulted in numerous successful proactive operations to prevent and disrupt criminal activity. Areas of activity include cafes, fast food establishments, snooker and multi-entertainment halls, hotels and domestic dwellings.

2.21 Over the last 12 months the group have developed assessments and understanding of perpetrator profiles and victim profiles through the partnership analytical team. This has provided a variety of data around perpetrators and victims and helps look at the difference in both from a non-recent and recent perspective. This has enabled partners to identify trends and areas of focus and continue targeted work.

- As of 26/2/19 there were 145 individuals linked to CSE flagged in Bradford; 52 of those relate to recent offences the remainder non-recent. 35% of those flagged have an address recorded in the West of the District and 8% are resident outside of Bradford. This 'flagging' information pertains to individuals suspected of being concerned in CSE and relates to recent and non-recent offences where a crime or intelligence has been recorded. This figures show a slight increase in that of the previous year but a reduction in those flagged to recent offences.
- Of those concerned in recent occurrences 96% are male 38% of those flagged have a self-defined ethnicity of White British and 38% Pakistani. 32% are assessed as High Risk and 60% assessed a Medium.
- With regards non-recent occurrences all those flagged are male; none are risk-assessed as high and 86% are assessed as low risk. 78% of those concerned in non-recent offences have a self-defined ethnicity of Pakistani.
- Analysis of the age of perpetrators at the time of both recent and non-recent offences shows that the highest number are in the age brackets of 16-18yrs (32%) and 20-21yrs (17%).

2.22 In February 2019 Police and TBP hosted a CSE awareness event at a hotel in Bradford. Guests included business stakeholders from around Bradford. In

attendance were faith establishments, shopping centres, care homes and many others. Guest speakers included Police and child social care along with Barnardos and the National Working Group on exploitation. There were also inputs from Crimestoppers and the intelligence professionals. Themes around awareness and wider forms of exploitation were examined. The event received positive feedback.

- 2.23 In June during safeguarding week the Police hosted an event with partners from St Giles Trust, Barnardos, Health and Childrens Social Care. The event was held in the Broadway Centre and partners engaged with the public and offered advice and information on exploitation and how to report.
- 2.24 Partners across Bradford are learning from the excellent work in Keighley with the Keighley Association Women & Children's Centre (KAWACC). This group has worked in partnership with United Keighley working group, which has established a safe space to co ordinate regular meetings, discussing issues relating to CSE, and raising awareness in and around Keighley and Bradford. The group brings together a range of agencies that have an interest in supporting work associated with CSE. These have included members of the TBP, West Yorkshire Police, Social Care, Early Help, Community Workers, Local Councillors, local voluntary sector organisations, Faith Institutes and local primary and secondary schools. Within Bradford, a number of awareness campaigns, coordinated through groups like KAWACC have focused on parents to provide guidance and support and how to report concerns. Further details of this work can be found at Appendix G.
- 2.25 Operation Dalesway – Historic CSE Concerns.  
West Yorkshire Police and the Local Authority continue to work together in response to the issue of “non recent” CSE concerns. A specialist team has been established, known as “Operation Dalesway”, set up in October 2014. Currently this consists of a Detective Inspector, 2 Detective Sergeants, 14 Detective Constables, 15 investigative officers and 3 social care staff. Staffing levels for this service are being kept under review. The service has clear terms of reference which have been agreed by partner organisations.
- 2.26 There are currently 10 live and 18 completed Operation Dalesway investigations.  
Of the live investigations 4 are long running investigations, 2 of these are at / approaching CPS charging stage, the others are at / approaching planned arrest phase. Victims for the other 6 investigations have only recently engaged with the investigative process and are still at victim disclosure stage.
- 2.27 To date approximately 150 suspects have been arrested / interviewed. A number of these suspects are still being investigated and new suspects continue to be positively identified as victims engage with the investigative process and provide disclosure.
- 2.28 In February 2019 at Bradford Crown Court, 9 of 10 defendants standing trial for 25 Historic sexual offence indictments were found guilty. They were sentenced to a combined total of 132 years imprisonment.

2.29 Partners in Bradford continue to maximise opportunities to learn and improve service provision and the response to CSE and now wider exploitation. The Bradford Partnership has commissioned an independent thematic Serious Case Review into CSE. While this has been prompted by the recent convictions of nine men for grooming and abusing two young people, the SCR will be a thematic review of CSE that will look at other cases, both recent and non-recent, and will seek to engage positively with victims of abuse so that their experience informs the work directly. Partners are contributing towards this review and will act on the recommendations and learning that result from this review.

### 2.30 Bradford District Cyber Team

Child sexual abuse and exploitation continues to grow. This is particularly true of online abuse where ever-more-sophisticated digital tools protect anonymity and where apps encourage children to engage in risky behaviour. Law enforcement agencies including the Police are working with partners from the industry and voluntary sector partners – both in the UK and abroad to raise awareness and support children and parents.

The team has been in place since 2015 and since the beginning of the 2018-2019 academic year, the team have continued to make a significant contribution within the educational sector as well as targeting establishments that have key connections to early intervention, safeguarding and other various vulnerabilities.

- 42, 816 children educated on eSafeguarding from 1480 separate sessions, which is above the recommended target. This equates to approximately 70% of all primary school children. The remaining schools will either have training provision already in place or will be offered future training by the Team.
- 90 vulnerable children received one to one safeguarding visits with their parents/carers also present.
- 5376 members of the community from different groups delivered to from 186 separate sessions. These groups included, NHS staff, Teachers, SEN staff, Governors, Social Workers.
- 2140 parents educated about the dangers of the online world and how to help safeguard their children, through 149 different parent workshops.
- Activities in support of International Safer Internet Day and Safeguarding Week

### 2.31 Exploitation within Adult Safeguarding

The Adult Multi Agency Safeguarding Hub (MASH) in Bradford brings together resources from the Police and Adult Social Care, with links to other partners. All referrals are assessed against the Care Act criteria and where appropriate referrals are signposted to various support services. A review of the MASH is on-going and this recognises the work in the Childrens MASH and wider thinking around exploitation, but accepting the different legislation, particularly

around consent within the Adult arena.

### **2.32 The Partnership Response to other forms of Exploitation and Vulnerability**

#### **2.33 Vulnerable Learners.**

Education has increased focus on vulnerable learners over the last 12 months, highlighting the need for better understanding of complex and contextual safeguarding. A closer working relationship between internal and external partners is helping to support early identification and intervention along with better awareness of the increased vulnerability in children including those children who are looked after, children with SEN, children who are missing education and those not in receipt of efficient and suitable full time education. Professionals are considering indicators of wider exploitation and have reported that they find the newly introduced Continuum of Need an enabling tool to support identification, risk assessment and appropriate referral to services for children who may be at risk or have experienced any form of exploitation or abuse.

2.34 Children Missing in Education (CME). During 2018/2019 1339 pupils have been referred to the LA as missing from Education. Of these enquiries have established the whereabouts of 65% and supported them into education settings or determined they have moved out of the district. The demographic of the population of Bradford often means that families move both within and out of the district without informing school staff of new addresses and contact details.

2.35 The Local Authority will support parents choosing Elective Home Education (EHE) where the delivery of education is sufficient and suitable for the age and aptitude of children. We recognise the varied approaches to home educating and this being a choice for parents to make at any point during a child's educational career. The number of EHE pupils in Bradford has risen over the last four academic years. At January census point between 2015/2016 and 2016/17 there was a **35%** increase in EHE pupils and a **21%** rise between 2016/17 and 2017/18. Overall from January 2016 – January 2018 EHE registered pupils has risen by **63%**. From January 2018 – January 2019 the percentage increase is **7%**.

2.36 Activity will focus on

- Launch of a revised referral and enquiry process for Children Missing from Education from September 2019
- Raising awareness of Elective Home Education across the district through multi agency training
- Targeted training delivery in respect of vulnerable groups of CME children
- Performance related analysis of timescales for actioning initial enquiries for CME referrals and of informal enquiries conducted in respect suitability of education provision for EHE pupils
- Maintain robust multi agency links to collect information in respect of whereabouts of children in the district including improved links with

#### Boarder Control

- Improved data analysis to identify themes and trends
- Data collection and analysis to enable robust action involving the Regional Schools Commissioners (RSCs), Education and Skills Funding Agency (ESFA), OFSTED and the DfE if required, should evidence suggest illegal off rolling of pupils.
- Initiating school attendance orders where informal enquiries determine the education is not suitable or efficient

#### 2.37 Modern Day Slavery and Human Trafficking

The true scale of Modern Slavery and Human Trafficking in Bradford, like in the rest of the country, cannot be accurately quantified; reports from statutory agencies and the third- sector reference the fact that, due to the nature of the offences, there is a significant under reporting of the issue. Of data recorded between April 2018 and March 2019 shows there were 150 recorded offences that have been classified as Modern Slavery and Human Trafficking (MSHT) offences within Bradford District; this is higher than any other West Yorkshire district. These numbers reflect the awareness and understanding by professionals and confidence of victims in reporting cases.

2.38 The Bradford Anti-Trafficking and Modern Slavery Network (ATMSN) is a district forum of the regional West Yorkshire ATMSN. The Bradford forum functions as a strategic group with an aim to provide a cohesive and co-ordinated approach amongst statutory, non-statutory and third sector organisations in combatting modern slavery within the Bradford District. As a multi-agency partnership, the network seeks to establish a clear and consistent response to potential victims of modern slavery through the sharing of intelligence and best practice, facilitating the training of staff from front-line agencies, as well as establishing clear lines of communication for inter-agency collaboration.

2.39 The group has progressed activity in 3 key areas

#### **1. Safeguarding the Most Vulnerable People**

**Training frontline staff** - Training is available to all partners and regularly utilised. Training is delivered to a wide range of audience, mostly police, local authority and third-sector. Further evaluation and provision of the appropriate training is needed.

**Housing** - Trafficking victims have little or no statutory access to emergency accommodation during intervention processes. There is a city-wide lack of emergency accommodation for vulnerable Adults and whilst options are being considered, no sustainable response has been identified as yet.

**Victim Care** - A common theme among victims is a general fear and mistrust of the police, and/or local authority staff. Local partners have been successful in its utilisation of third-sector organisations to address these difficulties, however further steps towards a trauma informed care approach would be most effective.

#### **2. Reducing Crime, Anti-Social Behaviour and Re-Offending**

**Intelligence** - Intelligence submissions in Bradford are relatively low in comparison to the level of criminality recorded as modern slavery in the

district.

**Operations** - A number of successful multi-agency operations have taken place within Bradford District.

### **3. Building Stronger Communities**

**Community outreach** – The Bradford network includes a number of community agencies and continues to build links with vulnerable communities. Identification of cultural mediators is needed, with a particular need for Vietnamese and Roma community workers. The DICE Project continues its work in Thornbury with Roma and Eastern European Communities.

**Raising awareness** – the partnership undertakes regular awareness activities through a number of methods, including multi-agency outreach, multi-lingual flyers and posters and the creation of film as part of the Real Safeguarding Stories. Upcoming is a campaign led by the Cabinet Office, which will seek to tackle labour exploitation in West Yorkshire via frontline professionals in the banking, healthcare and job centre sectors.

#### **2.40 Harmful Sexual Behaviour**

Harmful Sexual Behaviour (HSB) is developmentally inappropriate sexual behaviour which is displayed by children and young people and which may be harmful or abusive. It can be displayed towards younger children, peers, older children or Adults, and is harmful to the children and young people who display it, as well as the people it is directed towards. If not recognised and dealt with this can lead to more serious sexual abuse.

2.41 Many Local Authorities have worked in conjunction with the NSPCC in assessing and improving the partnership response to HSB. The HSB audit was launched in Bradford in October 2018, the results were analysed & disseminated in December 2018. Over 40 organisations (the education response was a collective response representing 25 schools) contributed towards this work.

2.42 Partners have found value in the learning from this audit and identified a number of areas particularly around identifying and understanding HSB, assessment and the response to HSB. The Bradford Partnership are progressing this work through the learning and improvement framework. The Designated Safeguarding Lead training for school staff incorporates the learning and supports school staff in their response to HSB.

#### **2.43 Serious and Organised Crime (SOC)**

Serious and Organised Crime costs the UK economy around £37 billion every year and brings misery and suffering to those who become victims. Serious and Organised Crime covers a range of crimes including drugs, firearms, child sexual exploitation, cybercrime, modern slavery, gangs and county lines.

2.44 The SOC Governance and Silver board continues to build on its partnership strengths. By developing greater relationships with schools and with the Local Authority Education Team, head teachers from some of the priority high schools form part of the Board, enable concerns and approaches to disruption and intelligence gathering to be shared. Bradford has developed a partnership

strategy along the recognised 4 P's – Prevent, Protect, Prepare and Pursue.

- 2.45 The District is seeing a downturn in the number of mapped OCG's against a landscape of improving partnership relationships and work. There is a commitment to continuing this approach. Partners are continuing to assess and analyse how children and vulnerable adults are impacted through organised crime.
- 2.46 The Serious and Organised Crime (SOC) Community Coordinator pilot is to reduce the impact of SOC on communities, divert those most likely to become SOC offenders and protect the most vulnerable members of society from criminal exploitation. The project has worked to deliver a whole system approach to tackling SOC through activities that involve targeted Prevent interventions, community resilience-building and strengthening local partnerships. Since its introduction in 2018/19 the pilot has brought increased scale, consistency and reach to the Government's response to tackling SOC-related harm and vulnerability at the community level and is a key component of the implementation of the Government's 2018 SOC Strategy.
- 2.47 The Home Office are citing nationally some of the positive work being done in Bradford in conjunction with West Yorkshire Police. Programme Precision is the name of a new crackdown involving West Yorkshire Police, local partners and the public to work together to tackle serious and organised crime. This strategy sets out a common vision and commitment to work together in tackling these threats to ensure communities can become safer places to live, work and visit.
- 2.48 Partners will need to develop agreements and understanding around the extent of children and criminality. Evidence and information suggests that there are children in Bradford who are approaching Adulthood and who are criminally active and form part of Organised Crime Groups. It is highly likely that these children were exploited into this lifestyle at a younger age but currently are making a decision to continue committing offences without influence.
- 2.49 Previous reports outlined how partners were understanding the impact of OCGs and children. This work continues to systematically develop the data to better inform the activity required to ensure that the right support and appropriate interventions are available to those at risk of exploitation, as per the definition. There are currently 94 children flagged at risk of CCE where intelligence indicates that they are at risk of exploitation. They have all had the appropriate multi-agency referrals made.
- 2.50 This work is supported by the recently introduced Exploitation Protocols alongside the new Multi-Agency Referral Form which both serve to improve identification of risk and response.
- 2.51 Intervention work and engagement is extremely challenging and partners continue to undertake prevention work in a variety of forms. Appendix F contains details of case studies.

- 2.52 Over 150 Designated Safeguarding Leads from schools have had bespoke training on SOC to aid information and intelligence gathering. This also highlighted the need to recognise exploitation of children and young people in relation to SOC and the multi-agency response to this. The Police are working with schools to support a programme of education in respect of weapons and violence across both primary and secondary schools.
- 2.53 **Service Provision**
- 2.54 Children's Services Child Exploitation Projects Steering Group is the committee which oversees the delivery of exploitation and pathways and is responsible for the development and delivery of the Breaking the Cycles, Trusted Relationship and Family Against Youth Crime Projects. Bradford has developed effective working methods through these projects to prevent and engage with young people on the edge of criminality and vulnerable to exploitation. Whilst this is in its early stage, professionals are seeing the benefits of group and 1-1 work. Appendix F contains details of case studies. This group links with Risk and Vulnerabilities in Complex Safeguarding group to enable coordination of activity against strategic priorities of TBP.
- 2.55 The Family Against Youth Crime Project  
The Family Against Youth Crime Project in Bradford is one of 21 Local Authority areas to receive funding through the Troubled Families Programme (Ministry of Housing, Communities & Local Government) for tackling Youth Crime.
- 2.56 This fund has brought together VCS, key/outreach workers, Police, Targeted Early Help, schools and a range of professionals to intervene at an early stage and in order to help stop young people from becoming drawn into crime, serious violence and entering the youth justice system. This locality based model is an extension of the existing Voluntary Community Sector (VCS) Families First Partnership contract (2018-2020) in Bradford including Barnardo's, Brathay Trust, JAMES, YMCA Bradford and now including West Yorkshire Police. The Partnership will deliver a coordinated response for 6-13 year olds and their families through a family key worker, school transition and outreach model of support. This programme will sit alongside the Early Intervention Youth Fund (EIYF) / Trusted Relationship programmes
- 2.57 The aim of the programme is to develop children's personal resilience to withstand peer pressure and make positive choices, particularly around transition from primary to secondary school. This will raise awareness of dangers surrounding gangs, youth violence and knife crime and changing the culture around acceptability of carrying knives. At the heart of this programme is work undertaken with families to give parents/carers the skills to identify the risks and discuss their concerns children. The offer includes a 'Think Family' approach for parents/carers using a signs of safety assessment and plan supported by parenting programmes. Further details of successful case studies can be found at Appendix F.
- 2.58 Young Lives Bradford Consortium - Trusted Relationships

The Consortium received Home Office Funding in September 2018 to deliver a targeted intervention of 1 to 1 support to 10-14 year olds up to a period of 6 months, to young people at low level risk of Child Exploitation. The five Bradford based providers are Barnardo's; James – Motor Education Services; e;merge; Project 6- Keighley; Bradford YMCA. The consortium has been awarded 2-year funding of a 4 year programme. The programme's target is to reach 100 young people per year who are at low Risk of Child Exploitation. The programme's focus is prevention to support Young People's awareness, resilience, confidence, safety and life skills. Since the start of the programme, the Preventative Group Worker has engaged with 1103 young people through awareness sessions, 272 people through Community Awareness Raising activities, 338 staff / partners through training / workshops / guidance sessions and visited 49 businesses via outreach visits.

2.59 Breaking the Cycles

Breaking the Cycles is a Youth Intervention Project (YIP) in partnership between the Council's Youth Service, the Youth Offending Team and West Yorkshire Police.

The project also works closely with the MASH, PRU providers, Early Help Hubs, Leaving and Through Care Services to actively identify and target young people who are vulnerable to exploitation, on the fringes of, or who have associations with young people linked to Organised Crime Groups (OCG), Urban Street Gangs (USG) and those who demonstrate mid / low level Anti-Social Behaviours. There is a close working relationships between the SOC) Community Coordinator and the Breaking the Cycles Project.

2.60 The work of Breaking the Cycles is underpinned by a broad prevention and early help services provided in part by the VCS under contract through Trusted Relationship Funding and Families Against Crime funding. This is now joining up with the different levels of SOC interventions work providing a golden thread and more holistic approach towards positive case management at the earliest possible stage. The project is beginning to evidence the pathways, feeders and identifiers that make young people more vulnerable to participation in SOC, violent crime and ASB, and of what interventions work. This is an attempt to reduce some of the flow to the Front Door and threshold services.

2.61 The challenge remains around funding and continuing service provision as well as capacity. As awareness of criminal exploitation and the availability of these services increase, numbers of referrals will also increase and resource remains limited. Intelligence assessments and data collection is at an early stage in understanding the numbers and level of criminal exploitation impacting upon children. Partners will need to develop effective analytical and performance frameworks to enable intelligent deployment of finite resources.

2.62 Youth Service.

Across all districts in Bradford, the Youth Service continues to offer a broad menu of engaging activity delivered from easily accessible locality bases that ensure pathways of support to young people that are preventative and offer early intervention. The Youth Service works with young people, identifying

with them, their concerns, working with young people to better understand the consequences of their behaviours and of others towards them and to support them to reduce their risk. This area of work is often undertaken before young people are engaged in specific support services.

- 2.63 Buddy support as part of Youth In Mind. Youth Workers receive referrals from the Child and Adolescent Mental Health Service (CAMHS), School Nurses & other professionals, the Youth Workers then act as Buddies to the young people, their role is to befriend them, support them over a period of time and navigate them to the various support opportunities available to them.
- 2.64 The Youth Service continues to provide direct support to young people at risk of Child Sexual Exploitation. Youth Workers support the young people referred on a 1:1 basis and engage them in support opportunities available. The Youth Service currently runs a number of female only provisions and specialist groups all of which offer young people a safe space to engage in positive informal educative activities.
- 2.65 The Youth Service continues to work with Prevention and Early Help and supports the area based panels. Through these panels young people are referred to the Youth Service and are supported by the area Ward Youth Workers to engage in localised youth provisions, Youth in Mind groups and an offer for those who require 1:1 support. The young people referred have been supported around a number of issues including non engagement in education, anger management, family breakdowns, Anti Social Behaviour (ASB) and domestic abuse, all of which helps to prevent young people from entering the social care system and supports them into a positive destination.
- 2.66 Changing Places and Community Integration. The youth service plays a pivotal role in supporting cohesion of young people across the district; Bradford South has allocated a link worker to champion the Changing Places programme. This innovative programme is focused on young people from new migrant communities including those with refugee status. Bradford South runs a very popular session on a Wednesday evening with over 10 young people engaging weekly.
- 2.67 In line with other areas of Council activity affected by the Government's austerity programme, Youth Services are working towards minimising cuts to base budget from April 2020 through accessing external funding and operating as a traded service. Appendix F contains details of case studies.
- 2.68 **Training and Communication**
- 2.69 TBP provides a varied training offer around a number of topics relating to exploitation, in a wider variety of formats and partners have also provided specialist training. Police teams delivered training to a number of partners to raise awareness and understanding of Organised Crime Groups and County Lines and the work of the Police Cyber Team continues around on-line safety.
- 2.70 The District Communications and Engagement sub-group continues to

coordinate communications and messaging. Throughout the year activity has included networking, messaging and newsletters around topics within this report. The group works closely with other groups to share learning and changes to policies and procedures. The group has extended its membership and the Bradford Safeguarding Partnership Business Team now has a Communication and Project officer to facilitate this work. Work continues on the website with a planned launch in autumn and this will enable TBP, BSAB and CSP to share guidance and advice from one portal.

- 2.71 Real Safeguarding Stories is a learning tool dedicated to raising awareness of safeguarding issues. By telling compelling stories based upon real life events, it can help professionals from many walks of life understand these complex issues. Understanding and relating to these stories is the first step towards individuals and organisations being better able to support those at risk. The videos come with guidance to support wider training or awareness activity. Bradford continues to develop these tools and this year has produced stories around County Lines and Modern Day Slavery. As part of Hate Crime Week a bespoke real safeguarding story has been developed and will be delivered by a member of the service user group. (<https://realsafeguardingstories.com/>)
- 2.72 GW Theatre  
Over the last 5 years GW Theatre has delivered several distinct programmes of creative CSE prevention work to children in primary and secondary schools in Bradford, working closely with all key agencies and in particular schools. Some of this work was funded directly by the Local Authority and some was co-funded by WY Police and Crime Commissioner. The impact of this work has been substantial and profound. This includes the play *Somebody's Sister*, *Somebody's Daughter* between 2014/6, and *Mister Shapeshifter* between 2016/8.
- 2.73 In January 2019, Bradford hosted the launch of the animated version of *Mr Shapeshifter*. The resource is available online at <https://www.mrshapeshifter.com/> for anyone to use alongside free support materials. It is designed to help teachers, parents, community groups and organisations alike to discuss these complex issues with children of primary school age.
- 2.74 The latest project *Kidpower* is still under development. Last year Bradford worked with the company on this project which looks at the same issues with even younger children aged 6-8. The company will be commencing research and development of ideas and materials which will lead to the creative outputs in the project and this involves professionals from Bradford. This will lead to a number of pilot plays.
- 2.75 Bradford Safeguarding Adult Board – Voice Group  
The Safeguarding Voice Group is a sub group of the SAB made up of Service users. The role of the group is to ensure that voice of service users shape the priorities of the SAB and support the SAB in the improvement of services and information to safeguard Adults in the District. The group have recently

presented at the BSAB and delivered training to partner agencies in how to ensure making safeguarding personal is embedded in practise This group recently identified a need for targeting awareness raising activities on fast food outlets, buses and places of work.

- 2.76 Specialist specific training/learning events featured as part of Safeguarding Week that included the Airedale Annual Conference on Complex safeguarding, County Lines, Forced Marriage, Cyber Crime, financial abuse with input from the Gambling project at Citizens Advice Bureau.

### 2.76 **Emerging Themes**

#### 2.77 Violence Reduction Units (VRUs).

The Home Secretary announced in April that £35 million of the Serious Violence Fund will be invested in Violence Reduction Units (VRUs). VRUs will lead and co-ordinate local responses to serious violence, bringing together a range of agencies including, health, education, social services and others to develop a multi-agency approach to preventing serious violence. West Yorkshire OPCC and Chief Constable (CC have been provisionally awarded £3,370,000 calculated on a tiered basis, reflecting levels of serious violence in West Yorkshire based on hospital admissions for sharp object assault data. There are two mandatory products that the VRU must deliver in the course of the funding period a problem profile and a response strategy. This strategy describes the multi-agency response being delivery by the VRU, its members and other partners that will tackle the drivers identified in the problem profile and work to reduce serious violence in the area.

### 3. **OTHER CONSIDERATIONS**

- 3.1 There are no other considerations.

### 4. **FINANCIAL & RESOURCE APPRAISAL**

- 4.1 The Bradford Safeguarding Business Partnership Team current has a gross expenditure budget of £0.577m of which £0.329m is funded via the Local Authority and £0.248m is funded by partners.
- 4.2 The Bradford Safeguarding Business Partnership Team provides support to the Bradford Partnership and Bradford Safeguarding Adults Board. In particular the teams coordinate and facilitate safeguarding activity and the delivery of strategic priorities and Delivery Plans. This is achieved through
- Coordination of inter-agency working
  - Administration of meetings
  - Coordination of Local Child Safeguarding Practice Reviews and Safeguarding Adults Reviews

- Multi-agency audits and challenge
- Learning and Improvement including multi-agency training
- Performance, information and audit including Section 11 and Section 175.
- Production and publication of the Annual Reports

Funding for the Team covers staffing costs, multi-agency training and audits and reviews.

4.3 The staffing resource for Bradford Safeguarding Business Partnership Team is:

- Manager, 2 x Deputy Managers
- Business Administrators
- Learning and development coordinators
- Performance and information officers
- Communication and Project officer

4.4 TBP also has an Independent Chair and Scrutiny Lead and the BSAB has continued with an Independent Chair.

4.5 During the course of the year, partners have made successful funding applications to the Community Safety Partnership to enable service provision and events in line with exploitation and wider vulnerability.

## **5. RISK MANAGEMENT AND GOVERNANCE ISSUES**

5.1 The protection of Children and vulnerable Adults is the highest priority for the Bradford Council and its partners when considering the implications of exploitation, as is the provision of services to support those who are victims of this abuse. Failure to protect and provide appropriate services significantly increases the risk to Children and vulnerable Adults in the District. It would also lead to significantly reduced public confidence in Bradford Council, West Yorkshire Police and other partners, as has been demonstrated in some other Districts.

## **6. LEGAL APPRAISAL**

6.1 The report has been considered by the office of the City Solicitor and there are no identified legal issues to highlight.

## **7. OTHER IMPLICATIONS**

### **7.1 EQUALITY & DIVERSITY**

Child exploitation is a crime committed by predominantly male perpetrators, though not exclusively, from all different racial backgrounds. Victims of exploitation also come from all backgrounds and ethnicities. Nevertheless, local experience and national research indicates that recognised victims and perpetrators do not necessarily reflect the gender ethnicity and other characteristics of the District's population.

7.12 Between Aug 2018 – July 2019 the number of male children experiencing or at risk of CSE in Bradford District was approximately 20%, this recognises national research data that highlights that female children are statistically more likely to be at risk of abuse than male children.

7.13 Analysis of cases open to the Hub on March 2018 (see Appendix E) shows that 64% of open cases were of white British heritage, which is an increase of 6%, while 15% were of Asian heritage, which is an increase of 3% from last year.

## **7.2 SUSTAINABILITY IMPLICATIONS**

7.21 None

## **7.3 GREENHOUSE GAS EMISSIONS IMPACTS**

7.31 None

## **7.4 COMMUNITY SAFETY IMPLICATIONS**

7.41 Exploitation of Children and vulnerable Adults is a criminal offence. The consequences of exploitation can be long-standing for the victim and there is growing research evidence that victims of CSE are themselves over-represented among young people coming to the attention of police services as potential offenders. In addition, Exploitation has lasting consequences for families of victims and perpetrators and has potential implications for community relations.

7.42 The Community Safety Partnership (CSP) currently oversees the commissioning of funding from the passporting of Police and Crime Commissioner funding against key priorities, including CSE and now wider exploitation. Since the last update TBP has now been allocated funding to support worthwhile initiatives or service provision. The Risk and Vulnerabilities Group will allocate funding and oversight of progress.

## **7.5 HUMAN RIGHTS ACT**

7.51 Sexual and Criminal Exploitation is a violation of the rights of the child/adult under the Human Rights Act. The arrangements made by the Council and its partners are intended to prevent the rights of the child/adult being violated in this way.

## **7.6 TRADE UNION**

7.61 None

## **7.7 WARD IMPLICATIONS**

7.71 It is recommended that each Area Committee receives an update report regarding criminal and sexual exploitation in the next 6 months.

## **7.8 AREA COMMITTEE ACTION PLAN IMPLICATIONS (for reports to Area Committees only)**

## **7.9 IMPLICATIONS FOR CORPORATE PARENTING**

- 7.91 National and local evidence shows that children who are looked after are more likely to become victims of Child Sexual Exploitation than other groups. This means that in relation to safeguarding and corporate parenting responsibilities, partners have a responsibility to understand the safeguarding risks facing children, and especially in relation to Child Sexual Exploitation.

## **7.10 ISSUES ARISING FROM PRIVACY IMPACT ASSESMENT**

- 7.11 The nature of Sexual and Criminal Exploitation work requires partners to manage confidential matters and data under GDPR regulations in accordance with individual agency guidelines. There is no sensitive data included in this report that requires a Privacy Impact Assessment.

## **8. NOT FOR PUBLICATION DOCUMENTS**

- 8.1 None

## **9. OPTIONS**

- 9.1 None

## **10. RECOMMENDATIONS**

- 10.1 The Area Committee is invited to consider the contents of this report and how members can support local activity.
- 10.2 The Area Committee shall receive a further update on the progress of the response to exploitation in 12 months time.
- 10.3 Partners will seek further funding opportunities from Government funding streams to enable the continuation of service provision as outlined in this report.
- 10.4 This report is a call to action for all partners to recognise exploitation in its widest sense and continue to provide a coordinated safeguarding response to children and vulnerable adults.

## **11. APPENDICES**

Appendix A - Definitions

Appendix B - Working Together To Safeguard Children – The Bradford Partnership.

Appendix C - Strategic Response to Risk and Vulnerabilities in Complex

Safeguarding

Appendix D - CSE Strategic Response

Appendix E – CSE Missing Data Overview

Appendix F – Case Studies

Appendix G – The work of Keighley Asian Women and Childrens Centre (KAWACC)

Appendix H – Information and Data for Bradford West Area

## **12. BACKGROUND DOCUMENTS**

Working Together to Safeguarding Children 2018 -

<https://www.gov.uk/government/publications/working-together-to-safeguard-children-2>

The Care Act 2014 - <http://www.legislation.gov.uk/ukpga/2014/23/contents/enacted>

West Yorkshire Police and Crime Plan - <https://www.westyorkshire-pcc.gov.uk/our-business/the-police-crime-plan.aspx>

Serious and Organised Crime Strategy 2018 -

<https://www.gov.uk/government/publications/serious-and-organised-crime-strategy-2018>

West Yorkshire Police Serious and Organised Crime Strategy -

<https://www.westyorkshire.police.uk/precision>

NSPCC Counting Lives Report: responding to children who are criminally exploited -

<https://www.childrensociety.org.uk/what-we-do/resources-and-publications/counting-lives-report>

## **Appendix A – Definitions**

**Child Exploitation** occurs where an individual or group takes advantage of an imbalance of power to coerce, control, manipulate or deceive a child or young person under the age of 18 in exchange for something the victim needs or wants and/or the financial or other advantage of the perpetrator or facilitator and/or through violence or the threat of violence. The victim may have been criminally exploited even if the activity appears consensual. Child exploitation does not always involve physical contact; it can also occur through the use of technology.” (Home Office, 2017)

The below nationally agreed definitions will be utilised across Bradford:

**Child Sexual Exploitation** (CSE) is a form of child sexual abuse. It occurs where an individual or group takes advantage of an imbalance of power to coerce, manipulate or deceive a child or young person under the age of 18 into sexual activity

- (a) In exchange for something the victim needs or wants, and/or
- (b) For the financial advantage or increased status of the perpetrator or facilitator.

The victim may have been sexually exploited even if the sexual activity appears consensual. Child Sexual Exploitation does not always involve physical contact; it can also occur through the use of technology. (Home Office 2017)

**Child Criminal Exploitation** (CCE) occurs where an individual or group takes advantage of a person under the age of 18 and may coerce, manipulate or deceive a child or young person under that age into any criminal activity

- a) In exchange for something the victim needs or wants, and/or
- b) For the financial advantage or increased status of the perpetrator or facilitator and/or
- c) Through violence or the threat of violence. The victim may be exploited even if the activity appears consensual (i.e. moving drugs or the proceeds of drugs from one place to another).

Child Criminal Exploitation does not always involve physical contact; it can also occur through the use of technology. (Home Office 2018)

**County Lines** is a term used to describe gangs and organised criminal networks involved in exporting illegal drugs into one or more importing areas (within the UK), using dedicated mobile phone lines or other form of “deal line”. They are likely to exploit children and vulnerable Adults to move (and store) the drugs and money and they will often use coercion, intimidation, violence (including sexual violence) and weapons. (Home Office 2018)

County Lines is a form of Child Exploitation (CE). It is a major, cross-cutting issue involving drugs, violence, gangs, safeguarding, criminal and sexual exploitation, modern slavery, and missing persons. The response to tackle it involves the Police, the NCA (National Crime Agency) and a wide range of Government departments, local government agencies and VCS (voluntary and community sector) organisations. County Lines activity and the associated violence, drug dealing and exploitation has a devastating impact on children, vulnerable Adults and local communities.

**Home Invasion (sometimes referred to as Cuckooing)**

Urban gangs establish a base in the market location, often by taking over the homes of local vulnerable Adults by force and/or coercion, in a practice referred to as 'cuckooing'. Urban gangs then use children and vulnerable people to move drugs and money.

### **Human Trafficking**

A person commits an offence if the person arranges or facilitates the travel of another person to exploit them. It is irrelevant whether the exploited person, Adult or child, consents to the travel. A person may, in particular, arrange or facilitate another person's travel by recruiting, transporting or transferring, harbouring or receiving them, or transferring or exchanging control over them. 'Travel' means arriving in, or entering, any country; departing from any country and travelling within any country. A person who is a UK national commits an offence under Section 2 regardless of where the arranging or facilitating takes place, or where the travel takes place. A person who is not a UK national commits an offence under Section 2 if any part of the arranging or facilitating takes place in the UK, or the travel consists of arrival in or entry into, departure from, or travel within the UK.

**In determining whether or not a child is a victim of trafficking, their consent to being trafficked is irrelevant and how they are trafficked is also irrelevant. Only the act and the purpose need to be present. It is not necessary to prove coercion or any other inducement.**

Exploitation alone does not constitute trafficking – there also needs to be recruitment, transportation, transfer, harbouring or receipt of a person. Slavery, servitude and forced or compulsory labour is, or may be, a crime in its own right under Section 1 Modern Slavery Act 2015.

**Harmful Sexual Behaviour** (HSB) is developmentally inappropriate sexual behaviour which is displayed by children and young people and which may be harmful or abusive Harmful sexual behaviour. HSB includes:

- using sexually explicit words and phrases
- inappropriate touching
- using sexual violence or threats
- full penetrative sex with other children or Adults.

**Contextual Safeguarding** Contextual Safeguarding expands the objectives of child protection systems in recognition that young people and vulnerable Adults who are vulnerable to abuse in a range of social contexts. This includes sexual exploitation, modern day slavery, harmful sexual behaviour, peer on peer violence and abuse including gangs and groups, criminal exploitation, and going missing and should not be seen in isolation as they often overlap , creating a complex set of harmful circumstances and experiences for children, young people, vulnerable Adults, families, carers and communities.

It recognises that the different relationships that young people form in their neighborhoods, schools and online can feature violence and abuse. Parents and carers have little influence over these contexts, and young people's experiences of extra-familial abuse can undermine parent-child relationships. Contextual

Safeguarding, therefore, expands the objectives of child protection systems in recognition that young people and Adults are vulnerable to abuse in a range of social contexts.

**Organised Crime Groups and Gangs** means a group that:

- d) Has as its purpose the carrying on of criminal activities, and
- e) Consists of three or more persons who act, or agree to act, together to further that purpose

Gang related violence and drug dealing activity is defined as gang related if it occurs in the course of, or is otherwise related to, the activities of a group that:

- a) Consists of at least three people, and
- b) Has one or more characteristics that enable its members to be identified by others as a group. (Serious Crime Act 2015)

Appendix B - Working Together To Safeguard Children – The Bradford Partnership.  
(Attached PDF)

## **Working Together to Safeguard Children – The Bradford Partnership.**

### **Foreword**

The fundamental priority for all partners in the Bradford District is the welfare of children and ensuring that any children in need of help and protection receive the highest quality care and most effective and appropriate support. Professionals working with children in Bradford are committed to their responsibilities in delivering on these priorities to keep children safe.

For many years, the Bradford Safeguarding Children Board (BSCB) has overseen the partnership response to safeguard children in the District and to ensure that they are safe, well, and able to reach their full potential.

Following changes brought about by government legislation the BSCB will cease to exist in September 2019 and new arrangements will replace it. The required changes allowed a period of reflection and review of processes and practices, both locally and nationally. Agencies in Bradford have been fortunate to utilise the work of Early Adopter authorities in drawing together a plan for the future structures and functions of the partnership.

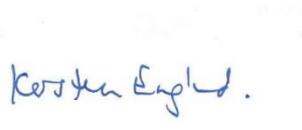
The purpose of the new arrangements is to support and enable local organisations and agencies to work together in a system where;

- Children are safeguarded and their welfare promoted
- Partner organisations and agencies collaborate, share and co-own the vision
- Organisations and agencies challenge appropriately and hold one another to account.
- There is early identification and analysis of new safeguarding issues.
- Learning is promoted and embedded in a way that ensures local services for children and families can become more reflective and implement changes to practice.
- Information is shared effectively to facilitate more accurate and timely decision making for children and families.

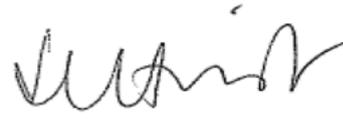
This document will set out the key changes being made in Bradford District to meet the legislative requirements. In moving to the new arrangements, we have adopted the title – **Working Together to Safeguard Children – The Bradford Partnership.**



**Osman Khan**  
District Commander  
Bradford  
West Yorkshire Police



**Kersten England**  
Chief Executive  
BMDC



**Helen Hirst**  
Chief Officer  
Airedale, Wharfedale and  
Craven CCG, Bradford Districts CCG,  
Bradford City CCG

## **1. National and Local Context**

In March 2016 the Government accepted the recommendations of the Wood Review into Local Safeguarding Children Board arrangements. This led to changes embedded in the Children and Social Work Act 2017 as well as new guidance in Working Together to Safeguarding Children 2018.

The changes set out new statutory responsibilities for the three key agencies responsible for safeguarding within the District, namely Bradford Council (through the Children's Services department) the Airedale, Wharfedale and Craven, Bradford City and Bradford Districts CCG (Clinical Commissioning Group) in Health and West Yorkshire Police. These arrangements will cover the current boundaries of the Bradford District and its five parliamentary constituencies – Bradford East, Bradford West, Bradford South, Shipley and Keighley.

Each of the three partners has an equal responsibility for the safeguarding arrangements through the Bradford Partnership. There is also a requirement to identify other key partners who will be “relevant agencies” involved with safeguarding of children working within Bradford.

As of 29<sup>th</sup> September 2019 the new “Bradford Partnership” will be formed. This arrangement will be a formal partnership, with an Independent Chair and Scrutiny Lead who will challenge and scrutinise the safeguarding functions across Bradford District.

The vision and principles of the new partnership arrangements are detailed at section three and these apply to all agencies working in Bradford to safeguard children. The new arrangements will ensure that all partners are working and delivering to the highest standards, and that every child in Bradford has the best opportunity to grow and thrive in a safe environment, ensuring that the right support is available, at the right time and for the right duration.

### **Safeguarding Snapshot Bradford – April 2018 to March 2019**

- ❖ Approximately 140,000 children and young people under 18 making Bradford the youngest city in the UK, accounting for 26% of the total population
- ❖ 29% of children living in poverty
- ❖ 33,406 contacts to Children's Social Care Front Door
- ❖ 8,863 referrals
- ❖ 11,177 assessments completed by Children's Social Care
- ❖ 1,178 children subject of Initial Child Protection Case Conferences as of March 2019
- ❖ 867 children on a Child Protection Plan as of March 2019
- ❖ 1,163 children & young people looked after as of 31 March 2019

- ❖ 5,462 cases open to Children’s Social Care at 31 March 2018
- ❖ 9% of children in need with a disability

## **2. The Bradford Partnership**

The previous LSCB arrangements were in place for many years and the new partnership looks to build on the existing and well established structures and the relationships that underpin them as well as seeking to improve and develop them further.

The new arrangements will continue to work closely with the Health and Wellbeing Board and the Children’s Trust Board, to ensure that the strategic vision and principles are aligned to their priorities<sup>1</sup>.

We will seek to collaborate with other safeguarding arrangements across West Yorkshire as well as the Community Safety Partnership (CSP) and the Bradford Safeguarding Adults Board (BSAB); this approach will ensure that cross-cutting areas of work are identified and progressed collectively thereby achieving the best outcomes for people of all ages across the District, avoiding duplication of effort where a co-ordinated response is more appropriate.

## **3. Voice of the Child**

The Voice of the Child will be secured at the heart of the future local safeguarding arrangements and we will continue to listen to children and young people to inform thinking, planning and activity.

We have engaged with young people to understand what they would want from the new arrangements and how we can support and provide guidance to keep them safe. We will continue to work with a number of established groups in Bradford that actively engage and are led by young people. Moving forward the Communication and Engagement Group is the platform for future activity.

In summary, we have found that they highlighted the following

- “Depression”
- “Neglect”
- “Knife Crime”
- “Homelessness”
- “Mental Health”

We will consider these points in our future Business planning and partners have already commenced work on some of these points.

## **4. Vision and Principles**

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<sup>1</sup> [Connecting people and place for better health and wellbeing - A Joint Health and Wellbeing Strategy for Bradford and Airedale.](#)

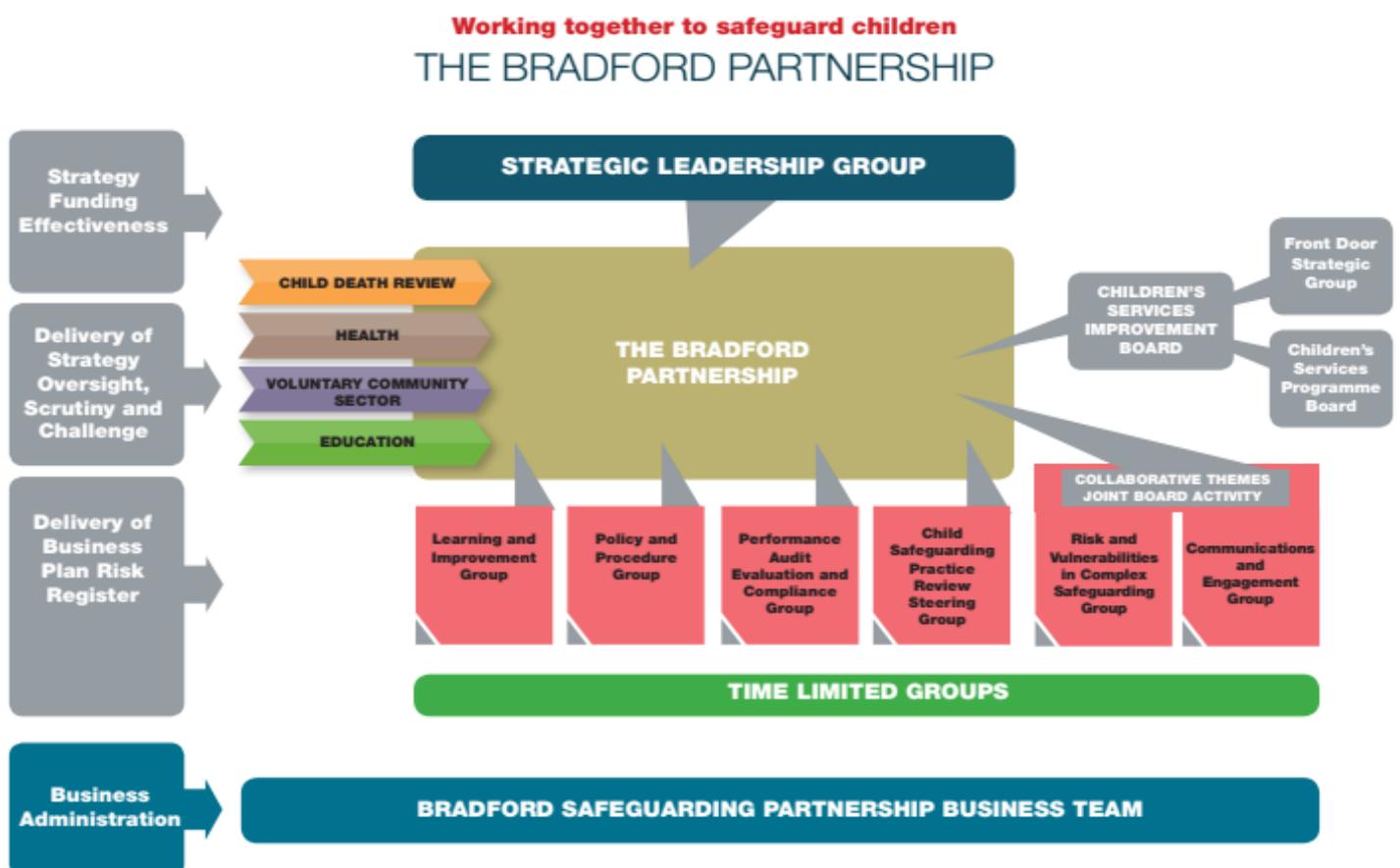
The BSCB undertook a consultation process with partners and agreed the overarching vision and principles for the new arrangements -

***“The Bradford Partnership will work to ensure that children are safe and receive a quality service”***

## Principles

- *The child is always at the centre.*
- *There will be clear governance and accountability, clearly defined roles and responsibilities*
- *There will be transparent, open and honest communication between all*
- *We will foster continual improvement which includes learning from others*
- *We will enable early support at the right time to build independence and self reliance*

## 5. How the Bradford Partnership is organised



### Strategic Leadership Group (SLG)

This group will set strategic direction, ensure effective arrangements are in place, agree funding and resolve disagreements and escalations. The group will comprise of the three safeguarding partners, the Independent Chair and Scrutiny Lead and the Lead Member for children from the Bradford Council.

## **The Bradford Partnership**

This group will be known as “**The Bradford Partnership**”. The membership of the former BSCB has been reviewed and rationalised to include statutory safeguarding partners and relevant agencies. This group will be chaired by the Independent Chair and Scrutiny Lead and will meet quarterly. The function of this group will be delivery of the strategy, oversight, scrutiny and challenge. The group will ensure that activity is focussed and in line with the Business Plan and Risk Register. A flexible and virtual approach will enable previous partners who are not now included as lead or relevant agencies, to remain informed and involved in relevant aspects of future safeguarding arrangements.

## **Sub-Groups**

The Sub-groups will focus upon key core functions and a review of the Chairs and membership will allow an opportunity to ensure that relevant agencies and partners can remain fully integrated in the new arrangements. The sub-groups will be responsible for the delivery of the Business Plan and Risk Register. The sub-groups will meet on a scheduled basis but will, where necessary, adopt a flexible approach to support activity emanating from wider partnership working.

## **Learning and Improvement Framework**



Working Together requires that the new arrangements maintain a shared local learning and improvement framework across those local organisations working with children and families. The ambition of this framework is to enable organisations to improve services to learn from experience into the manner organisations work together to safeguard and protect the welfare of children. Bradford has previously worked to this model, and, moving forward, we will continue to embrace this way of thinking and provide clarity of each organisation’s responsibility.

In Bradford, we see the framework as an opportunity to effectively co-ordinate and bring together the work from all of the sub-groups into an overarching and coherent approach. In particular, we will learn from:

- Local and national Child Safeguarding Practice Reviews
- Multi agency audits
- Data and performance information
- Updates on policies and procedures
- Multi-agency training
- Self assessments – Section 175 and Section 11 Audits
- National Research findings

We also see this as an opportunity to develop our collaborative thinking with the BSAB and CSP in a joint framework.

### **Learning and Improvement**

The new arrangements will ensure effectiveness of safeguarding children learning and development activity in the Bradford District, so that those working with children and families are appropriately skilled and competent.

This will include the delivery of accessible multi-agency training that complements the training available to the staff in single-agency or professional settings and that the training provided is evaluated and analysed to inform future planning.

We will ensure that training is compliant with national and local guidelines and procedures, and they are accessible and incorporate established and innovative delivery methods. As we identify emerging themes and gaps in training provision, the group will work closely with the BSAB, CSP and the new Bradford Partnership to develop programmes to raise awareness and understanding.

### **Local Child Safeguarding Practice Reviews**

The Local Child Safeguarding Practice Review sub-group supersedes the former Case Review Sub-group and will provide oversight and scrutiny of notifiable incidents and subsequent rapid reviews. This will be achieved through a flexible and dynamic approach as well as continuing to provide coordination and oversight of reviews, action plans and subsequent learning. Decision making will be scrutinised by the independent chair and scrutiny lead.

The sub-group will have the following key functions:

- Consider cases referred to it on a timely basis, oversee the rapid review process through a dynamic and flexible approach, ensure that immediate safeguarding action is taken if required and share any immediate learning.
- Report findings to the National Child Safeguarding Practice Review Panel within 15 working days.

- Commission and oversee local case reviews. Leadership of practice reviews will be independent of the agencies involved.
- Identify learning themes from reviews and formulate learning outcomes and action plans.
- Include areas of good practice for moderation and to share learning.

The group will convene on a regular basis to monitor and evaluate progress of multi-agency and single-agency action plans in response to reviews and report progress to the Bradford Partnership. Working with other sub-groups we will ensure that lessons learned from local and national reviews are disseminated to staff in all local organisations and seek assurance that changes to practice have been embedded, and that reviews are published, where applicable, through a number of mediums, including the Partnership website.

### **Practice and Procedures**

This sub-group will enable the co-ordination and development of policies, procedures and guidance for safeguarding and promoting the welfare of children and young people in Bradford. This will take into account the findings of Local Child Safeguarding Practice Review and from all national reviews with a view to considering how identified improvements and learning should be implemented locally. The sub-group will also consider national multi-agency policies, procedures, guidance or research findings, in terms of the need to develop any additional local policy, procedures or guidance.

We will also continue to work with our colleagues in Local Authorities across West Yorkshire to develop policies and procedures.

### **Performance, Audit, Evaluation and Compliance**

This sub-group will monitor, evaluate and seek assurance about the effectiveness of safeguarding activity by partners individually and collectively and report this to the Bradford Partnership and Strategic Leadership Group to inform strategic decision-making. The group will analyse data, receive monitoring information and conduct multi-agency challenge panels to identify quality of practice and lessons to be learned for multi-agency practice, and subsequently provide assurance that findings are being responded to. The group will also oversee multi-agency safeguarding self-evaluations including Section 11 and Section 175 audits. Finally, and most importantly the group will ensure that the voice of the child is evidenced in all areas of work carried out across the partnership. The group will continue to monitor the effectiveness of the new Prevention and Early Help model in Bradford as it evolves and embeds across the District.

### **Child Death Review** (Previously Child Death Overview Panel)

Governmental leadership of Child Death Reviews will transfer from the Department of Education to the Department of Health, with the Local Authority and CCGs being the

accountable bodies locally. The main changes are the additional multi-professional meeting that takes place prior to the Child Death Review partners review.

Whilst continued “affiliation” with the new safeguarding partnership is important for the future, we are looking to establish the most appropriate governance arrangements that recognises the changes to the arrangements and will enable support and accountability. The Bradford Health and Wellbeing Board will maintain strategic oversight and will delegate the executive management of the arrangements to their Integrated Change Board. The new safeguarding arrangements will continue to support the work of the group, and retain the strong working relationship with all the sub-groups to ensure operational change and learning and improvement is maximised throughout the District. It is proposed that that the group will be called the Child Death Overview Panel.

## **6. Relevant Agencies**

The safeguarding partners are keen to ensure that the voice and influence of other partners is maintained in the new arrangements and to also assure themselves that agencies have appropriate, robust policies and procedures in place. This will be achieved through appropriate representation on the Bradford Partnership group as well as all the sub-groups.

Appendix A outlines the relevant agencies

Within Bradford there has been a long standing and effective relationship with the Voluntary Community Sector (VCS) and across the Health partnership.

The **VCS** comprises over 300 organisations working with babies, children, young people and families. It encompasses a wide variety of organisation in terms of size and provision. The VCS have maintained a steering group which reported to the BSCB. This steering group will continue and act as an advisory body to the VCS and to the Young Lives Bradford team, to share information and promote good safeguarding practice for children and young people within the sector and to provide scrutiny and challenge to the new arrangements on behalf of the VCS.

The VCS will be represented on the Bradford Partnership Group as well as across all the sub-groups. This representation will be on behalf of the VCS but in some cases there will be a benefit of having specific VCS organisations also attending groups, including time limited groups as subject matter experts. The VCS steering group with support from Young Lives Bradford will coordinate representation where required.

Health membership will be reviewed to ensure representation from the different agencies and two geographical areas, Bradford and Airedale, whilst avoiding duplication.

Bradford and Airedale Health Safeguarding Children Group play a key role in supporting and overseeing the Bradford and Airedale Health Services’ statutory responsibility for

Safeguarding Children and Young People under the age of 18 years. This is achieved through promoting, coordinating and monitoring the effectiveness of safeguarding practice delivered by health service personnel within Bradford and Airedale Health Services Organisations. The Group also provides expert advice and assurance to Health Services providers and other agencies on specific safeguarding children issues related to Health care services.

The Group will continue to support and contribute to the work of new safeguarding arrangements in providing a source of expert advice, assurance and challenge as well as coordinating activity of the Health agencies that contribute to the sub-groups so as to provide an opportunity for all Health agencies to contribute and influence the agenda.

The education infrastructure in Bradford, like other Districts, remains complex; and in order to ensure effective communication and involvement, all schools (including multi academy trusts), colleges and other educational providers, in Bradford will be fully engaged and included in the new safeguarding arrangements as relevant agencies.

The Bradford Partnership group and sub-groups will include representatives across all aspects of the Educational system. This will include representation from Early Years, Primary, Secondary, Special and Further Education. The Bradford Partnership will maintain the close working relationship with the Local Authority Education Safeguarding Team and engagement will be maintained through the Designated Safeguarding Leads forums, Head Teacher forums and School Governor forums. These networks will allow the other schools such as independent, academies and free schools to become involved in the new arrangements. In Bradford the Section 175 audit will continue to be an opportunity for schools to self assess against consistent safeguarding principles.

## **7. Collaboration**

Bradford continues to recognise opportunities to increase collaboration between the BSAB, CSP and the new Bradford Partnership group and sub-groups. This is set against the backdrop of reducing budgets and increasing demands that bring organisational review and reshaping to deliver more with less. It also recognises the emergence of more complex safeguarding matters which impact across Children's Safeguarding, the Adult Safeguarding arena and the Community Safety Partnership.

Across each of the three Boards, the sub-group structures manage core functions as well Board specific objectives. Some of these core functions create obvious opportunities for a more consistent and collaborative approach that takes into account cross-cutting themes and presents opportunities for shared learning. Work has commenced to develop these work streams namely Risk and Vulnerabilities in Complex Safeguarding, and Communications and Engagement.

### **Communications and Engagement**

Building upon the excellent work by the Safeguarding Adult Board a Communications and Engagement Group now exists with representation from the CSP and the Children's safeguarding arrangements. The group provides a consistent, timely, accessible and inclusive approach to campaigning, awareness raising and key messaging on issues affecting the health, safety and well-being of people in Bradford. The ethos of the group is to allow communication both ways, from the safeguarding partners but also to engage in a way that captures the voice of the child (and service users in Adults).

The intended audiences are:

- Service Users (children, young people and adults)
- Parents, Carers
- Professionals & Practitioners including the Voluntary and Community Sector
- General public
- Board Members

The group includes safeguarding as well as media expertise and aims to provide a proactive, innovative and consistent approach to communications. This work is supported by a Communications officer from the Business Unit Team.

### **Risk and Vulnerabilities in Complex Safeguarding**

Over a number of years Bradford has benefited from an established and experienced Child Sexual Exploitation and Missing Sub-Group. Moving forward, Safeguarding partners are now addressing the emergence of organised crime, modern day slavery and criminal exploitation as new threats in a similar way to the same conversations in the last decade around child sexual exploitation. The group has now extended its remit to coordinate activity around a number of themes, in raising awareness and understanding. This is being developed under the banner of "complex safeguarding".

### **Serious Case Reviews, Safeguarding Adult Reviews and Domestic Homicide Reviews.**

Learning lessons from reviews has created an opportunity for collaboration as many high profile cases repeatedly identify similar themes for learning and improvement. In order to share and maximise learning we have developed specific **shared learning events** that included themes from Serious Case Reviews, Domestic Homicide Reviews and Safeguarding Adult Reviews and will continue this approach. These events take into account local as well as national learning. We also recognise the value in increasing multi-agency training opportunities across all BSAB, CSP and the new Bradford Partnership in the future.

### **Regional Collaboration**

In addition senior leaders from the five Districts in West Yorkshire have indicated a common wish to progress collaborative work. There are a number of county wide/regional groups already in existences and a coordination group is to be formed around these groups to support local activity and share good practice.

### **8. Independent scrutiny**

Bradford has recently recruited a new Independent Chair and Scrutiny Lead. This reflects the traditional role as independent chair and the new role of scrutiny and quality assurance. As a result of the recent Oftsed inspection, the independent chair is a member of the Children Services Improvement Board.

The Business Partnership Team supporting the Partnership reports directly to the Office of Chief Executive. This allows a greater element of independence for the Team, particularly around scrutiny and challenge. We recognise the need for all the partners to professionally challenge each other about their processes and performance and this is coordinated through the new arrangements. The Council's effectiveness of safeguarding arrangements is also scrutinised through the process of Overview & Scrutiny which is recognised as valuable process and will be continued.

The role of independent scrutiny is to provide additional assurance in judging the effectiveness of multi-agency arrangements to safeguard and promote the welfare of all children in a local area, and this will add value to what we already know and do. Working Together to Safeguard Children 2018 requires that safeguarding partners ensure that the scrutiny is objective, acts as a constructive critical friend and promotes reflection to drive continuous improvement. Some forms of scrutiny will need to be independently commissioned, for example local child safeguarding practice reviews.

The role will also

- Assess how well organisations come together to cooperate with one another to safeguard and promote the welfare of children and to hold each other to account for effective safeguarding.
- Scrutinise any quality assurance activity (including multi-agency case file auditing and processes for identifying lessons to be learned).
- Scrutinise the effectiveness of training, including multiagency training, to safeguard and promote the welfare of children.
- Provide a rigorous and transparent assessment of the extent to which appropriate and effective systems and processes are in place in all partner agencies so as to fulfil their statutory duties and ensure that children are

protected and that appropriate safeguarding strategies are developed and embedded.

- Evaluate arrangements for the operation of the safeguarding partnership, including the purpose and functions of meetings, and recommend and implement appropriate changes.
- Confirm, or not, that effective performance management, audit and quality assurance mechanisms are in place within partner organisations which will support the 3 safeguarding partners to fulfil their statutory objectives, and which will enable the partnership to identify and measure its success and impact.
- Ensure that the voices of children, young people and their families are appropriately represented and heard in the work of the partnership.

### **Professional Challenge and Escalation**

Safeguarding partners will work together to resolve any professional challenges and disputes locally. Whilst every effort will be made to work across the partnership in a strengths-based way, there may be occasions where necessary agreement cannot be reached after escalation to the Partnership. Agencies should follow the [‘Resolving Professional Disagreements/Escalation Policy’](#) where such instances occur. Where the disagreements or challenge involves one of more of the safeguarding partners, the Strategic Leadership Group will resolve the matter.

## **9. Bradford Safeguarding Business Partnership Team and funding.**

Bradford has combined the Business Units of Children’s and Adult Safeguarding and moving forward this will enable a more consistent approach and increase opportunities to merge overlapping work. The Unit will be known as the **Bradford Safeguarding Business Partnership Team**.

The team will continue to support safeguarding arrangements namely

- Administration of meetings
- Local Child Safeguarding Practice Reviews and associated learning and practice improvement
- Learning and Improvement including multi-agency training
- Performance, information and audit including Section 11 and Section 175.
- Production and publication of the Annual Report – this will include a contribution from the independent chair and scrutiny lead on the effectiveness of safeguarding arrangements, their performance and the effectiveness of local services. The report will be published through existing networks and on the website for the new arrangements.
- Publication of a threshold document – within Bradford this has been completed with the Continuum of Need and Risk Identification Tool. This recently

commissioned work recognises the new arrangements and a communication plan agreed with partners.

Future funding will be agreed between the safeguarding partners, which should be equitable and proportionate, and will enable the Business Partnership Team to fulfil its functions and enable the new arrangements to deliver against statutory responsibilities and strategic priorities. Current funding covers staffing costs, multi-agency training and audits and limited serious case reviews/lessons learnt work and the future funding will need to continue to adequately cover these functions.

## **10. Transitional Arrangements and Continuous Improvement**

We will continue to carry out all the statutory functions of the BSCB until the commencement of the new Partnership.

For any SCRs not completed or completed and not published in this 12 month period we will ensure that we comply with transitional guidance within Working Together. Where an SCR has not been completed at the point the new safeguarding partner arrangements begin to operate, for example, if any have only recently been commissioned, we will seek to complete and publish the SCR within six months of the date of the decision to initiate a review, with a maximum of 12 months to do so.

Similarly we will also comply with transitional guidance around the transition from CDOP to the new Child Death Review process, and the data recorded appropriately. Before safeguarding partner arrangements begin to operate in a local area, the BSCB will plan how and when to hand over all relevant data and information to the safeguarding partners. In doing so, they should comply with the Data Protection Act 2018 and the GDPR.

If we identify any matters relating to deaths that are relevant to the welfare of children in the District or to public health and safety and we decide it would be appropriate for someone to take action we will ensure these are forwarded to Child Death Review partners for their information and consideration.

As outlined, previously, the BSCB brought together learning and improvements through the Learning and Improvement Framework, Annual Training Delivery Plan (2018/19) and the Learning and Development Strategy (2018-20 Draft). These are shaped through the statutory requirements and the BSCB Learning and Improvement sub-group. This framework provided a sound basis for bringing key sub-groups together to improve practice and learn from reviews, which will be a key requirement of the new Local Child Safeguarding Practice reviews that we are adopting.

## **11. References and further information**

[DfE \(2016\) Wood report: review of the role and functions of local safeguarding children boards](#)

[DfE \(2018\) Working Together to Safeguard Children](#)

[Connecting people and place for better health and wellbeing - A Joint Health and Wellbeing Strategy for Bradford and Airedale](#)

[Bradford Safeguarding Children Board – Continuum of Need](#)

[Bradford Safeguarding Children Board – Resolving Professional Disagreement and Escalation](#)

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## **Appendices**

### **Appendix 1 - Relevant Agencies**

- National Probation Service
- CRC
- All schools (including multi academy trusts), colleges and other educational providers
- CAFCASS
- Youth Offending Service
- Housing Providers
- Airedale NHS Foundation Trust
- Bradford Teaching Hospitals Foundation Trust
- Bradford District Care Foundation Trust
- VCS
- West Yorkshire Ambulance Service
- NHS England



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## **Bradford Safeguarding Children Board strategic response to Child Sexual Exploitation (CSE)**

### **Introduction:**

Local Safeguarding Children Boards (LSCB) has the responsibility for ensuring that relevant organisations in the local area co-operate effectively to safeguard and promote the welfare of children. Tackling Child Sexual Exploitation, published in March 2015, set out an ambitious programme of work to address on a national scale some of the failures, brought to light by Professor Alexis Jay, Dame Louise Casey and others.

Within Bradford, partner organisations have decided that Bradford Safeguarding Children Board (BSCB) is the lead strategic body for the development and implementation of the District's response to CSE. BSCB is required to ensure that the needs of children and young people who have been, or may be, sexually exploited and their families are considered as it:

- Guides the planning and commissioning of services;
- Develops policies and procedures;
- Ensures that appropriate training is in place;
- Communicates and raises awareness; and
- Monitors and evaluates the work that is being done.

This BSCB strategic response sets out the key strands to be addressed in the work to tackle CSE in the Bradford District and this document takes into account the progress made in improving the District's response to CSE in the 9 Point Strategic Response and previous BSCB "7 Point Strategic Response to CSE" which was agreed in July 2013.

**The overall objective remains that the partnership response to CSE is child, young person and victim focused.**

These strands describe statutory safeguarding activity to be undertaken by statutory and voluntary sector partners, awareness raising and training activity, and community initiatives informed by specific knowledge of the incidence of CSE in the Bradford District. This Strategic response recognizes the links between children who go missing and CSE and takes cognisance of the Bradford Missing Children Multi-Agency Strategy 2016/18. Taken together, the overall aims of these strands are:

1. Identify and understand the nature and scale of CSE
2. Prevention, Education and Awareness
3. Safeguarding vulnerable people, groups and communities
4. Effective leadership and governance
5. Disrupt and Prosecute
6. Communication, Engagement and Empowerment

**Definition of CSE from Government Guidance:**

Following on from the definition in 2009, the Government has refreshed and produced the following definition in February 2017.

“Child sexual exploitation is a form of child sexual abuse. It occurs where an individual or group takes advantage of an imbalance of power to coerce, manipulate or deceive a child or young person under the age of 18 into sexual activity (a) in exchange for something the victims needs or wants, and/or (b) for the financial advantage or increased status of the perpetrator or facilitator. The victim may have been sexually exploited even if the sexual activity appears consensual. Child sexual exploitation does not always involve physical contact; it can also occur through the use of technology.”

The plan will focus upon the following groups in all aspects

- Children and young people
- Communities
- On-line activity
- Parents and carers
- Professionals and people involved with children and young people

All activity will consider the voice of the child in responding to immediate needs and how the voice of the child is used to inform planning and designing of services.

## **1. Identify and understand the nature and scale of CSE**

Bradford is committed to understanding the local threat risk and harm to allow a proportionate and appropriate response to CSE.

- Maintain strategic assessments, problem profiles and develop a joint data set
- Vulnerable people and groups
- Victims – recognising gender and age
- Locations which can attract vulnerable people and potential perpetrators
- Methods and types of abuse
- Perpetrators including tackling unacceptable attitudes and pre offending behaviour
- Linkage to emerging threats –Missing/Modern Day Slavery, Criminal Exploitation and Organised Crime Groups
- Effective information sharing – including ISA

## **2. Prevention, Education and Awareness**

Bradford is committed to raising awareness of CSE among children and young people, parents, carers and potential perpetrators, to prevent incidents / repeat incidents of CSE.

- Working closely with children and young people to understand and response to CSE
- Raising awareness amongst all communities, parents, carers and potential perpetrators
- Training for professionals to enable identification and responding to CSE, recognising the importance of CSE work in all phases of schools, colleges and in alternative educational provision.
- Work with the industry sector and night time economy to raise awareness and develop prevention strategies

### **3. Safeguarding and supporting vulnerable people, groups and communities**

Bradford is committed to safeguarding vulnerable children and young people and supporting victims and those professionals who seek to reduce instances of CSE

- Adopting the Journey to Excellence principles
- Support and intervention - timely therapeutic and support services
- Information to advise and access support
- Coordinated services available to work with all groups

### **4 Effective leadership and governance**

Bradford is committed to providing strong leadership, effective systems whilst working with partners to tackle CSE. The BSCB remains open in identifying areas for improvement and to encourage change.

- Effective systems around the Front Door/ MASH and CSE processes
- Encourage statutory and non-statutory partners to work together to develop and strengthen our collective safeguarding efforts
- Quality assurance of improved outcomes for children
- Developing best practice and learning
- Multi agency training at all levels – initial contact through to specialist services, leadership teams and those who are able to influence planning and change
- Improving outcomes and reducing harm to young people who are vulnerable to or at risk of exploitation and victims of exploitation

## **5. Disrupt and Prosecute**

Bradford is committed to disrupting, arresting and prosecuting Child Sexual Exploitation offenders, ensuring a victim centred approach at all times

- Partnership response
- Collaborative working with law enforcement and criminal justice agencies
- Proactive response to prevent crimes and harm
- Early interventions for potential perpetrators
- Support to victims throughout investigations and proceedings
- Continued partnership response to multi-agency historic investigations into CSE

## **6. Communication, Engagement and Empowerment**

Bradford is committed to increasing public confidence and awareness and listening to the views of children, young people and communities to improve the delivery of services.

- Coordinate the delivery of the strategic response to CSE
- Ensure effective internal communications to professionals across the partnership
- Ensure effective external communications to parents, carers and children.
- Maximise on-line and social media opportunities and campaigns
- Raising awareness and understanding amongst all groups
- Empowering and involving communities to develop community resilience

The BSCB Child Sexual Exploitation (CSE) and Missing Children sub group is responsible for ensuring that this Strategic Response is up to date and reflects national and local policy and procedures in respect of CSE. All BSCB action and improvement plans related to CSE and all such individual agency plans must be guided by this Strategic Response.

## **Bradford District response to Risk and Vulnerabilities in Complex Safeguarding**

### **Introduction:**

Bradford continues to recognise opportunities to increase collaboration between Strategic Boards and sub-groups. This recognises the emergence of more complex safeguarding matters which are under intense scrutiny through the media, inspections, and inquiries and impact across Children's Safeguarding, the Adult Safeguarding arena and the Community Safety Partnership.

In order to proactively safeguard children and vulnerable adults within a wide contextual safeguarding remit, a shared approach and collective understanding of the issues and experiences children and vulnerable adults is required. This approach recognises the broader group of people who do not fall under the criteria as Adults at Risk within the Care Act. The BSAB has commissioned work to improve understanding and the response to people who may fall within this term.

This strategy recognises that contextual Safeguarding is an approach to understanding, and responding to, young people's experiences of significant harm beyond their families. It recognises that the different relationships that young people and vulnerable adults form in their neighbourhoods, schools and online can feature violence and abuse. Parents and carers have little influence over these contexts, and young people's experiences of extra-familial abuse can undermine parent-child relationships.

Across the three Boards, there are detailed sub-group structures in place to manage core functions as well Board specific objectives. Some of these core functions lend obvious opportunities for a more consistent and collaborative approach which takes into account the cross-cutting themes and presents opportunities for shared learning. Bradford has developed this thinking with the Risk and Vulnerabilities in Complex Safeguarding sub-group.

In the past Bradford has developed a strategic response to CSE and this strategy seeks to use the experience and methodology in developing this strategy.

Taken together, the strategic objectives are:

7. Identify and understand the nature and scale of the themes involved.
8. Prevention, Education and Awareness
9. Safeguarding vulnerable people, groups and communities
10. Effective leadership and governance
11. Disrupt and Prosecute
12. Communication, Engagement and Empowerment

## **Definitions**

The BSCB considered the definition of complex safeguarding and agreed a local definition – Behaviour or activity involving C& YP and adults with multiple vulnerabilities where there is exploitation , a risk of exploitation and /or a clear or implied safeguarding concern which is likely to lead to a serious and sustained negative impact on Children & Young People

Contextual Safeguarding expands the objectives of child protection systems in recognition that young people and vulnerable adults are vulnerable to abuse in a range of social contexts. This includes sexual exploitation, modern day slavery, harmful sexual behaviour, peer on peer violence and abuse including gangs and groups, criminal exploitation, and going missing and should not be seen in isolation as they often overlap , creating a complex set of harmful circumstances and experiences for children, young people, vulnerable adults, families, carers and communities.

County lines is a term used to describe gangs and organised criminal networks involved in exporting illegal drugs into one or more importing areas [within the UK], using dedicated mobile phone lines or other form of 'deal line'. They are likely to exploit children and vulnerable adults to move and store the drugs and money and they will often use coercion, intimidation, violence (including sexual violence) and weapons.

Child criminal exploitation occurs where an individual or group takes advantage of an imbalance of power to coerce, control, manipulate

or deceive a child or young person under the age of 18 into any criminal activity:

- in exchange for something the victim needs or wants.
- for the financial or other advantage of the perpetrator or facilitator.
- through violence or the threat of violence.

The victim may have been criminally exploited even if the activity appears consensual. Child criminal exploitation does not always involve physical contact, it can also occur through the use of technology. The criminal exploitation of children is not confined to county lines but can also include other forms of criminal activity such as theft, acquisitive crime, knife crimes and other forms of criminality.

Harmful sexual behavior (HSB) includes:

- using sexually explicit words and phrases
- inappropriate touching
- using sexual violence or threats
- full penetrative sex with other children or adults.

Children and young people who develop HSB harm themselves and others. More information is available [here](#)

### **Stakeholders**

The strategy will include the following groups in all of the strategic objectives

- Children and young people, particularly those in transitions
- Vulnerable adults
- Communities
- On-line activity

- Parents and carers
- Professionals and people involved with children and young people

#### **4. Identify and understand the nature and scale of risk and vulnerabilities**

- Development of a vulnerability profile that includes relevant data sets and amalgamates individual profiles and assessments, to enable the partnership to utilise the profiles to effectively target resources and interventions effectively safeguard children and vulnerable adults. This should be done as part of the Joint Strategic Needs Assessments that all local authorities are required to produce.
- Develop data and performance measures that provides partners with an understanding of trends and allows challenge and scrutiny
- Enhancing the processes for recording flagging or 'markers' on service systems, to support effective consistent record keeping and information sharing with partner agencies, regarding those who pose a risk of harm to children and vulnerable adults.
- Implementing agreed information sharing pathways to enable effective sharing of early information and data between partners, to help collate intelligence and other information about communities, environments, perpetrators and victims, in order to support robust interventions for children and families where emerging problems are recognised.
- Identify specific vulnerable people and groups including transitions, homelessness and vulnerable learners

#### **5. Prevention, Education and Awareness**

- Working closely with key stakeholders to understand and respond to a range of risk and vulnerabilities
- Raising awareness amongst all communities, parents, carers and potential perpetrators
- Training for professionals to enable identification, understanding and responding to range of risk and vulnerabilities

- Establish effective working with early years, reducing the number of children beginning school with very low levels of development (Links with Keeping Kids Safe<sup>1</sup>)
- Make contacts count - There are many points where support for a child or family can reduce the risk of them joining a gang. At each of these points there are services tasked with working with these families, and the key is ensuring these services are used. (Links with Keeping Kids Safe<sup>1</sup>)
- Focus upon all schools, colleges and alternative educational provision.
- Inform training and development opportunities that support agencies and practitioners to recognise that children can simultaneously be both a victim and perpetrator of exploitation, harm and abuse and therefore responses, assessments and interventions must child centred
- Work with the industry sector and night time economy to raise awareness and develop prevention strategies

## **6. Safeguarding and supporting vulnerable people, groups and communities**

- Ensuring that robust multi-agency needs led risk management plans are in place that give full consideration to vulnerability and need factors, , ensuring that these are strengths-based in approach, coordinated, effectively actioned and compliment (where relevant)any statutory processes

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<sup>1</sup> Childrens Commissioners Report -Improving safeguarding responses to gang violence and criminal exploitation

- Support and intervention - timely therapeutic and support services, particularly recognising the vulnerability of young people and adults with mental health needs<sup>2</sup>.
- Ensure that there is appropriate information to advise and access support
- Develop effective information sharing to identify and inform gaps in service provision
- Protect vulnerable locations – places where vulnerable young people can be targeted, including pupil referral units and residential children’s care homes<sup>3</sup>
- Focus upon transitional arrangements –ensure appropriate arrangements are in place to support and protect children who have been assessed as increasingly vulnerable
- Recognise and respond to the children and vulnerable adults with multiple vulnerabilities – including mental health, alcohol and substance misuse and Domestic Abuse

## **5 Effective leadership and governance**

- Coordinate the delivery and oversight of this strategic response
- Ensuring that the local multi-agency response is informed by national / local research and learning and an understanding of the wider context of risk and harm
- Effective systems around the Front Door/ MASH and associated processes for both children and adults

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<sup>2</sup> Public Health Report - The mental health needs of gang affiliated young people

<sup>3</sup> Home Office Report – Ending gang violence and exploitation

- Encourage statutory and non-statutory partners to work together to develop and strengthen our collective safeguarding efforts
- Quality assurance of improved outcomes for children and vulnerable adults
- Developing best practice and learning
- Multi agency training at all levels – including specialist and non-specialist practitioners and linking with established programmes to widen knowledge of exploitation.
- Improving outcomes and reducing harm to young people and vulnerable adults who are at risk of exploitation and victims of exploitation

## **7. Disrupt and Prosecute**

- Improve intelligence and information sharing and analysis, to assist local disruption plans and the prosecution of people and businesses where appropriate
- Making best use of licensing laws, Child Abduction Warning Notices, Sexual Harm Prevention Orders, Slavery and Trafficking Risk Orders and other relevant legislation available to address offences to close down premises, deter perpetrators and prevent violence and abuse from occurring, escalating and /or recurring
- Collaborative working with law enforcement and criminal justice agencies
- Ensure a proactive response to prevent crimes and harm
- Supporting children and vulnerable adults through all aspects of the criminal justice system including court processes to improve their experiences and help minimise revictimisation created by the process/system including the often difficult court process and help achieve successful prosecutions of those who exploit, harm and abuse. Seek to identify and develop post CJS support networks and signposting for children, vulnerable adults and their families.

## **8. Communication, Engagement and Empowerment**

- Develop a coordinated programme of information and education for all partners.
- Developing awareness messages/campaigns about what to look for, and how to report concerns, in order to enhance not only the identification of people and places of concern
- Creating public facing campaigns and user friendly materials to effectively signpost children, young people, vulnerable adults families and communities to appropriate advice, support and services, to develop community resilience to empower and involve communities
- Provide clear and unambiguous deterrent messages to perpetrators including campaigns to reach diverse groups
- Ensure effective internal communications to professionals across the partnership
- Maximise on-line and social media opportunities and campaigns
- Coordinating clear pathways to centrally collate feedback received from children, families and vulnerable adults; to enable the reality of children's and service users experiences to inform and enhance strategic knowledge, through developing and sharing that knowledge.
- Listening to the voice of children and making safeguarding personal for service users to inform thinking and future planning.

# Appendix E - CSE & Missing Overview

August 2018 – July 2019



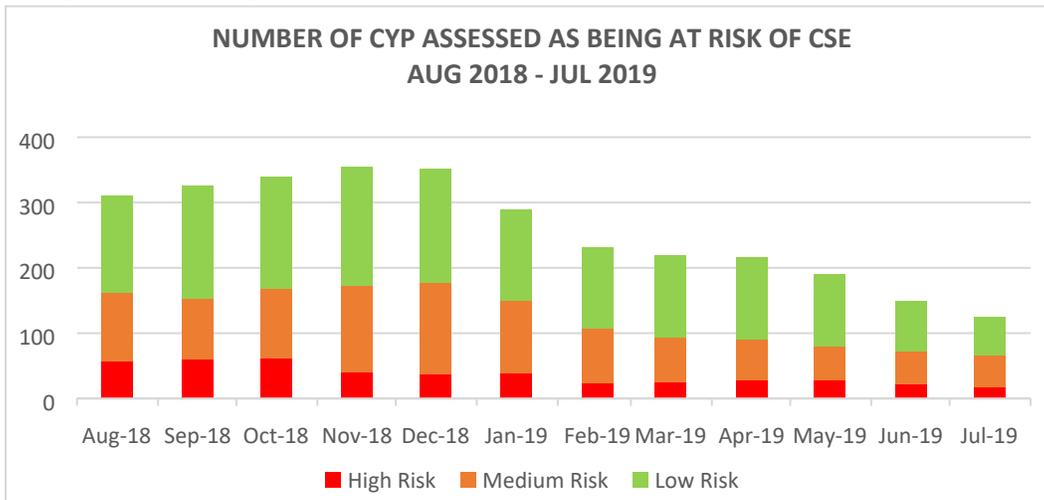
## Introduction

The aim of this profile is to provide a robust dataset for children and young people (CYP) at risk of Child Sexual Exploitation (CSE) and those that are reported missing in Bradford. It will assist partner agencies to inform strategic priorities and decision-making to support the reduction in the number of children and young people at risk of CSE and going missing.

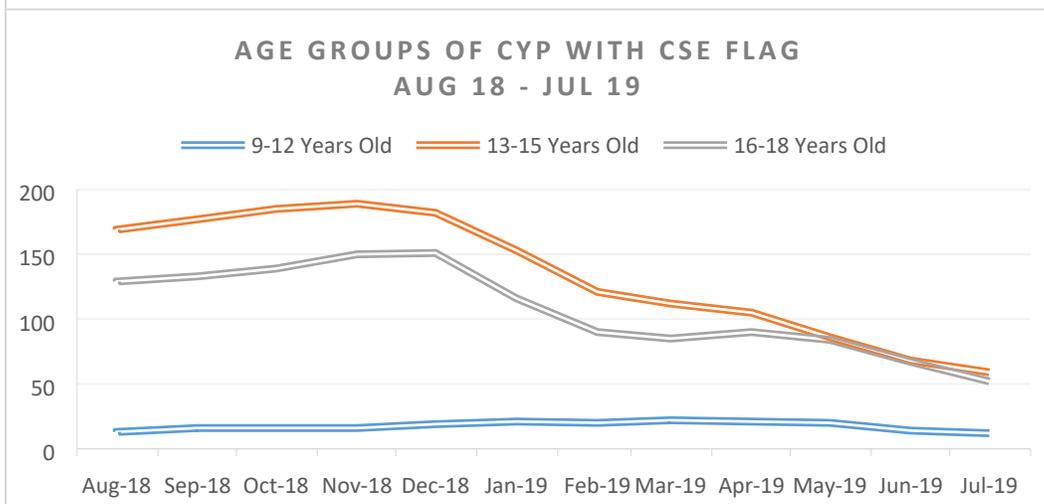
## Children and Young people (CYP) assessed as being at risk of CSE

The purpose of the following section is to examine the number of children and young people (CYP) assessed as being at risk of CSE during the period August 2018 to July 2019.

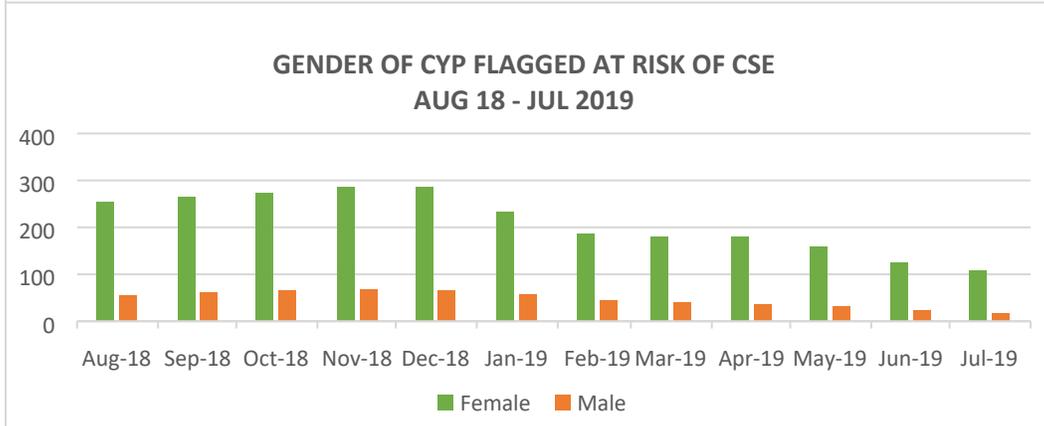
Graph 1



Graph 2

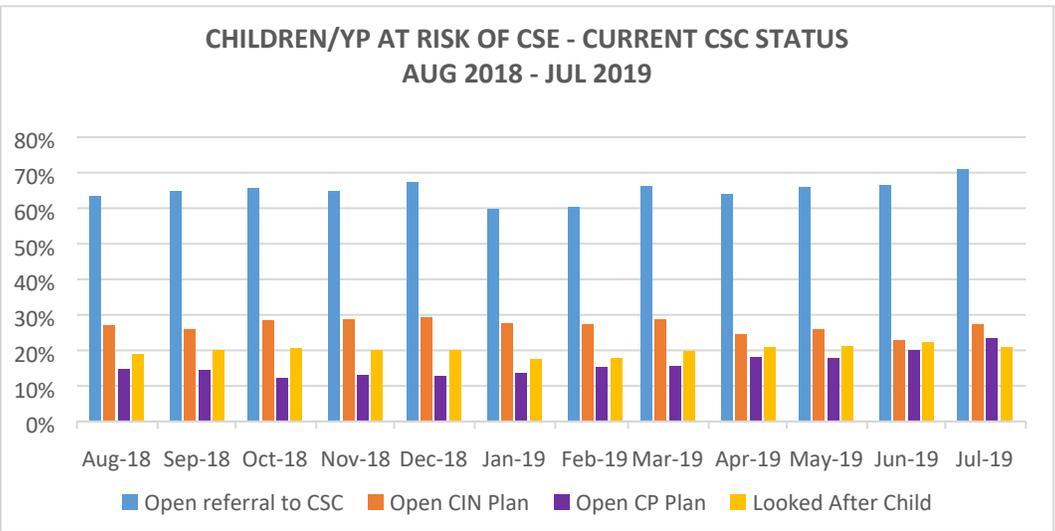


Graph 3

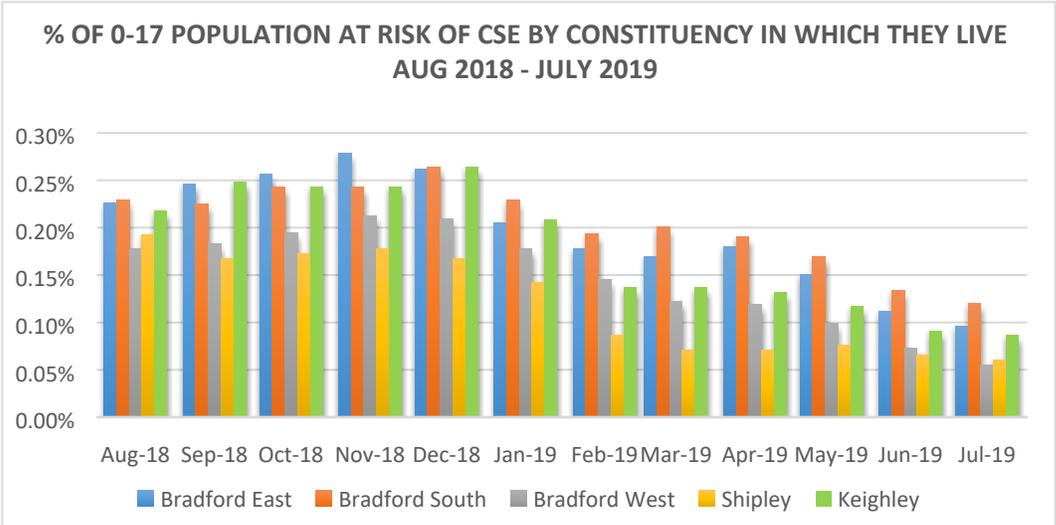


ETHNICITY	Aug-18	Sep-18	Oct-18	Nov-18	Dec-18	Jan-19	Feb-19	Mar-19	Apr-19	May-19	Jun-19	Jul-19	
Asian/Brit. Asian - Bangladeshi	0	2	3	3	5	5	3	3	3	3	1	1	
Asian/Brit. Asian - Indian	1	1	1	1	1	0	1	1	1	1	0	0	
Asian/Brit. Asian - Other	3	3	3	3	3	3	2	2	2	2	1	1	
Asian/Brit. Asian - Pakistani	36	39	41	44	44	34	28	28	27	25	16	17	
Black/Black Brit. - African	1	1	2	2	1	1	1	1	2	1	1	1	
Black/Black Brit. - Caribbean	1	1	1	2	3	3	2	2	2	2	2	2	
Gypsy/Roma	10	11	11	10	10	7	7	6	9	8	8	8	
Information Not Yet Obtained	23	24	26	26	27	19	15	14	13	10	7	1	
Mixed - Other	4	5	5	5	5	5	4	3	3	2	1	1	
Mixed - White/Asian	21	21	21	21	20	14	11	11	12	12	9	8	
Mixed - White/Black African	0	0	8	1	1	1	1	1	1	0	0	0	
Mixed - White/Black Caribbean	6	7	0	8	7	6	5	4	4	4	5	4	
Other Ethnic Group	5	5	5	6	6	5	3	3	2	1	0	0	
Traveller of Irish Heritage	1	1	1	1	1	0	0	0	0	0	0	0	
White - British	181	188	193	201	198	169	136	128	125	112	93	77	
White - Eastern European	10	10	10	10	10	9	7	8	6	3	3	1	
White - Other	8	7	9	11	10	9	5	4	4	4	2	2	

**Graph 4**

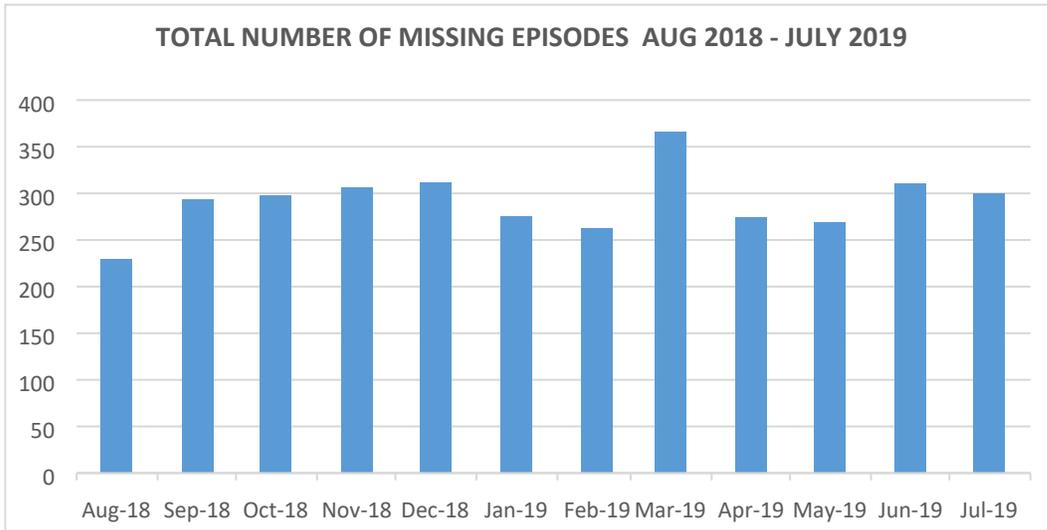


**Graph 5**

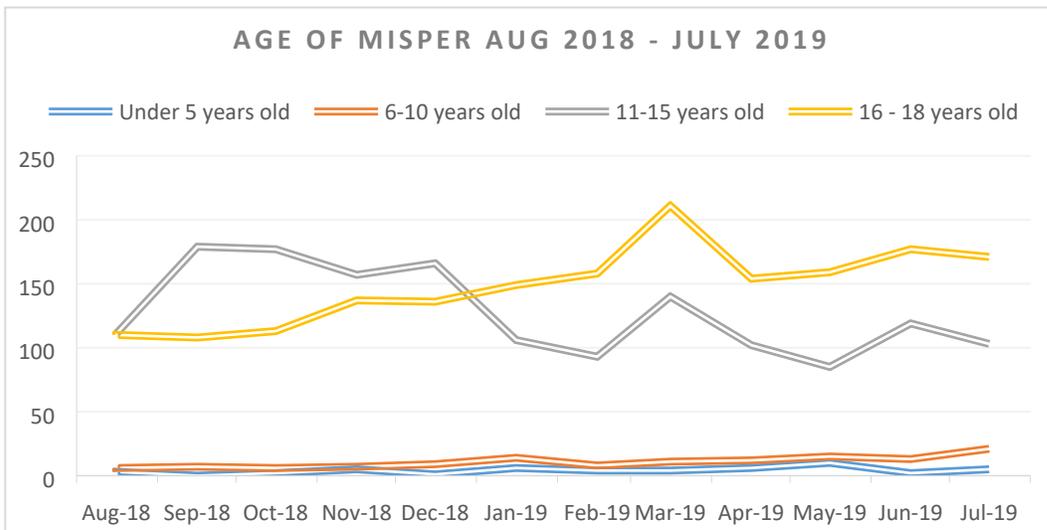


Children and young people (CYP) with missing episodes recorded on Children Services systems

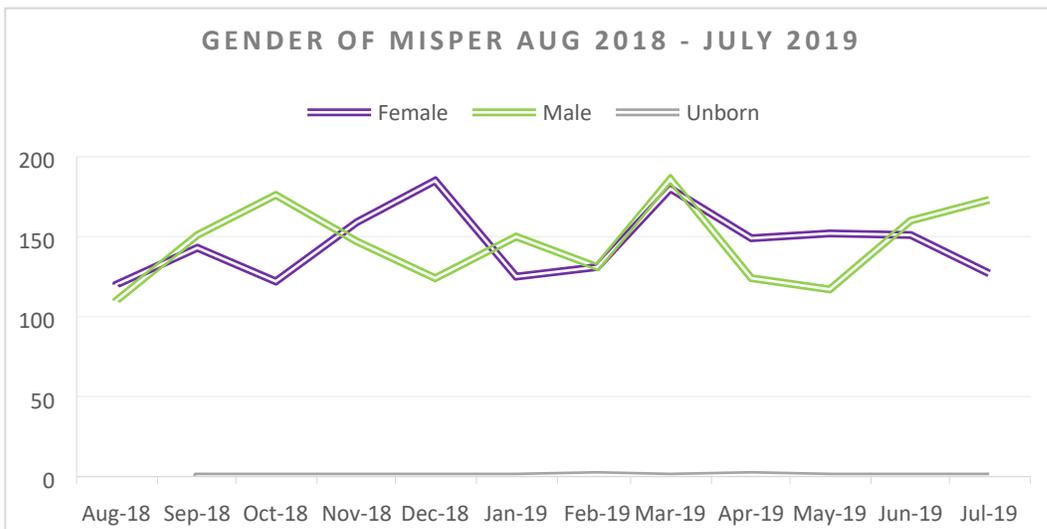
**Graph 6**



**Graph 7**

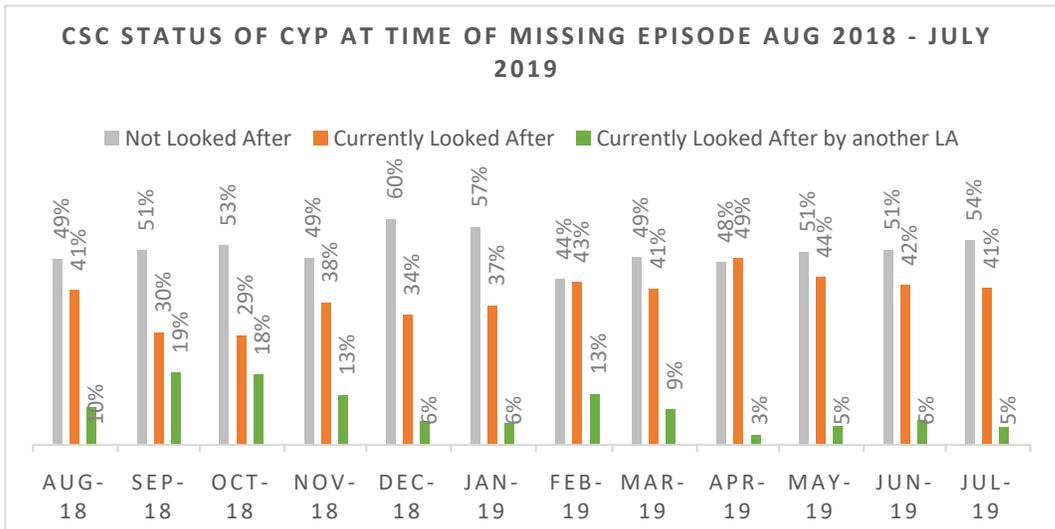


**Graph 8**

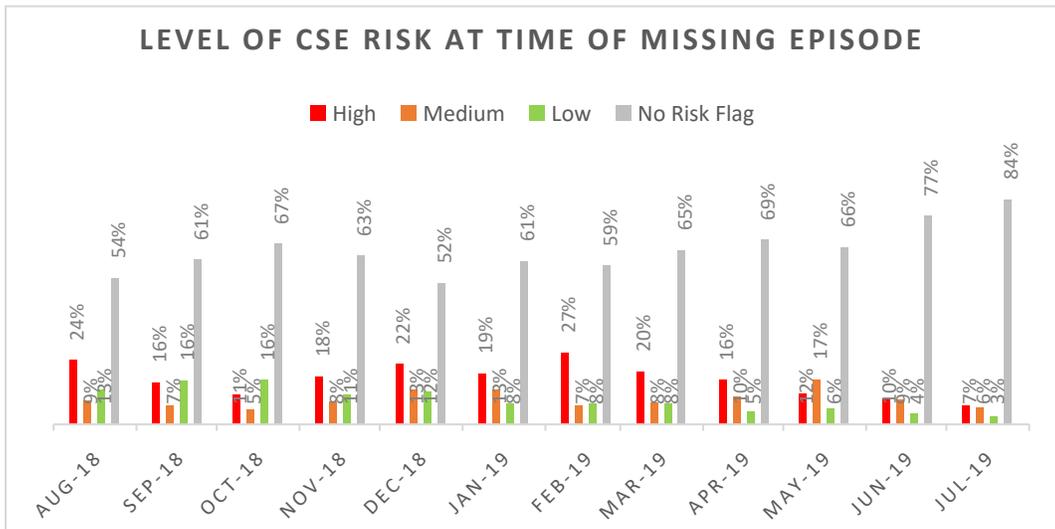


Ethnicity	Aug-18	Sep-18	Oct-18	Nov-18	Dec-18	Jan-19	Feb-19	Mar-19	Apr-19	May-19	Jun-19	Jul-19
Asian / British Asian - Bangladeshi	0	2	2	1	0	0	0	1	2	1	4	2
Asian / British Asian - Indian	0	0	0	0	0	0	0	1	0	2	1	2
Asian / British Asian - Other	1	2	7	3	13	15	2	1	3	1	1	1
Asian / British Asian - Pakistani	34	24	14	21	21	16	37	45	34	32	26	30
Black / Black British - African	7	8	6	3	5	3	15	26	19	9	11	4
Black / Black British - Caribbean	1	0	0	1	1	0	0	0	0	0	0	1
Black/Black British - Other	0	0	2	1	0	0	0	0	0	0	0	0
Gypsy / Roma	2	8	5	4	5	19	2	11	10	9	7	8
Mixed - Other	7	9	5	1	0	2	3	5	2	2	6	5
Mixed - White / Asian	23	21	23	9	11	14	18	25	29	35	33	20
Mixed - White / Black African	0	0	0	0	0	4	0	0	0	0	0	1
Mixed - White / Black Caribbean	11	15	9	7	9	5	6	15	11	6	16	14
Other Ethnic Group	1	1	4	2	1	1	1	2	1	0	3	2
Traveller of Irish Heritage	0	0	2	0	2	1	0	3	2	3	0	5
White - British	101	124	153	200	204	159	124	172	132	132	153	152
White - Eastern European	2	1	3	5	2	6	4	3	3	4	2	11
White - Irish	0	0	0	0	1	0	1	1	2	0	0	1
White - Other	5	19	16	9	3	4	2	4	1	7	4	6
Information Not Yet Obtained	35	60	47	39	31	26	48	51	23	26	44	35

**Graph 9**



**Graph 10**



## **Appendix F – Case Studies**

### **Serious and Organised Crime**

**Community Cougars Foundation (CCF)** – 5 schools across the district:

UAK; Holy Family and Oakbank – Keighley

Laisterdyke Academy and Carlton Bolling – Bradford East.

Work last year focussed on Tong School.

The CCF Inspiring Others Project uses sport as a means to break down barriers and open up communication for 100 young people per school taking part in this programme. The delivery model is through an hour of rugby followed by an hour of work on one of 5 key topic areas (County Lines; ASB; Grooming; Modern Day Slavery and Cyber Crime).

### **BD3 United – a collaborative approach in Bradford Moor –**

In year 1, the work in Bradford Moor was limited and delivered largely by Crime Stoppers as part of an awareness campaign.

A different approach was taken in year 2. This involved inviting together a number of key local representatives of organisations delivering within Bradford Moor – delivering the vision of tackling SOC together and promoting discussion on opportunities. As a result of this, 4 organisations came together on a project which utilises respected local youth workers from the community that are able to target and engage with the young people engaged with or at risk from SOC and then divert them into available interventions which include sports provisions, a community garden and a youth club. A number of family events have been hosted at the Laisterdyke centre to take a whole family approach to tackling SOC.

Real benefits are being seen both in young people who are being stepped away from SOC, but also in the trust and confidence building of the community. Organisations are now speaking to each other, sharing information and taking a collective approach. A neighbourhood watch scheme is now established and a local facebook group has residents speaking up about local issues that concern them.

**Holme Wood** - 4 local organisations have been funded to deliver work in Holme Wood. E:merge; The Valley Project; All Star Youth Entertainment and Outloud Ltd.

When work was initially commissioned, each project intended to work solo to deliver their planned work however, following similar thinking to Bradford Moor in terms of a co-ordinated approach, and in conjunction with the area co-ordinators office, a collaborative project over the summer was developed titled Holme Wood Moving Up.

This project targeted a cohort of 34 young people, identified by primary schools and through local youth worker knowledge, of being at risk of SOC. This cohort were predominantly of an age that they were transitioning from primary to secondary school. A daily program of activities was offered throughout the summer holidays. By the end of the holidays there were 20 young people consistently attending daily. These young people will continue to be supported throughout the year.

### **Trusted Relationship Group Work**

Innovative area-based youth work response to prevent young people aged 10-14 becoming involved in exploitation through CSE, criminal exploitation and gangs has taken place in Bradford East.

Since the start of the programme to the end of Q2 the Preventative Group Worker has engaged with 1103 young people through awareness sessions, 272 people through Community Awareness Raising activities, 338 staff / partners through training / workshops / guidance sessions and visited 49 businesses via outreach visits.

The rise in engagement with young people at one school can mainly be attributed to the delivery of assemblies to all year groups. The assemblies focussed on the theme 'staying safe over summer' exploring 'risk' and how we all develop knowledge/skills as we grow (particularly with support from those around us) to understand and manage the wide variety of risks we may come across as we grow. The assemblies introduced 'exploitation' and 'grooming' as new risk to think about, top tips for staying safe and information on how to seek guidance and support from trusted adults and services.

Feedback gained at the start of the assemblies highlighted that fewer than 20 of the 824 young people could describe what the words 'exploitation' and 'grooming' meant but by the end all young people reported a clearer understanding and could think of ways to help them stay safe both off and online.

Feedback from a young person participating in an 8 week targeted group work programme:

*"I've enjoyed everything, I couldn't pick one thing it was all hilarious and amazing and I've learnt so much, it has been the best experience. Thank you".*

### **Breaking the Cycles/ Youth services**

One of the young people referred to the Breaking the Cycle Project was being exploited by a criminal gang and had become heavily used to sell class A drugs. The young person was being exploited by the gang and used in both the local area and in a neighbouring county. In addition to being exploited themselves, the young person had also started to be forced into exploiting some of their own peers.

Intensive work was undertaken with this young person and over time a positive relationship was built that enabled the young person to understand more about exploitation, criminal grooming and county lines.

Through a sustained and consistent approach the young person was encouraged to take up boxing as a relief to get rid of the stress they were experiencing and they now attend a boxing gym three times a week. This has enabled the young person to meet the worker in a safe space and they have increasingly become surrounded by positive role models.

Over the course of the last few months we have been able to develop a better understanding about some of the factors that led to the young person being exploited. Although the young person does not want to use these as an excuse they have been able to reflect on how losing a parent to suicide made them feel isolated and this led to hanging out with the wrong 'friends' and constantly getting arrested. The young person described this as things just getting out of control and getting deeper and deeper and feeling trapped.

We continue to work with this young person who has now started a construction course. The young person's parent reports seeing a massive change in their child's behaviour and believes this is down to the relationship that they built with the worker from the project.

## **Appendix G – The work of Keighley Asian Women and Childrens Centre (KAWACC)**

### **Purpose of the report**

KAWACC has worked in partnership with United Keighley working group, constituting multiagency of local organisations based in Keighley. The group has established a safe space to co ordinate regular meetings, discussing issues relating to CSE, and raising awareness in and around Keighley and Bradford.

The group constitutes a range of agencies that have a keen interest in supporting work associated with CSE. These have included The Bradford Partnership (previously the BSCB) , West Yorkshire Police, Social Care, Early Help, Community Workers, Local Councillors, local organisations, Faith Institutes and local primary and secondary Schools. The admin support has been offered by the Area Co-ordinator (BMDC) office. This forum provides a wider context and perspective for professional working in this area. There is also a strategic plan that draws the work up together joining up thinking and working.

How has this been done?

The group was formed together under the Racial Justice Network, funded by Joseph Rountree Charitable Trust, and hosted by CABAD. Due to media attention surrounding CSE cases, public perception in regards to this taboo subject brought negativity within the Keighley community, causing segregation due to the sensitivity of culture and faith.

To counter this problem a statement was prepared by Reverent Pritchard of Shared Churches, who worked very closely with the network. The United Keighley statement is a clear and unequivocal condemnation of grooming. It also invited the people of Keighley to commit to addressing grooming together. It was based on an earlier letter signed by the local MP, Councillors from across the political and ethnic spectrum, churches and mosques and other community organisations. It also deliberately deracinated the issue. All organisations were invited to join as a working group to counter CSE in Keighley. A lot of time, and hard work was put together by the group all done on a voluntary basis. There was a rise in awareness raising events within Keighley. There were banners provided by the church stating 'All young people matter' teal ribbons were made by women from diverse backgrounds and distributed in the community to promote CSE awareness. This work was a collective contribution from people from all walks of life.

Muslim Women's Council and KAWACC in conjunction with TBP delivered the FRAGILE project in Partnership across the Bradford District in Secondary Schools and faith institutes (mosques/ madrassas). The project facilitated discussions to men and young boys of Pakistani ethnicity in and around Bradford, including Keighley. The project utilised a values based approach to creating awareness around CSE, creating safe spaces to unpack values we live by, unpack cultural, faith and traditional nuances that impact how we form values and how these values then translate into how we parent, choices we make and how we live our lives. This preventative approach was comprehensive and has allowed seeds of CSE prevention to be implanted in both young men of Pakistani ethnicity and at the centre of traditional Asian families.

KAWACC has been leading the e5 project with three other partners CABAD, ICLS and JAMES to deliver preventative work with women and young women across Keighley who are at risk of CSE and violence against them. The project has been delivered across Keighley in primary and secondary schools, Community Organization and faith institutes for over 3 years and we are in our last year of this project. This project has enabled us to engage with women and young girls through direct and indirect work to develop their confidence, self-esteem, self-worth and assertiveness through a range of activity sessions and workshops that have been designed to equip them with the knowledge, tools and support needed to reach their full potential. This project has provided a gateway to access marginalised girls, who may not necessarily be engaged in mainstream services but who are lacking in self-esteem and are at particular risk of sexual exploitation, grooming and domestic abuse.

KAWACC has also worked in partnership with Barnardo's to develop the DICE Parenting Programme for all parents of pre-teens and teenagers. The programme aims to raise awareness about the risks children face growing up in a modern digital world and provide practical parenting support ideas.

The programme is 4 weeks long and covers topics about the life of a teenager; exploitation and grooming; digital dangers; parenting top tips and support services. We have delivered this programme at Ingrow Primary, Victoria Primary, Good Sheppard Centre and KAWACC. This programme has trained a number of professionals to deliver DICE in their communities and organisations. The programme has been developed to make it more culturally appropriate for people from diverse backgrounds to have a better understanding.

For the last two years the United Keighley Working Group has organised a day conference and coordinated activities for CSE awareness week. This year it focused on providing local schools with resources that would help them engage more effectively. It was based on the premise that schools are the most effective way to reach children at risk of, or are being sexually exploited: all children in Keighley go to school - apart from the home educated. The conference encouraged 'school leads' to see their own work in a wider perspective.

At the same time the working group worked alongside community organisations to see how they might mark CSE awareness in terms of their own rationale. For instance, the main town Centre Church (Keighley Shared Church) organised an evening service reflecting and praying about CSE, whilst two mosques had meetings following on from Friday Prayer. The United Keighley statement was translated into Urdu/Bengali by KAWACC to enable the audiences' to have a clear understanding of the message.

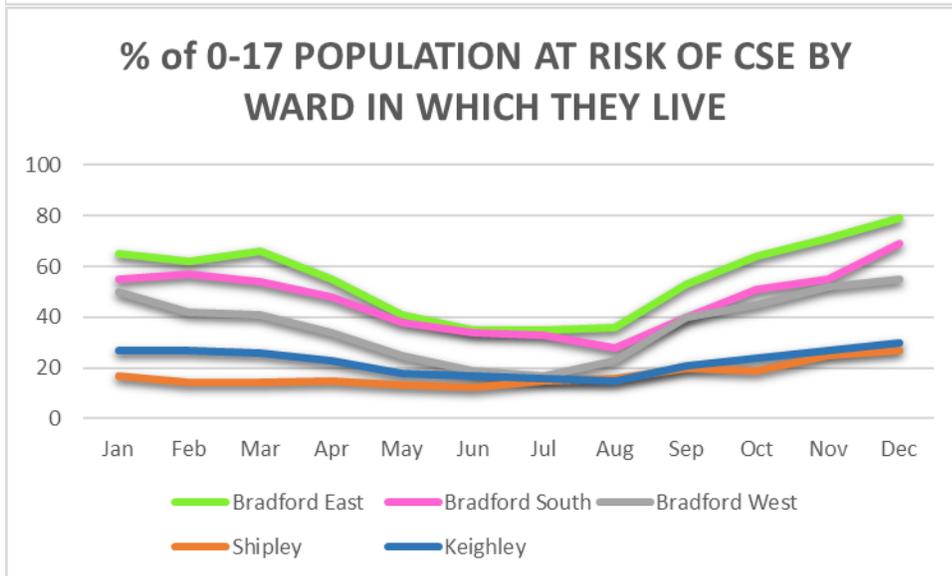
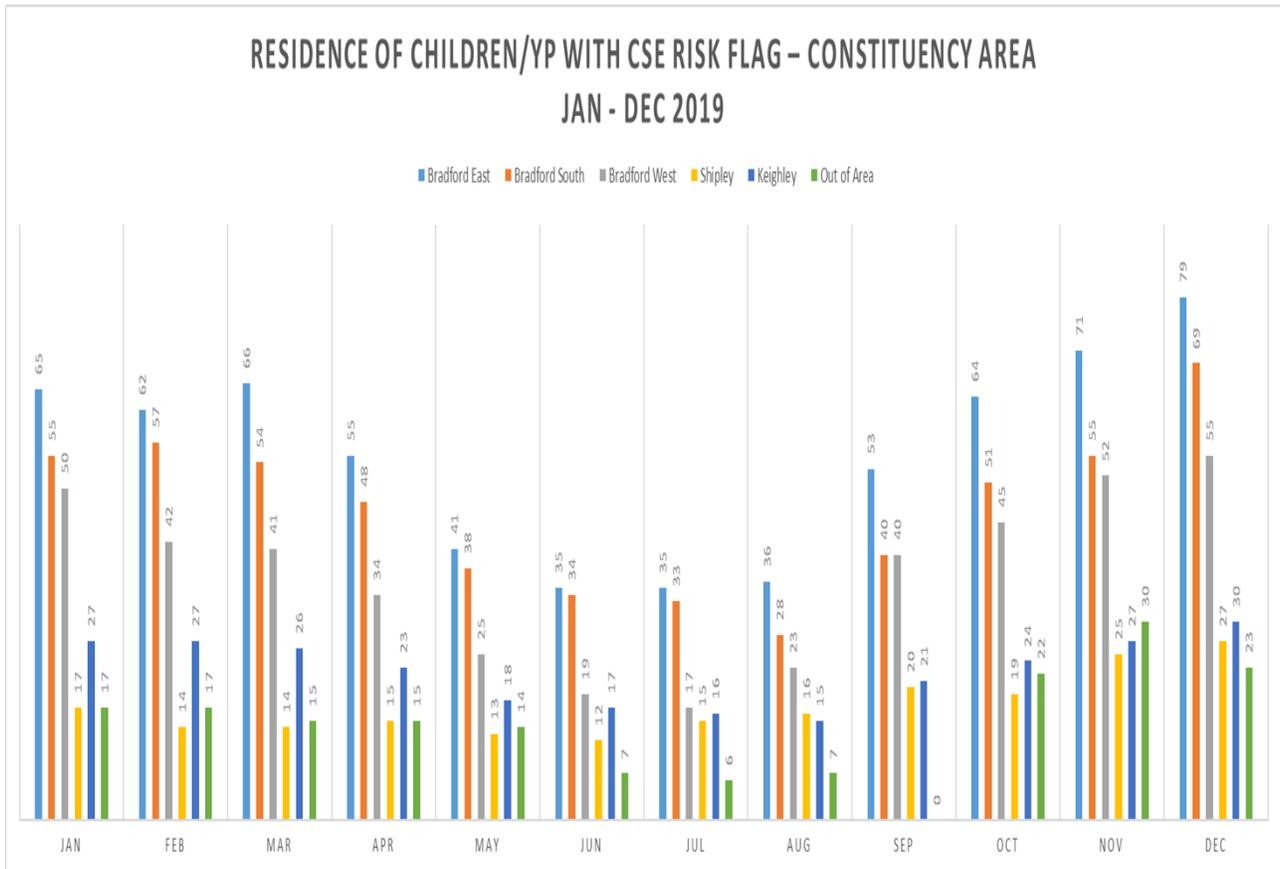
The working group continues to meet. The challenge continues to be great. And together we continue to make a difference in Keighley.

## **Recommendations**

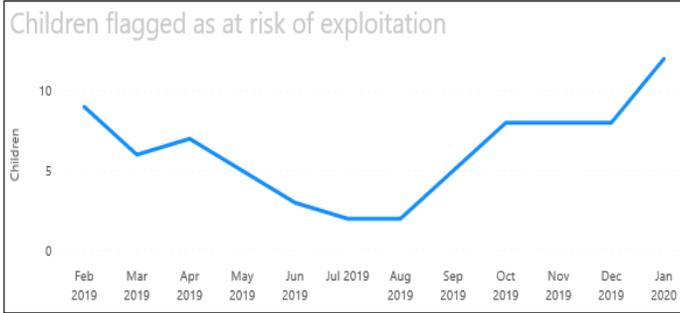
- Have a clear bespoke message of what you want the community to buy into
- Work very closely with your grass root organisations as they know their community better
- Strengthen your relationship with the community faith groups and be more visible
- Work closely with the schools and safeguarding staff and improve communication channels.

- Use the schools and community organisations to engage at a grass root level
- Establish community ambassadors
- Set up local groups to disseminate information into communities
- Provide continuance support to organisations through networking training and events.
- Strengthen links with MP's and local Councillors
- Empower local business to be the people to voice your message ( especially barbers)
- Invite local communities at events and awareness sessions.
- More visible signs and images in and around community spaces about CSE
- More Intensive work between the Police, Council and the community to build trust and resilience.
- More awareness events in and around the city regularly

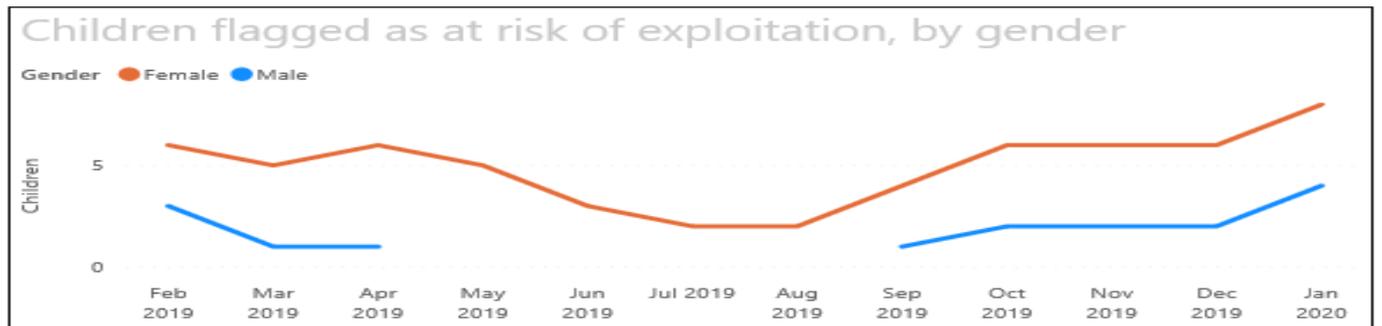
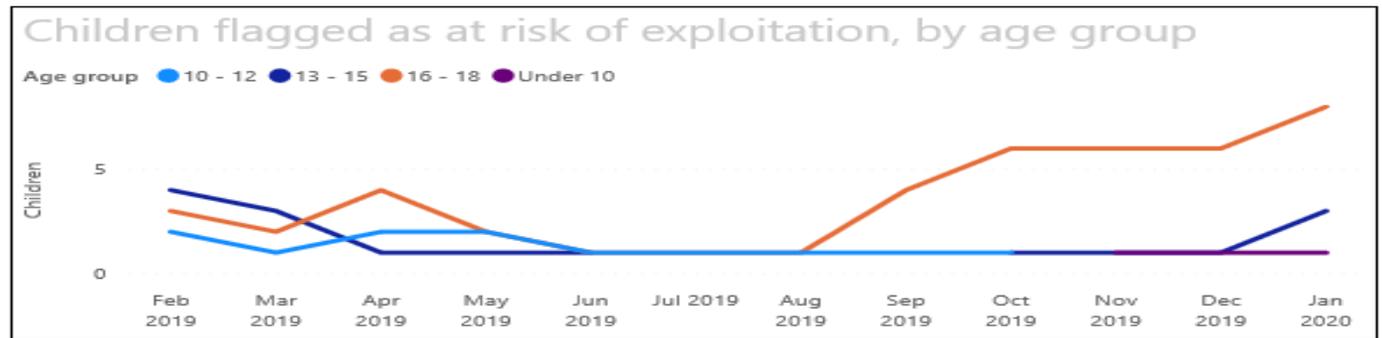
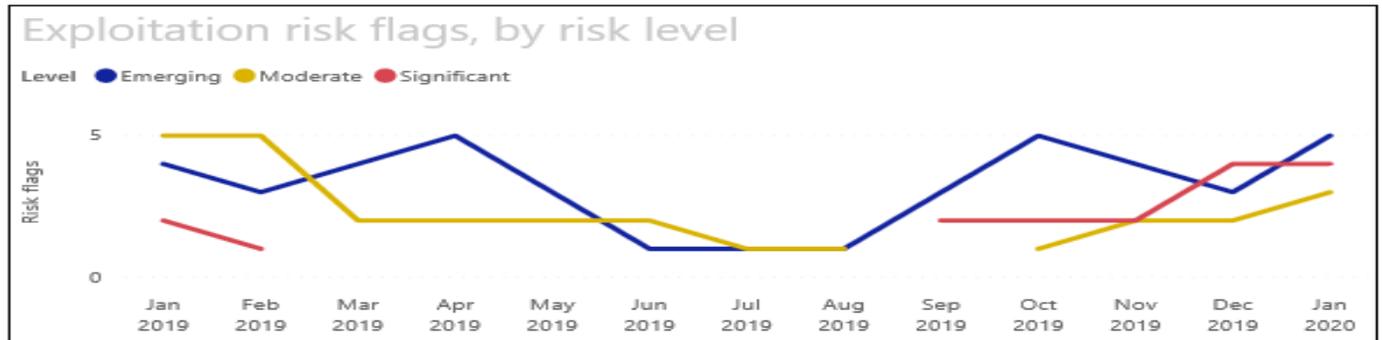
**Appendix H – Information and Data for Shipley Area**

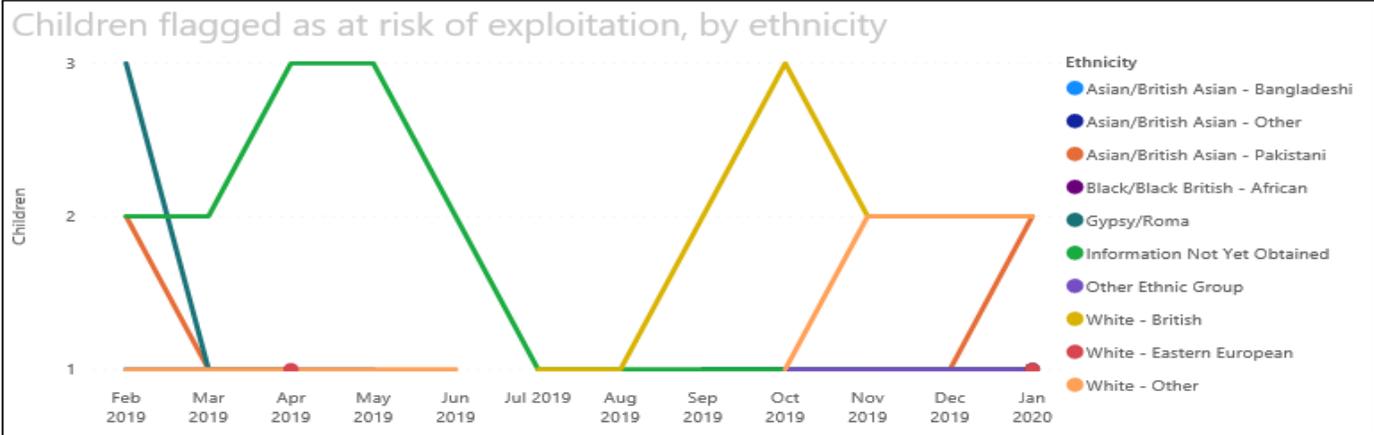


**CITY**

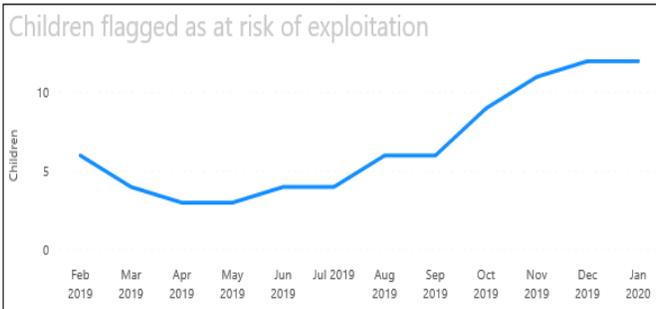


Average monthly number of children at risk of exploitation	Population under 18	Rate per 10,000 population under 18
6.25	7370	8.48

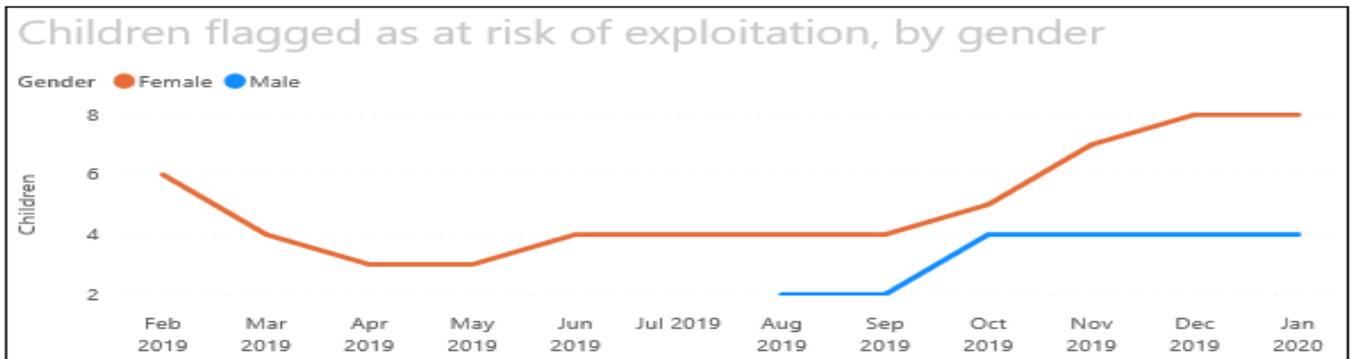
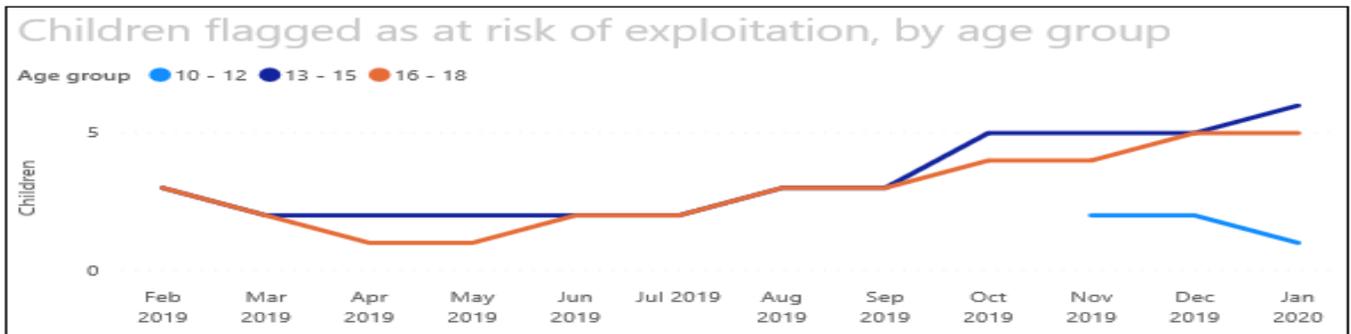
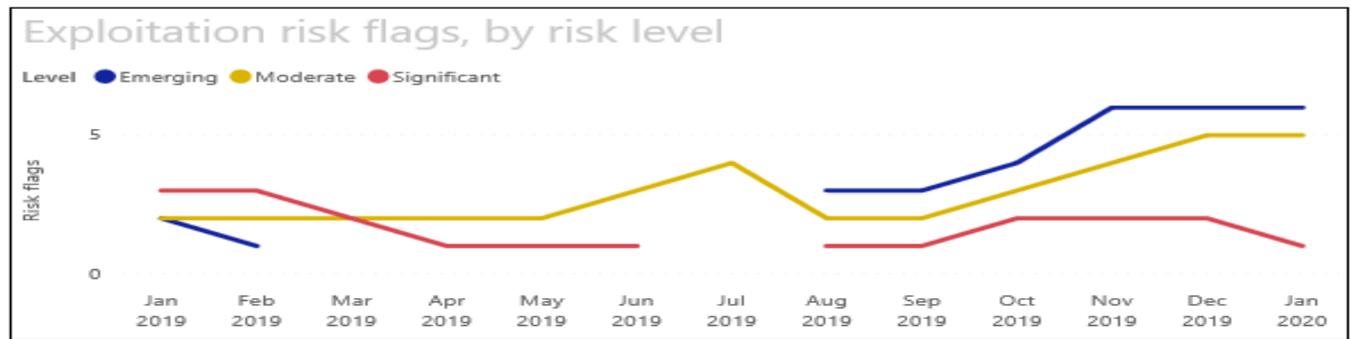




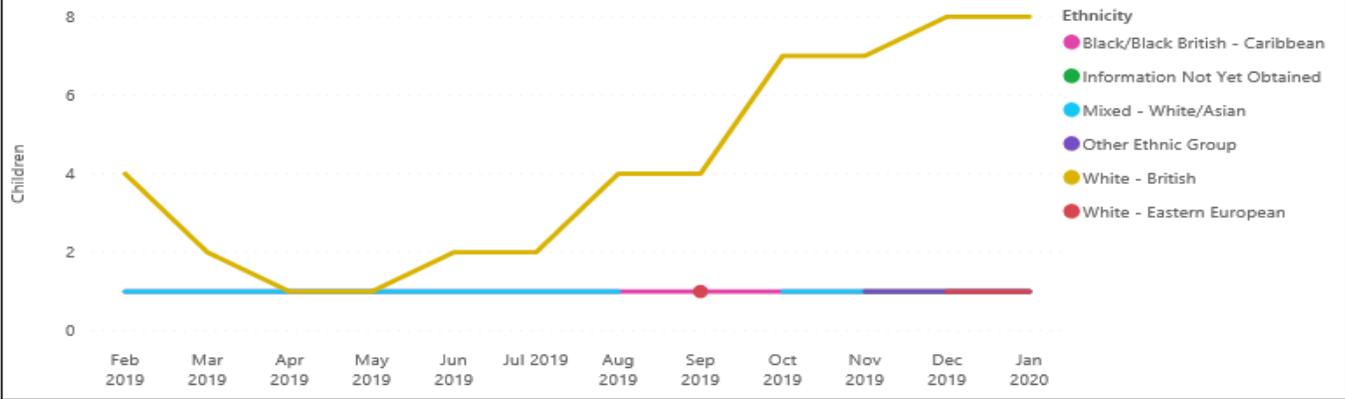
## CLAYTON AND FAIRWEATHER GREEN



Average monthly number of children at risk of exploitation	Population under 18	Rate per 10,000 population under 18
6.67	5517	12.08

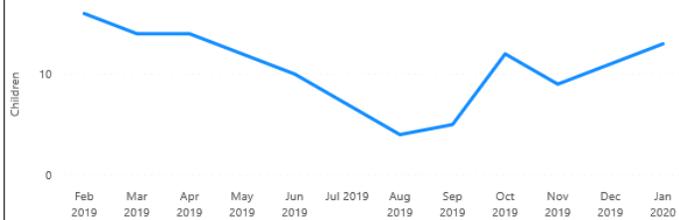


### Children flagged as at risk of exploitation, by ethnicity



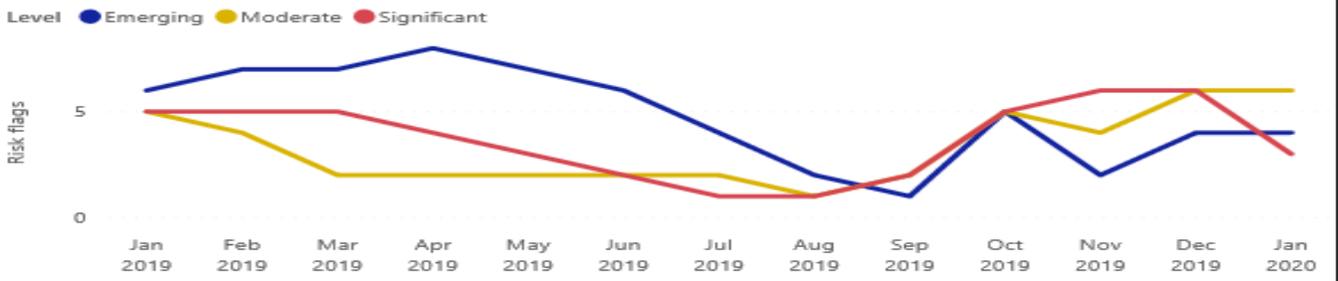
### HEATON

#### Children flagged as at risk of exploitation

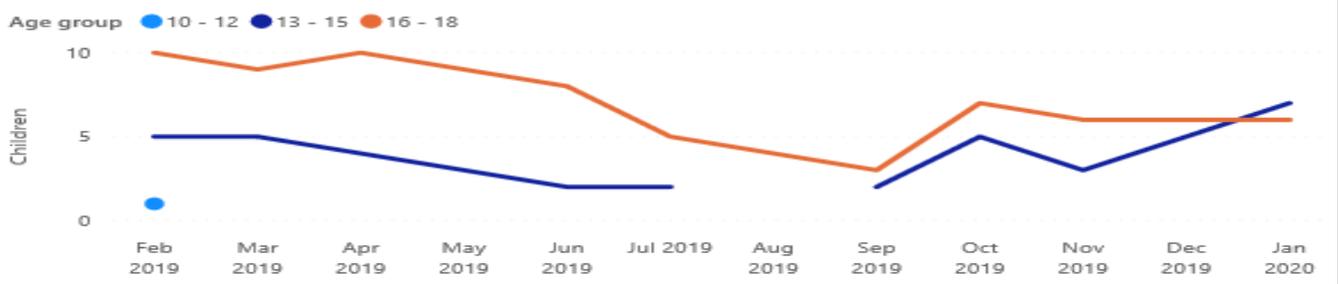


Average monthly number of children at risk of exploitation	Population under 18	Rate per 10,000 population under 18
10.58	6467	16.37

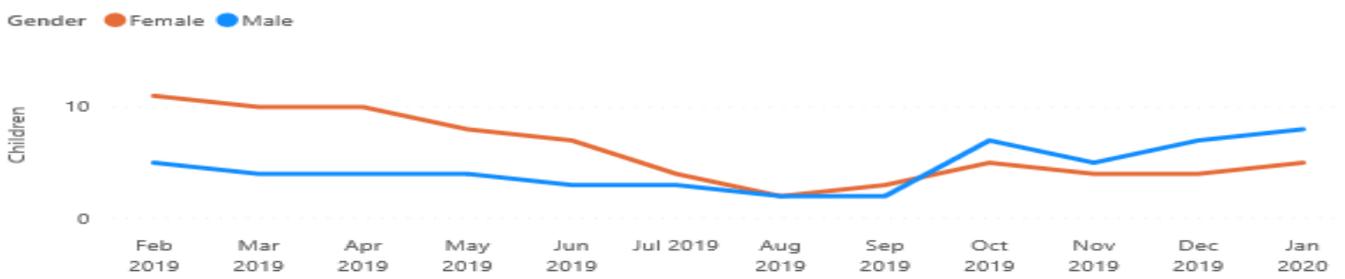
### Exploitation risk flags, by risk level



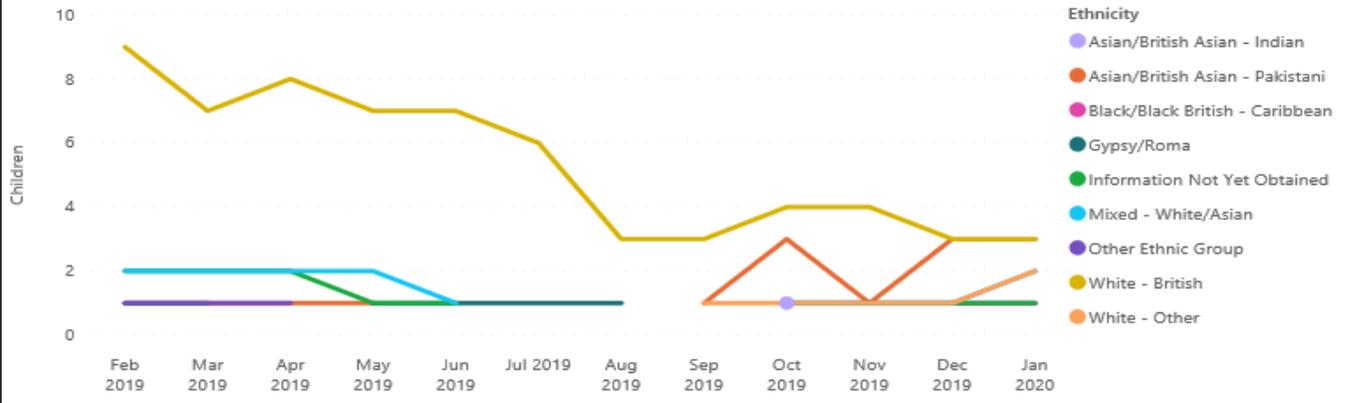
### Children flagged as at risk of exploitation, by age group



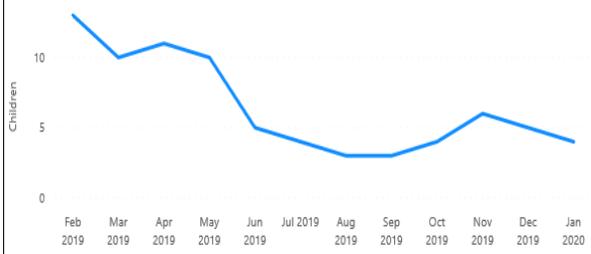
### Children flagged as at risk of exploitation, by gender



### Children flagged as at risk of exploitation, by ethnicity



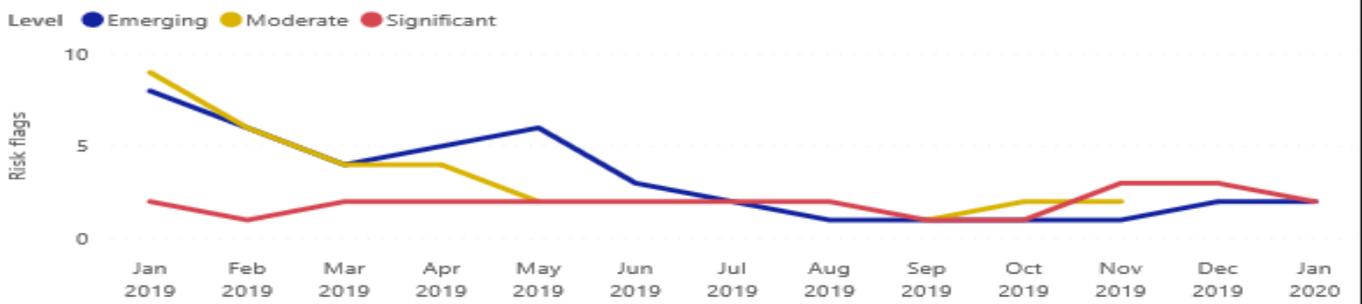
### Children flagged as at risk of exploitation



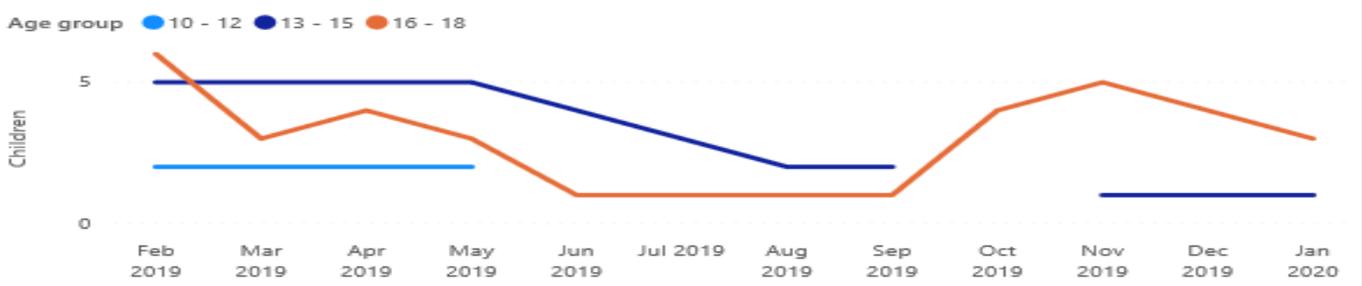
### MANNINGHAM

Average monthly number of children at risk of exploitation	Population under 18	Rate per 10,000 population under 18
6.50	5580	11.65

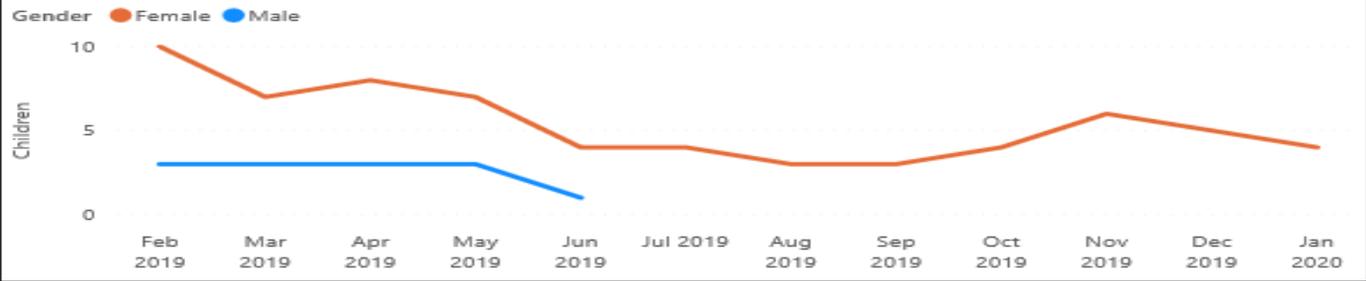
### Exploitation risk flags, by risk level



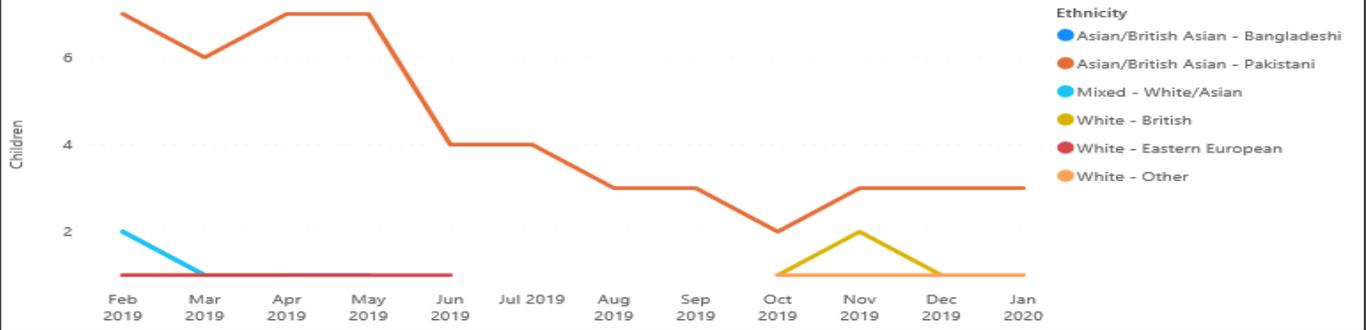
### Children flagged as at risk of exploitation, by age group



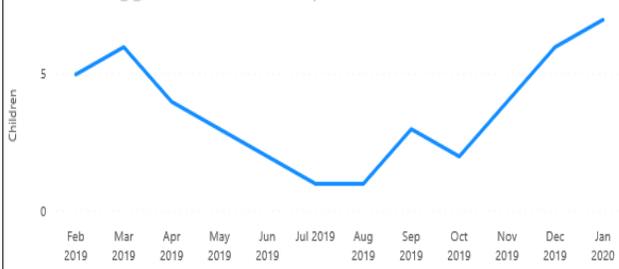
### Children flagged as at risk of exploitation, by gender



### Children flagged as at risk of exploitation, by ethnicity



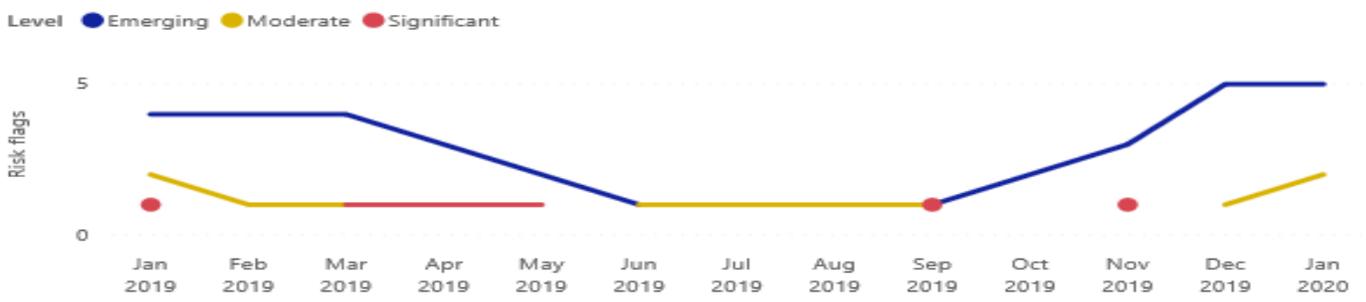
### Children flagged as at risk of exploitation



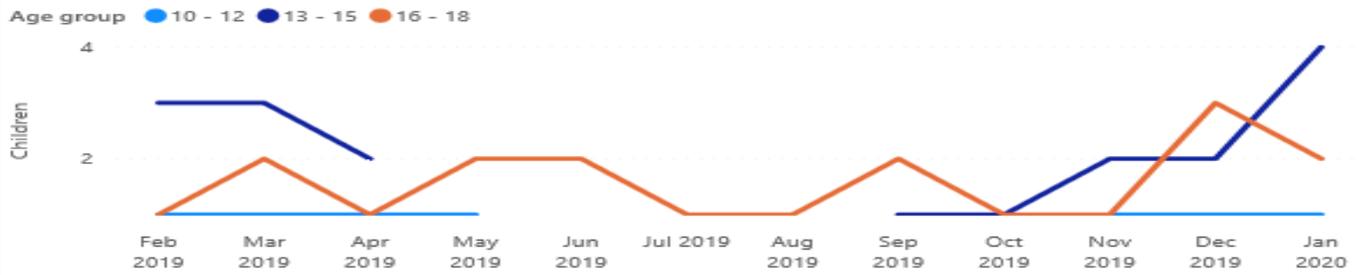
### THORNTON AND ALLERTON

Average monthly number of children at risk of exploitation	Population under 18	Rate per 10,000 population under 18
3.67	3969	9.24

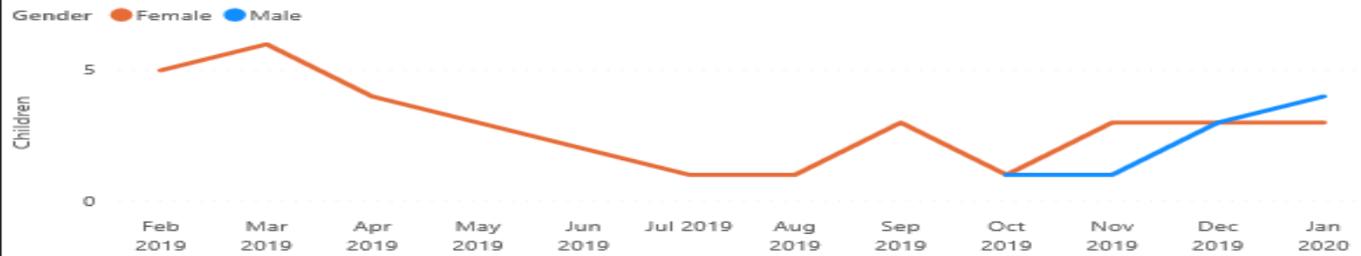
### Exploitation risk flags, by risk level



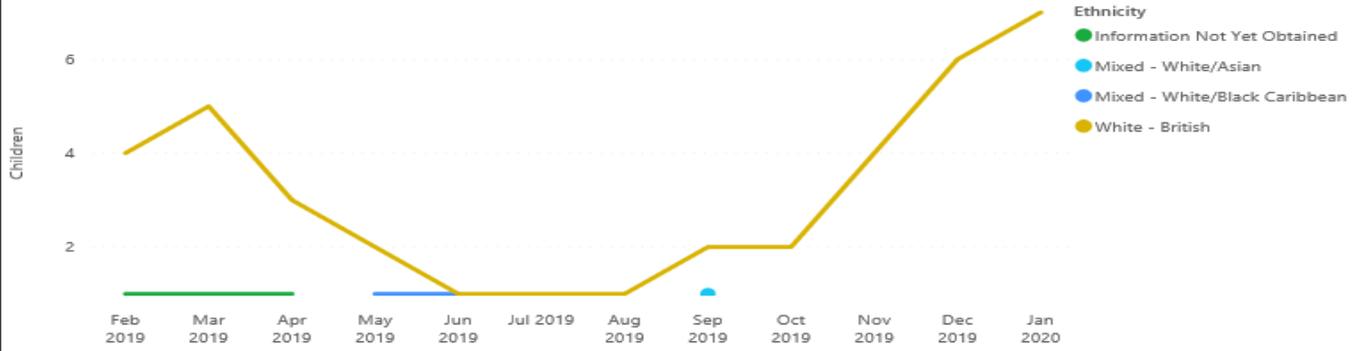
### Children flagged as at risk of exploitation, by age group



### Children flagged as at risk of exploitation, by gender



### Children flagged as at risk of exploitation, by ethnicity



## TOLLER

### Children flagged as at risk of exploitation



Average monthly number of children at risk of exploitation	Population under 18	Rate per 10,000 population under 18
1.92	5464	3.51

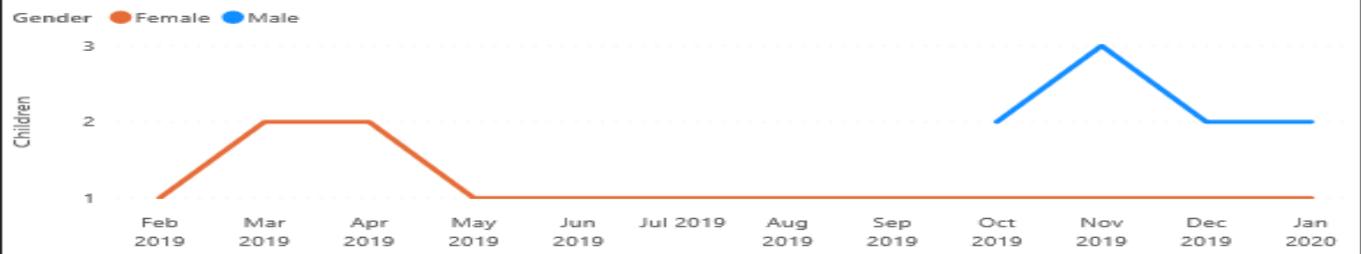
### Exploitation risk flags, by risk level



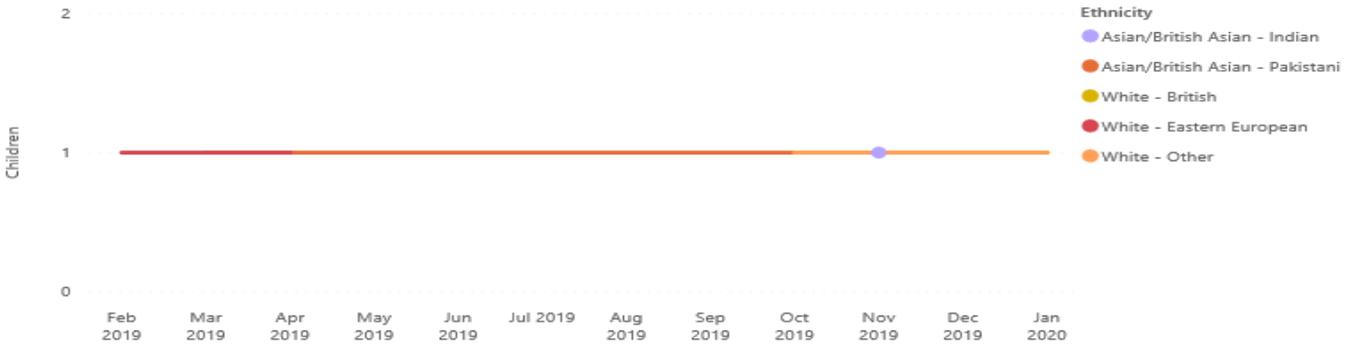
### Children flagged as at risk of exploitation, by age group



### Children flagged as at risk of exploitation, by gender

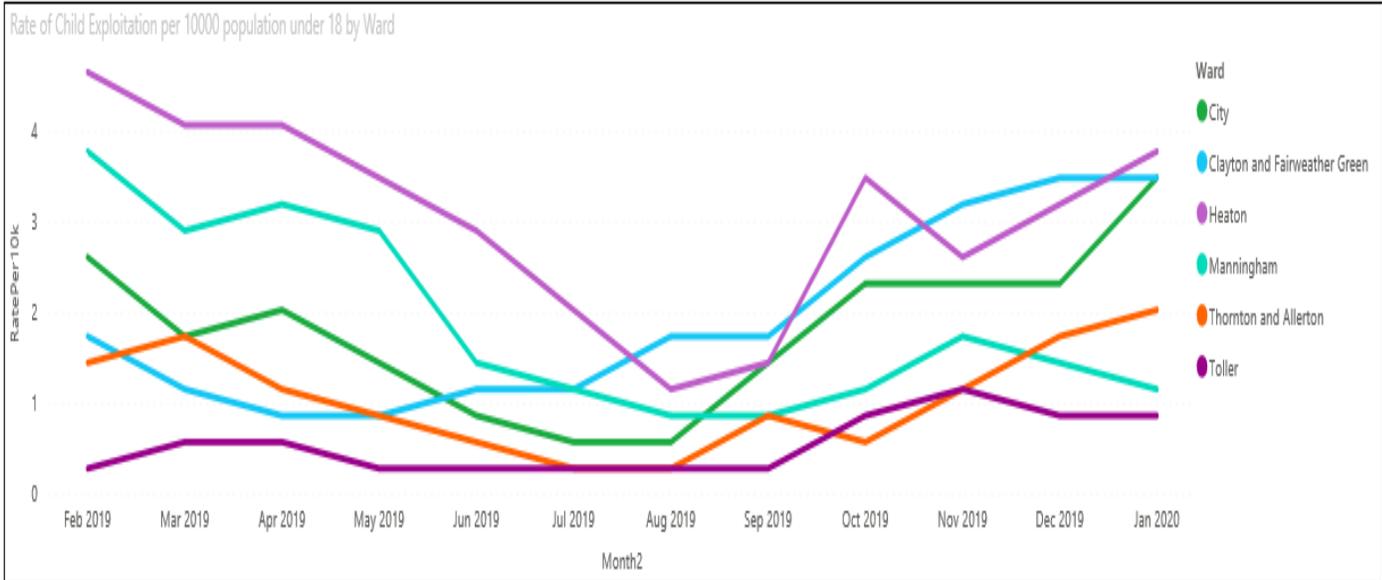


### Children flagged as at risk of exploitation, by ethnicity



## WARD COMPARISONS

Ward	Average number of children at risk of exploitation	Population Under 18	Rate per 10,000 population under 18
Heaton	10.58	6467	16.37
Clayton and Fairweather Green	6.67	5517	12.08
Manningham	6.50	5580	11.65
Thornton and Allerton	3.67	3969	9.24
City	6.25	7370	8.48
Toller	1.92	5464	3.51
<b>Total</b>	<b>35.58</b>	<b>34367</b>	<b>10.35</b>



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## **Report of the Director of Place to the meeting of Bradford West Area Committee to be held on 25 March 2020**

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**Subject:**

**AC**

**Stronger Communities Strategy and Delivery Plan**

**Summary statement:**

**This report gives an update of the integrated Communities Programme which is a part of the Stronger Communities Strategy and Delivery Plan, produced by the Bradford Stronger Communities Partnership.**

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Department of Place

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**Portfolio:**

**Neighbourhoods & Community Safety**

**Bradford West Area Committee**

## 1. SUMMARY

This report gives an update of the integrated Communities Programme, Bradford For Everyone over the period of January 2020- March 2020.

## 2. BACKGROUND

At the Bradford West Area Committee meeting on 23 December 2019 it was resolved that;

*That the progress on the Integrated Communities Programme, Bradford For Everyone has made in the last 9 months against the Stronger Communities Together Strategy developed by the Stronger Communities Partnership be noted.*

*That a further report be presented to the Bradford West Area Committee in March 2020 that gives a breakdown of the activities taking place in Bradford, the work that has been delivered and the positive impact that has been made in the communities during the delivery of the Integrated Communities Programme.*

- 2.1 The Stronger Communities Partnership's strategy and delivery plan incorporates delivery of local interventions following Bradford's designation as one of five 'Integrated Communities Pilot Areas'. Funding has been provided by the Ministry of Housing, Communities and Local Government (MHCLG) as part of a 'test and learn' programme to deliver some of the interventions in the Stronger Communities Together Strategy and delivery plan.
- 2.2 The Strategy is supported by a range of projects which are supported by the Council's existing areas of work such as People Can, Remembrance Days and Great Get Togethers. It is also supported by the Integrated Communities Programme, known as Bradford For Everyone which is funded by the MHCLG and runs from April 2019 to March 2021 as well as the Controlling Migration Fund which ends in March 2020. Our Strategy also includes wider work taking place in the District that contributes to our impact such as Believing in Bradford and local initiatives by VCS groups.
- 2.3 Our definition articulated in our Strategy of what makes stronger, happier and well integrated communities "is of a place where everyone feels that they belong, are understood, feel safe and are able to fully participate in the opportunities the District offers." This report sets out the priorities of the Strategy and our progress under Bradford For Everyone to date against these.
- 2.4 **Pillar One: Getting On**  
*Our focus on this pillar is to ensure that all residents in our District improve their quality of life, feel happier about the future, be able to fully participate and be better equipped to engage in the economy.*
- 2.5 **The Graduate Employment Programme**  
The Graduate Employment Programme is delivered by the University of Bradford and is a partnership between Bradford Council, Opportunities Area, Department,

Work and Pensions (DWP) and many others. It is funded through Office for Students and matched funded through Bradford's allocation via DWP. The Graduate Programme has four work streams, these are;

- Action Research to understand the barriers and challenges of those who cannot find employment,
- Community Engagement Events to engage parents and graduates to prospective employers,
- Graduate Talent Pool to develop graduates and
- Graduate Workforce Business Development to support employers to be more inclusive.

6% of all graduates do not go onto employment and 86% of these are from BAME communities. Out of these, 89% are from Bradford, out of the five post codes two are BD7 and BD8. 51% of these are BAME females and 36% are BAME males. The programme's funded project runs in collaboration with Aspire-igen, Bradford University – Careers and Employability Service, the Jobcentre, and local employers contributing to the Graduate Talent Pool work stream and is directly commissioned by DWP. DWP is funded nationally by MHCLG and deliver the employability aspects of the programme for Bradford. Bradford Council does not oversee this project directly.

- 2.6 The DWP funded **Graduate2work** project is a 13 week programme supporting unemployed and economically inactive graduates living in Bradford District to find work and sustain employment. The project has been developed and run in collaboration with Aspire-igen, University of Bradford Careers and Employability Service, Job Centre Plus, and local employers. The modules has brought together four cohorts to work as a group and individually on challenges they face in seeking employment, help them overcome barriers, and also access work placement opportunities. The following outputs have been achieved through four cohorts;
- 14 out of the 60 graduates engaged in this project live in West
  - 5 out of the 14 have completed the course
  - 3 out of the 12 graduates who have gone onto employment live in West.
- 2.7 The project ends in March 2020. In addition to the above job outcomes the remaining 11 participants have been involved in internship, volunteering and further work experience.
- 2.8 **English Language Advice Service**  
The English Language Advice Centre is based in Skills House. The project concentrates on collecting data of 24,000 potential and existing learners who cannot speak English or speak English well to understand what the barriers are to learning and progression. The project will also expect to map provision in order to match need against service delivery.
- 2.9 Bradford West has 10,024 people identified in the last census with little or no English. Residents live in City, Manningham, Heaton and Toller Wards. We have developed a needs assessment survey which has now been tested over 200 potential or existing learners of which 82 have been from West. A number of focus

groups are being delivered. For the purpose of informing provision we have agreed to start with a sample size of 5% which equates to 1,200 learner profiles and 100 ESOL classes. This is lower than the original target due to the nature of how time consuming the surveys are. We have now recruited to the 1.5 ESOL Assessors to support the completion of these.

2.10 Six focus groups have taken place at Bangladeshi Youth Organisation, Velvet Mills, BIASAN, Gillington, Lilycroft and Frizinghall Primary School. Our focus groups are carried out by learner profiles which identify different levels which are; those not engaged, pre-entry, entry and intermediate. This has highlighted that people were willing to travel to other areas across the District to access ESOL but would prefer provision that was local to where they lived. It also highlighted those who needed higher level of proficiency in ESOL such as the International English Language Testing System (IELTS) are travelling as far as Leeds where this course is offered for free under Refugee Education Training Advice Service. We are exploring currently with the MHCLG additional funding to reduce this gap by adding provision where it is most needed.

2.11 The project has agreed to work with Migration Yorkshire on the Learn English Regional website to support the continuation of mapping ESOL provision. The website will also allow learners to access ESOL information in one central place, <https://www.learningenglish.org.uk/> This will be an on-going process. The project intends to inform the Council on a long term strategy for ESOL and links into the Welcome to Bradford <https://www.bradford.gov.uk/your-community/welcome-to-bradford/welcome-to-bradford/> which helps to orientate new arrivals into the District.

### 2.12 **Roma Strategy**

We commissioned CNet via YorTender to develop a strategy and delivery plan that works to address how public sector (Council, Health, Police, Fire & Rescue Service) work together to support the Roma community over a 12 month period. CNet will work alongside VCS groups that support Roma to consult with them around their barriers and challenges; this includes having a better understanding of emerging data. We understand that there are approximately 6,000 Roma in Bradford from Public Health figures. However anecdotal evidence suggests that numbers are much higher. This ethnicity will be recognised and established on the Census in 2020.

2.13 The project has commenced data gathering and mapping organisations that work with Roma as well as identify areas where Roma live. The project will then co-design with Roma communities a strategy which will be launched in December 2020. CNet appointed a Project Coordinator who starts in March 2020 to lead on this work.

### 3.0 **Pillar Two: Getting Along**

*Our focus on this pillar is to ensure that all residents will have an increased understanding and respect for other people's views and cultures, and will also understand the rights and responsibilities of living in the District and the UK.*

### 3.1 **Bradford United**

We have commissioned the Youth Service to engage with young people aged 11 to 24 years by linking them through Youth Clubs across the District, enabling them to build bridges across areas they wouldn't normally go to or people they wouldn't interact with. The Youth Service has an existing reach and a number of spaces where young people already attend. This project aims to build on this. The project involves interaction between two Youth Clubs over a period of 6 months where young people will develop their leadership skills, engage in team building opportunities, increase exposure to arts, religious and cultural places of significance and their importance and be given an opportunity to gain accreditation. It provides a safe space for open dialogue and conflict resolution. Young people engage in a social action project which may range from supporting older people, the homeless or with those with disabilities. The project runs over 18 months and started in June 2019 with the second cohort established in January 2020. It aims to engage with 300 young people in total and deliver 80 sessions across the District.

3.2 The project is runs in Heaton Village Hall in West, which was originally linked with provision in Bingley. However the linking was difficult due to a number of reasons and has now been rearranged with Grange Interlink. An additional session has been organised per week and a number of young people are benefiting. We will be presenting the project's performance to the Partnership Board in April and will be able to circulate those figures to Bradford West Area Committee thereafter.

### 3.3 **Linking Network**

The Linking Network (TLN) is an educational charity in the Bradford District that supports schools and communities to develop a positive, cohesive ethos by helping children, young people and adults to explore identity, celebrate diversity, promote community and champion equality. They do this through providing training, resources and programmes in schools. The work is supported by resources on a website, which can be assessed here; <http://thelinkingnetwork.org.uk/resource-category/linking-resources/>

3.4 TLN works with all kinds of schools and supports 26 other local authorities to deliver programmes in their own area. TLN's work is nationally recognised as offering a positive, age-appropriate curriculum contribution to promoting spiritual, moral, social and cultural development of pupils. Schools Linking Programmes creates real reasons for communicating, is an enjoyable way for students to meet and interact with others and promotes achievement through literacy rich resources. As well as this, linking is a great opportunity for schools to develop pupils' character and expose them to broad, rich and deep curricular experiences.

3.5 They have been working to develop a positive, cohesive ethos by helping children, young people and adults to explore identity, celebrate diversity, champion equality and promote community through an expansion of current training, resources and programmes in schools. Prior to funding there were 68 Bradford Primary Linking Classes. There are now 185 Bradford Primary Classes Linking. The increase by 117 classes since Sept 2018 means that 3510 more children are linking this year

than last year. Prior to funding there were 41 Bradford Primary Schools in Sept 2018. There are now 95 Bradford Primary Schools Linking so an increase of 54 schools. The increase of 117 classes and 56 schools has been directly catalysed by and supported by Bradford For Everyone. The increase in Bradford secondary schools linking has been significant. Due to the funding offer there are now 16 schools who have agreed to link this year or are linking. The number of secondary schools has almost doubled and in addition within 7 secondary schools more students are involved as they are running more links than before. Significant progress has also been made in relation to Special - Mainstream School linking, Digital Linking, Parental engagement, the home educated resource pack, and training for staff and senior leaders. The project started in February 2019 and will finish in February 2021.

3.6 Primary Schools in West benefiting from this in November 2018 were 13 but this has grown to 27. Schools in Bradford West are Atlas Primary, Thornton Primary, Clayton St. John's, St Anthony's Catholic, Clayton Village, Copthorne Primary, The Academy at St. James, Beckfoot Allerton, St Joseph's Catholic, Dixons Music Primary, Heaton Beckfoot Primary, All Saints, All Saints Church, Heaton St Barnabas CE Primary School, Gillington Primary School, Copthorne Primary, Atlas Primary, St Williams Catholic, Westbourne Primary, St Philips, Horton Park, Farnham, Green Lane, Horton Grange, Frizinghall, and Lilycroft Primary School. All classes are either year 3, 4 or 5. Secondary Schools benefiting from this are Belle Vue Girls Academy, Bradford Grammar School (Year 8) and Oasis Academy Lister Park (Year 8 and 9). This is approximately over 1,200 children and young people benefiting from this project.

### 3.7 **Community Conversations**

Community Conversations has been commissioned to CNet through a competitive YorTender process. Community Conversations is a project to help facilitate difficult and honest conversations across the District. Conversations will focus on personal perceptions, stereotypes, prejudices and misconceptions. Over the course of the project, we will establish 10 sets of conversations in each constituency across two wards reaching 300 people over a period of 12 months. Wards selected for Bradford West in consultation with the Area Office and Area Chair are Manningham and Clayton and Fairweather Green with the view to engage with 60 people. CNet have taken training on the Community Readiness methodology in February 2020 and will identify 6-7 people from each ward to carrying out the assessment to help identify whether communities in these Wards are willing and ready to engage in conversations. Community readiness is an evidence-based methodology which gauges the degree to which a community is ready to take action on an issue across six dimensions; community efforts, community knowledge of the efforts, leadership, community climate, community knowledge about the issue and resources relating to the issue. This produces a community readiness rating from a scale of 1 (no or low awareness) -9 (to highly organised) which then can be used to inform the design of the intervention. The model was developed by the Tri-Ethnic Centre for Prevention Research at Colorado State University and has been trailed and tested by the University of Bradford. The project will undertake a co-design approach from April

onwards and delivery will commence from July 2020. The assessment will inform the appropriate type of intervention to be delivered in each ward.

#### **4.0 Pillar Three: Getting Involved**

*Our focus on this pillar is to ensure that all residents from all backgrounds will connect with others, participate in civic life and get involved in their own communities.*

##### **4.1 LEAP**

The LEAP programme aims to deliver a step change in cultural engagement and participation and for Bradford's art, arts organisations and audiences to be representative of its rich diversity. The programme has been match funded with £118,167 and a strategic partnership has been established to maximise our delivery. This means we will be able to increase the number of people we work with by working alongside the CPP programme to co-deliver our People Library project, which aims to share stories and configuring local events and festivals so they are more reflective of the diversity in our District. The programme will deliver in 7 wards across the District where engagement in the arts is lower than other wards. In Bradford West the wards are Manningham and City. It will generate up to 100,000 new attendances across the whole programme at new arts and cultural events, which will equate to 28,600 attendees for these two wards. A new Director has been appointed who will take this work forward.

#### **5.0 Pillar Four Feeling Safe**

*Our focus on this pillar is to ensure that all residents will say they feel satisfied with their neighbourhood and feel safer across our District.*

##### **5.1 Anti-Rumour and Critical Thinking**

The Anti-Rumour and Critical Thinking project sits under the Hate Crime Strategy. This will aim to raise awareness of the importance of countering diversity-related prejudices and rumours that hamper positive interaction and social cohesion and that lay the foundations of discriminatory and racist attitudes. The Anti-Rumour and Critical Thinking project aims to promote critical thinking in communities to reduce people spreading rumours.

5.2 The strategy was launched on the 17 January 2020 along with the migrants campaign. A Critical Thinking workshop was also delivered on the 23 January 2020 to start thinking on co-designing a call out to deliver critical thinking training through community anchor organisations and schools by skilling up year 12 and 13 students to raise awareness and identify rumours. The campaigns will focus on three areas;

- New migrants;
- LGBTQ+ and
- Islamophobia.

5.3 The project will explore an online counter narrative project, including an appointment of an Engagement Worker that will help steer activities outlined in the Hate Crime Strategy. The job description has been drafted and will be advertised

shortly. We will also research on the extent on hate crime and coordinate data more efficiently across police and CBDMC, which will be led by the Research Fellow to be based at the University of Bradford.

## 5.5 **Our Values**

We know that the prejudiced attitudes of a minority can hold us back and stop us becoming an integrated society. This underpins our early development of our District Values which have involved conversations with over 200 residents and Councillors initially. A public wide consultation then took place; the online survey ran from 18 January to 16 February 2020 which received 996 responses in total. 20% of these online respondents lived in West.

5.6 As well as the online survey five pop up consultation events and three focus groups on 11 and 12 February were held. 172 conversations took place with the public, community and faith groups, businesses and with young people across the district. In Bradford West we spoke with;

- 38 people at Morrisons in Girdlington.
- 25 Year 8s, (aged 12 & 13 year olds) at Bell Vue Girls School (BD9) and Immanuel College (BD10);
- 13 Year 12 and 13 (aged 17 & 18) at Bradford Grammar School (BD9) and Oasis Lister Park Academy (BD8);
- 13 young people, led by Youth Service- aged 10 to 25 from across the District.
- 10 people at the Millside Centre (BD1)

5.7 Early findings show that 91% respondents liked the value Respect; 86% liked the value Encourage; 87% liked the value Care; 80% liked the value Accept and 86% liked the value Protect. Following the recommendations that will be made in the final feedback report, the values will be finalised. To align our work with the 2040 Vision we will launch in June 2020. Resources for schools will be developed alongside and further information on how to sign up to them.

## 6.0 **OTHER CONSIDERATIONS**

The Delivery Plan outlines a range of commissioned projects which have been advertised through YorTender. We follow the commissioning and procurement rules and regulations which ensures fair process. Panels have involved a mixture of Ward Officers, Area Coordinators, Stronger Communities staff, local people and Board members as various stages of appraisal.

6.1 There is some provision for grant funding to community organisations to undertake projects with support from our Partner Forum which offers learning, collaboration, design thinking and co-designing solutions to support improvements to integration. The Partner Forum has now over 473 registered organisations and has engaged over 180 organisations over two events.

6.2 The Innovation Fund aims to fund activities across all areas of Bradford District to facilitate our programme outcomes. The Fund offers opportunity to respond to

emerging needs and tensions, scale up smaller projects and test new ideas. All project activities are intended to engage all communities with primarily focus on those in poorer deprived communities.

6.3 Our grant funding initiatives use a wide range of methods such as Participatory Budgeting which devolves decision making to smaller organisations and local residents to panel assessments. The first round of the Innovation Fund took place in May 2019. We offered individual awards up to £5,000 through the Participatory Budgeting process and grants were awarded in July 2019. The total amount available for the first round was £50,000 and 13 projects were funded. Four of these projects are in West.

6.4 **The Sharakat Project – St Paul’s Church**

Talking for Change will provide a safe space for people from different backgrounds and cultures to meet, to develop friendships and understanding. Learning about each other’s differences but also finding that they have ‘more in common’. The group will encourage everyone to take a part, building confidence amongst a group with low confidence and a mix of languages. They will host a series of community discussions around difficult issues and community problems, helping the group to work through possible solutions and ideas. The project has engaged 40 people from a range backgrounds and has produced a piece of community art to be unveiled in the Church.

6.5 **Bradford Youth Development Project**

BYDP have worked with Youthtrain to produce a toolkit, which will support the recruitment and training of 14 supervisors. The supervisors will support residents from BAME, women, refugees and white backgrounds to work or volunteer with people from other disadvantaged backgrounds. The project aims to reach up to 14 community placements and has successfully engaged with 5 organisations. The second phase of this project has been secured from other funding streams to build on the toolkit. They will run a Level 2 Progression in to Employment Course in conjunction with the above placement to help support and mentor disadvantaged people from different backgrounds into employment.

6.6 **BIASAN**

The Art of Conversations aims to bridge gaps and inequalities experienced by new communities and the difficulties perceived integrating into British society and culture. The project aims to build relationships and increase understanding between communities, breaking down stereotypes and increase the positive impacts made by local volunteers. To date the project has engaged in 15 sessions, 241 people have come together, which include women, men, young people, older people and people with disabilities from a good mix of backgrounds. Three of these sessions have taken place in West:

- Bangladeshi Youth Service (BYO) where approximately 45 people came together at a meet and greet session, the young and old mixed together working on arts and craft and snooker activities.
- Speakers Corner where 13 people came together building bonds through

storytelling about their own journeys.

- Afternoon tea with the Equity Partnership's group which involved 25 people who came together to learn from each other.

The project aims to engage 300 people.

## **6.6 Equity Partnership**

The project will develop a specific LGBTQ+ Faith Trail, using the model developed by West Yorkshire Police. LGBTQ+ and people of faith will meet to share experiences and explore the importance of their faith and identity. The project will deliver three training sessions for faith leaders to promote awareness. The project aims to engage with 30 people.

6.7 The first round of the Innovation Fund will complete delivery by April 2020.

6.8 The second round of the Fund opened at the end of September 2019. The maximum that was awarded per project is £15,000. The total budget for this round was £75,000. We had an overwhelming response to the fund with 32 applications with a total ask of £424k. 15 applications were pruned from 32. The 15 applications were assessed by a panel made up of the Stronger Communities Partnership Board and Bradford For Everyone (formerly People Together) Sub-group in January 2020. We funded six projects of which three were from Bradford West. We are currently working with those who did not make the shortlist by offering to support them to improve their bids and direct them to other local funders.

## **6.9 Milan Centre**

The project will deliver education for life through ESOL classes. Alongside practical workshops like DIY which will include: putting up shelves, changing a light bulb, wiring a plug as well as basic plumbing, assembling flat packed furniture and re-upholstering second hand furniture. Parallel to DIY there will be classes in car maintenance and gardening. In car maintenance women will learn how to change a tyre, check the air pressure in their tyres, and oil in the engine. In the gardening classes the women will learn how to grow vegetables in their back yards despite limitation of space and resources, how to cultivate seeds and how to achieve a low carbon footprint. There will be one more stream, which will teach women how to set up a small business where they will learn how to do their own tax, keep accounts, and understand customer service. The project aims to target 108 students.

## **6.10 Mary Magdalene**

Mary Magdalene will deliver a number of sessions to raise awareness of hate crime. In small sessions young people will understand the consequences of hate crime, seek alternative ways of thinking, provide a range of diversionary and positive activities and work to develop a range of videos and rap to share online on social media. The project will engage with 200 – 250 young people from all the areas from the ages of 12-15, 16-21 and 22-25.

## **6.11 Bangladeshi Youth Association**

The project will bring together young people from different communities to

undertake 8 thematic workshops and 8 recreational and social activities to better understand each others sense of 'identity and belonging', cultural and religious values and beliefs to dispel myths and prejudice, engender mutual respect and tolerance and enable them to realise we have more in common which unites us than the differences that separate us. A 100 people will be engaged.

6.12 The second round of the Innovation Fund will commence delivery from April 2020 and complete by March 2021.

6.13 The third round of the Innovation Fund will be announced in March 2020. The total pot is £50,000 and will be assessed through Participatory Budgeting.

## 7.0 **Monitoring and Evaluation**

7.1 As part of our strategy we have outlined a commitment to research and evaluation and some funding has been allocated through the appointment of an Evaluation and Project Improvement Officer and a Research Fellow to be based at the University of Bradford. Recruitment for this post is underway with interviews taking place on the 27 March 2020.

7.2 To maximise the learning from the programme, robust data is being collected and evidence is being developed to help inform decisions, future investment and the direction of this work. We have established a great level of trust with our delivery partners so we can fully capture and understand why certain interventions work in some communities and areas and not in others. We have also trained our local residents, Bradford For Everyone Ambassadors (formerly People Together) sub-group to undertake observations to determine the quality of provision being provided. This will inform the continual improvement where things are not working and rapid evaluation process to build on what does. A toolkit is being developed for the Innovation Fund projects to enable them to capture their impact. This is currently in its second iteration.

7.3 Alongside this, MHCLG have appointed IFF Research as the national evaluators for the work taking place in each of the Integration Area's. The scope is tight; they will concentrate on three similar and equivalent aspects of delivery for each Area. For Bradford these are Community Conversations (Bfd As 1), Bradford For Everyone Ambassadors (People Together) and The Linking Network which currently runs in three of the Integration Areas. However the evaluation is limited to qualitative data and does not include face to face interviews or focus groups. We will be including local evaluation alongside this to ensure all aspects of project delivery are captured.

## 8.0 **Communication**

Bradford For Everyone has an active Twitter account @BFDForEveryone. The account has 569 followers and growing. Followers are composed of both individuals and organisations, local and national. We have also set up a community Facebook account which has 132 likes and Instagram page which has 119 followers.

8.1 A regular newsletter goes out to over 500 subscribers. This also goes out to all councillors along side the Department of Place newsletter. Content for our website is currently being drafted for launch on the 26 March 2020 where we will be sharing our impact to date. Including any updates provided on the Council website at <https://bdp.bradford.gov.uk/about-us/stronger-communities-partnership/>

8.2 To ensure that our activities involve local residents we have recruited people across our District who make up our sub-group, Bradford For Everyone Ambassadors. Bradford West residents are;

- Abdul Ismail is retired and lives Manningham. He has been involved with many projects such as the Race Equality Network previously known as Consortia of Ethnic Minority Organisations.
- Christy Bischoff lives in City as Manager of Refugee Action as well as running ten by 9 at Speakers Corner. She arrived in the country 14 years ago from America.
- Maryam Anser works with Incommunities and lives in Toller. She has a passion for writing and social media.
- Samina Begum has been involved with Better Start Bradford as parent champion and lives in City and finally;
- Daniel Casey was a merchant navy who now works for NHS Trust and lives in City ward. He has a passion for arts and culture.

Members do not represent wards or communities. The purpose is to involve them in decision making, champion integration and cohesion, sign post residents to projects and promote our work on values and critical thinking.

8.3 Our next phase of this project is to scale up to an additional 250 people to expand the network. Since December 2019 we have grown this network to an additional 84 where 34% have come from Bradford West. The breakdown is as follows;

- City
- Heaton
- Manningham
- Thornton & Allerton
- Toller
- Clayton & Fairweather Green

We are continue to recruit members. Interested residents can sign up here <https://app.upshot.org.uk/signup/7fa89969/>.

8.4 Our Delivery Sub-Group which is made up of our delivery partners. The sub-group allows for open and honest conversations about delivery and helps inform recommendations to the Board and lessons learned.

## **9.0 FINANCIAL & RESOURCE APPRAISAL**

9.1 The Stronger Communities Together Strategy is funded through a combination of mainstream Council funding and through other streams such as MHCLG and Home Office.

9.2 The Integrated Communities Programme or Bradford For Everyone is a two year

£2.7m programme funded through the MHCLG. £500k has been ring fenced by MHCLG to be paid directly to Department, work and Pensions (DWP) and £350k to Linking Network. Both are nationally run programmes by the MHCLG. The programme runs from April 2019 to March 2021. Bradford West has up to £348,191 worth of delivery in projects currently taking place, and there is a further planned delivery in year two.

9.3 There are no additional resource implications for the Council.

## **10.0 RISK MANAGEMENT AND GOVERNANCE ISSUES**

10.1 The Stronger Communities Partnership Board oversees the management of issues and risks and these are periodically raised at Board meetings which run quarterly. In addition, programme and methodology is deployed through the Programme Lead and Stronger Communities Delivery Coordinator. The MHCLG has stated an expectation that the local partnership will have an independent Chair.

## **11.0 LEGAL APPRAISAL**

11.1 There are no additional legal issues arising from the contents of this report.

## **12.0 OTHER IMPLICATIONS**

### **12.1 EQUALITY & DIVERSITY**

12.2 The Stronger Communities Strategy and Delivery Plan support the Corporate Equality Objectives.

12.3 An equality impact assessment has been carried out that evidences that the proposals within the strategy and delivery plan will make a positive contribution and impact on many protected characteristic groups. There is no perceived detriment from undertaking any of the initiatives within the delivery plan.

### **13.0 SUSTAINABILITY IMPLICATIONS**

There are no sustainability implications apparent.

### **14.0 GREENHOUSE GAS EMISSIONS IMPACTS**

There are no greenhouse gas emission impacts apparent.

### **15.0 COMMUNITY SAFETY IMPLICATIONS**

15.1 The Stronger Communities Partnership aligns some of its work with the Community Safety Partnership and vice versa. The Portfolio Holder for Neighbourhoods & Community Safety is a member of the Stronger Communities Partnership and also chairs the Community Safety Partnership. Officers also attend and support both partnerships and the relationship between these two, and other key district partnerships will be key to the success of the overall strategy.

15.2 Many of the initiatives that sit within the Stronger Communities Delivery Plan should also have a positive impact on peoples feeling of safety, particularly where they bring different groups of people together, building tolerance and understanding.

## **16.0 HUMAN RIGHTS ACT**

- 16.1 The Human Rights Act covers various rights including: Freedom from torture and inhumane or degrading treatment; right to liberty and security; respect for your private and family life and correspondence; freedom of thought, belief and religion and protection from discrimination in respect of the rights and freedoms.
- 16.2 Building understanding, tolerance and respect will help people to live their lives within the freedoms to which they are entitled.

## **17.0 TRADE UNION**

Aspects of the strategy will focus on change in policy and approach, for example in relation to selection and recruitment practice. There are two projects where this applies;

- Inclusive Employers and
- Creating an Equal, Diverse and Inclusive Workforce.

Consultation will take place with trade unions as appropriate. .

## **18.0 WARD IMPLICATIONS**

To be successful, work to build stronger and more integrated communities is on going across the district. The 'Stronger Communities strategy' identifies work that is planned over the next five years, but needs to be seen within the context of a wider and more long term strategy.

- 18.1 The Strategy and delivery plan is an evolving document which will be informed by continuous community engagement activities, data, research and emerging need. It will be reviewed in 2021.

## **19.0 IMPLICATIONS FOR CORPORATE PARENTING**

There are no corporate parenting implications apparent.

## **20.0 NOT FOR PUBLICATION DOCUMENTS**

There are no 'Not for Publication Documents'

## **21.0 OPTIONS**

- 21.1 Bradford West Area Committee may determine to seek regular updates on the delivery plan and impact measures applied to certain interventions that are proposed.
- 21.2 Any proposed changes to aspects of the delivery plan must be subject to agreement by the Stronger Communities Partnership.

## **22.0 RECOMMENDATIONS**

Bradford West Area Committee is asked to note the progress the Integrated Communities Programme, Bradford For Everyone has made in the last 12 months against the Stronger Communities Together Strategy developed by the Stronger

Communities Partnership.

**23.0 BACKGROUND INFORMATION**

23.1 Stronger Communities Together Strategy published in March 2019.

23.2 “It’s Your Place – Tell Us What You Think” Report of the Social Kinetic, produced 14th August 2018.

23.3 Report and minutes of Bradford West Committee, 30 January 2019.

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## Report of the Director Place to the meeting of the Bradford West Area Committee to be held on 25 March 2020.

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**Subject:**

**AD**

**Community Chest 1 April 2019 to 31 March 2020**

### **Summary statement:**

This report summarises the Community Chest Grants awarded in the financial year **April 2019 to March 2020** for the benefit of communities within Bradford West Constituency.

---

Steve Hartley  
Director of Place

**Portfolio:**

**Neighbourhoods and Community Safety**

Report Contact: Noreen Akhtar  
Phone: (01274) 432597  
E-mail: [bhula.singh@bradford.gov.uk](mailto:bhula.singh@bradford.gov.uk)

**Overview & Scrutiny Area:**

**Corporate**

## 1. SUMMARY

- 1.1 This report summarises the Community Chest Grants awarded in the financial year **April 2019 to March 2020** for the benefit of communities within Bradford West Constituency.

## 2. BACKGROUND

- 2.1 The Community Chest budget is intended to assist community, leisure and cultural activities which are of benefit to the community, and where the activity could not go ahead without some financial assistance.
- 2.2 Applications which meet the published criteria are considered from groups, organisations and individuals contributing across a broad spectrum of initiatives, to the well being and development of communities within the Bradford West Constituency.
- 2.3 The Senior Administrative Officer, within the Bradford West Area Co-ordinator's Office, assesses the applications and prepares an Officer recommendation in consultation with the Area Co-Ordinator.
- 2.4 The Area Co-ordinator, under delegated powers, is responsible for making decisions on the applications in consultation with the Grants Advisory Group. The Grants Advisory Group is traditionally made up of the Chair, Vice Chair and two members of the Labour Group who all serve on the Area Committee. In Bradford West in 2019/20 the Grants Advisory Group was the Chair and two Members.
- 2.5 It is also possible, when decisions need to be taken outside the formal process that the Area Co-ordinator can decide on an application, having consulted individually with the Chair of the Grants Advisory Group members.
- 2.6 The Community Chest budget available for Bradford West Area in the current financial year is £11,500.
- 2.7 Between 1<sup>st</sup> April 2019 and 31<sup>st</sup> March 2020 30 Community Chest applications were awarded a total of £11,500.00.
- 2.8 The summary of Community Chest Grants awarded during 1<sup>st</sup> April 2019 to 31<sup>st</sup> March 2020, is attached as **Appendix A**.

## 3. OTHER CONSIDERATIONS

- 3.1 The maximum amount available to community/voluntary groups from the Community Chest Grant is £500.
- 3.2 With regards to the Community Chest grant allocation for 2019/2020, it is important to highlight both the take-up and very high demand on the fund.

- 3.3 Because of the very high demand on the limited Community Chest budget, it has been a practice of the Bradford West Grants Advisory Group to make a contribution towards the total cost of the activity.
- 3.4 Community groups, voluntary organisations and individuals applying for grants are given support from the Bradford West Area Co-Ordinator's Office and encouraged to raise funds from other sources.
- 3.5 The Grants Advisory Group at its meeting on 15 February 2018 agreed that organisations requesting Community Chest grant funding must return their completed Memorandum of Agreement (MOA) within a 3 month period from the date it was posted. Failure to do so will make the organisation ineligible for the funding and they will have to reapply.

#### **4. FINANCIAL & RESOURCE APPRAISAL**

- 4.1 The total number of applications funded in this period was 30 towards activities and projects for the communities in Bradford West (**Appendix A**).
- 4.2 The Community Chest budget for Bradford West for the financial year April 2019 to March 2020 was £11,500.00.

#### **5. RISK MANAGEMENT AND GOVERNANCE ISSUES**

There are no significant risks arising from the proposed recommendations in this report.

#### **6. LEGAL APPRAISAL**

- 6.1 There is no legal requirement for the Council to provide small grants for the benefit of local communities.

#### **7. OTHER IMPLICATIONS**

##### **7.1 EQUALITY & DIVERSITY**

In awarding Community Chest Grants, special consideration is given to particular disadvantaged groups including the elderly, people with disabilities, youth, ethnic minorities and people who are unemployed.

##### **7.2 SUSTAINABILITY IMPLICATIONS**

Groups are encouraged to engage in additional fundraising activities and are made more aware of opportunities for future development and sustainability.

##### **7.3 GREENHOUSE GAS EMISSIONS IMPACTS**

Greenhouse gas emissions and wider environmental impacts will be a

consideration in assessing applications.

#### **7.4 COMMUNITY SAFETY IMPLICATIONS**

A number of projects supported are either directly or indirectly concerned with improving community safety within local communities.

#### **7.5 HUMAN RIGHTS ACT**

There are no direct Human Rights implications arising from the recommendations below.

#### **7.6 TRADE UNION**

There are no implications for Trade Unions.

#### **7.7 WARD IMPLICATIONS**

Community Chest grants are awarded to projects / activities that support communities within the City, Clayton & Fairweather Green, Heaton, Manningham, Thornton & Allerton and Toller Wards.

#### **7.8 AREA COMMITTEE ACTION PLAN IMPLICATIONS (for reports to Area Committees only)**

Community Chest grants are awarded to projects and activities that address priorities in the Bradford West Area Committee Ward Plans 2019-2022.

#### **7.9 IMPLICATIONS FOR CORPORATE PARENTING**

None.

#### **7.10 ISSUES ARISING FROM PRIVACY IMPACT ASSESMENT**

Contact details may also be stored and shared internally for publicity mail outs and to advise organisations on other funding opportunities.

#### **8. NOT FOR PUBLICATION DOCUMENTS**

None

#### **9. OPTIONS**

9.1 That the members note the report.

9.2 There is only one option as the purpose of the report is to inform members about the allocation of Community Chest Grants that were allocated in partnership with the Area Committee for the benefit of communities within Bradford West.

#### **10. RECOMMENDATIONS**

- 10.1 That the Bradford West Area Committee nominate the Grants Advisory Group representatives for the 2020/21 period.
- 10.2 That the wide range of applications from groups, organisations and individuals across Bradford West Constituency are noted and welcomed.
- 10.3 That the Bradford West Area Co-ordinator's Office continues to ensure the effective allocation of the Community Chest budget by providing appropriate advice and support to applicants.
- 10.4 That organisations requesting Community Chest grant funding must return their completed Memorandum of Agreement (MOA) within a 3 month period from the date it was posted. Failure to do so will make the organisation ineligible for the funding and they will have to reapply.

## **11. APPENDICES**

- 11.1 Appendix A: Summary of Community Chest Grants Awarded from 1<sup>st</sup> April 2019 to 31<sup>st</sup> March 2020.

## **12. BACKGROUND DOCUMENTS**

None

**APPENDIX A****Community Chest Grant****April - June 2019****Quarter 1**

<u>Ward</u>	<u>Organisation</u>	<u>Details</u>	<u>Amount</u>
Clayton & Fairweather Green/ Thornton & Allerton	<b>Creative Flare Yorkshire</b>	Arts/crafts materials/refreshments to set up parent support group in Allerton	£500.00
City	<b>Friends of Horton Park</b>	Family fun day/eid celebration and fundraiser	£500.00
City	<b>Kikstart Sports Academy</b>	Nutritionist costs for summer 'spotlight on health' project	£300.00
Toller	<b>Whetley Juniors Football Club</b>	Team Mitre full kits for two teams plus registration/affiliation fees	£300.00
Thornton & Allerton	<b>Bradford Community Cinemas</b>	Bradford Communities Cinemas group launch event at South Square, Thornton on 5 July 2019	£350.00
Manningham	<b>Hollings Youth Association</b>	Community cohesion event to be held on Saturday 15 June at Drummond Road field	£500.00
Total Q1 allocated			£2,450.00

**Community Chest Grant**

**July - September 2019**

**Quarter 2**

<u>Ward</u>	<u>Organisation</u>	<u>Details</u>	<u>Amount</u>
City	<b>RCCG Chapel of Grace</b>	Annual community and family fun day, Sunday 18 August 2019	£500.00
City	<b>Free2Bme LGBT+Community</b>	A day trip to Bridlington in late August for their Asylum and Immigration and BAME women including transport, lunch and dinner	£427.51
Clayton & FWG	<b>Equality for All CIC</b>	Gardening tools, equipment, greenhouse for a new allotment project	£500.00
Toller	<b>Equality Together</b>	Invitation to local people to 4 consultation workshops to understand community needs	£495.00
City	<b>Bradford Deaf Community Association</b>	A weekly craft group for elderly deaf and disabled people to replenish stock for autumn/winter activities	£334.54
Manningham	<b>Infusion</b>	Day trip to Bridlington for the socially deprived women of Hollings Road and surrounding areas on 27 August 2019	£500.00
<b>Total Quarter 2 Allocation</b>			<b>£2,757.05</b>

**Community Chest Grant**  
**October - December 2019**  
**Quarter 3**

<u>Ward</u>	<u>Organisation</u>	<u>Details</u>	<u>Amount</u>
Thornton & Allerton	<b>Thornton Community Partnership</b>	Bird food and feeders for the 'Thornton Goes Wild' project	£350.00
City	<b>Bradford East Africa Community</b>	Entry to swimming sessions, Bradford Leisure cards, family bus passes and bowling sessions	£496.00
Toller	<b>Al-Mustafa Educational Trust</b>	Hi-viz vests/printing and refreshments to reduce anti-social behaviour during bonfire period	£500.00
City	<b>Deaf Women's Society</b>	Room hire, refreshments, interpreter costs for monthly sessions at Bradford Deaf Centre	£200.00
Toller	<b>Girlington Community Centre</b>	Family fun day activities on 5 November 2019	£500.00
City	<b>Radio Royal</b>	Assist with insurance, licences, membership fees.	£200.00
Manningham	<b>Bradford Synagogue</b>	Rabbi, organist and catering for Annual Chanukah Service (Festival of Lights) on 29 December 2019	£410.00
City	<b>Bradford Park Avenue Ladies Cricket</b>	Establish a women's softball cricket league	£250.00
Clayton & Fairweather Green	<b>Clayton Community Association</b>	New flooring in coffee shop lounge	£440.00
City	<b>HCJB Limited (Millside Centre)</b>	Christmas party for vulnerable families and children on 20 December 2019	£100.00
<b>Total Quarter 3 Allocation</b>			<b>£3,346.00</b>

**Community Chest Grant**  
**January - March 2020**  
**Quarter 4**

<u>Ward</u>	<u>Organisation</u>	<u>Details</u>	<u>Amount</u>
City	<b>University of Bradford Union of Students</b>	'Take a Hike' - a series of hikes for disabled young people	£150.00
City	<b>Grange Interlink</b>	To purchase sports equipment for people of all age groups	£300.00
Thornton & Allerton	<b>Green Communities Network</b>	Launch event for the newly established group "Green Communities Network"	£250.00
City	<b>Farnham Community Association:</b>	To assist in educating residents about environmental issues	£350.00
City	<b>Libyan Women and Families Bradford</b>	Establish a girls basketball team for 10-17 year olds	£350.00
Heaton	<b>Frizinghall Community Association</b>	Hall hire to enable regular football sessions for local Frizinghall children	£350.00
Various (BD7,8,9)	<b>Physical Impact Kickboxing</b>	Purchase martial arts equipment for young people	£250.00
District-wide	<b>Bradford Metropolitan Food Bank</b>	The provision of food bags for those in need	£846.95
<b>Total Quarter 4 Allocation</b>			<b>£2,946.95</b>

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## **Report of the Strategic Director Place to the meeting of Bradford West Area Committee to be held on 25<sup>th</sup> March 2020.**

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**Subject:**

**AE**

**GREAT HORTON ROAD (LIME STREET), BRADFORD  
OBJECTIONS TO PROPOSED REFUGE ISLAND**

### **Summary statement:**

**This report considers objections received to proposals for a pedestrian refuge island on Great Horton Road, Bradford**

---

Steve Hartley  
Strategic Director Place

**Portfolio:**

**Regeneration, Planning and Transport**

Report Contact: Andrew Smith  
Phone: (01274) 434674  
E-mail: [andrew.smith@bradford.gov.uk](mailto:andrew.smith@bradford.gov.uk)

**Overview & Scrutiny Area:**

**Regeneration and Environment**

## 1. SUMMARY

- 1.1 This report considers two objections received to proposals to introduce a pedestrian refuge island (and associated Traffic Regulation Order) on Great Horton Road, near to it's junction with Lime Street.

## 2. BACKGROUND

- 2.1 At its meeting on 19<sup>th</sup> June 2019 the Bradford West Area Committee approved funding as part of its Safer Roads schemes programme 2019/20 to introduce a pedestrian island and Traffic Regulation Order (TRO) for No Waiting at Any Time on Great Horton Road near to its junction with Lime Street.
- 2.2 Records show that 6 collisions, resulting in 5 pedestrian casualties, have occurred in the previous 5 years on Great Horton Road in the vicinity of the proposals. Great Horton Road was included in the 2019 'Lengths for Concern' report. (This report identifies lengths of road which have a higher than average level of recorded collisions).
- 2.3 The proposals are shown on drawing No. HS/TRSS/104494/CON-1B, attached as Appendix 1. They are designed to improve road safety for all road users at this location, particularly pedestrains.
- 2.4 Informal consultation with residents affected by the proposals was carried out between 22<sup>nd</sup> October and 15<sup>th</sup> November 2019. This resulted in 2 objections to the proposals.
- 2.5 In response to the objections, the scehme was re-designed and the proposed pedestrian island replaced with footway build-outs on both sides of the carriageway and the TRO removed from the proposals. This reduced the impact on on-street parking and resulted in the 2 objections being withdrawn.
- 2.6 The revised proposals are shown on drawing no. HS/TRSS/104494/CON-2A attached as Appendix 2. The re-design addresses the concerns raised by the objectors and still provided an improvement for pedestrians (the island remained the preferred solution from a road safety perspective).
- 2.7 Following discussions with ward members, it was concluded that they wished to proceed with the implementation of the pedestrian island and associated TRO.
- 2.8 A summary of the valid points of objections to the pedestrian island and TRO and corresponding officer comments is tabulated below:

<b>Objectors Concerns</b>	<b>Officers Comments</b>
<b><u>Objector No 1</u></b>	
We are a restaurant and rely on customers who travel to us by car. We	Vehicles parking in the vicinity of the proposed island prevent pedestrians crossing

<p>have put a considerable amount of investment in the premises and the business and employ 12 people from the local area. The proposed island and waiting restrictions will have a negative impact on the business We rely on these parking spaces outside the restaurant and across the road for our customers - parking is crucial to the restaurants survival.</p> <p>In 7 years we have been not witnessed any pedestrian accidents.</p> <p>We feel an alternative scheme further down the road would be more beneficial to pedestrians rather than seriously affecting our business which wholly and unequivocally relies on these spaces to run.</p>	<p>having a clear view and being seen by drivers. The proposed island and waiting restrictions are the best solution to address this problem</p> <p>Records show that 6 collisions, resulting in 5 pedestrian casualties, have occurred in the previous 5 years on Great Horton Road in the vicinity of Lime Street</p> <p>Between Derby Street and Frank Street there is an existing crossing facility and the carriageway has been narrowed to assist pedestrians. The funding has been allocated to address pedestrian issues in the proximity of the proposed island.</p>
<p><b><u>Objector No 2</u></b></p> <p>Due to traffic at peak times we find it difficult to enter/exit our car park at the back. Although double yellow lines have been placed across the entrance people often park partly on them causing visibility issues. The proposed island will make the situation even more dangerous.</p> <p>A yellow box junction marking across the entrance would help.</p> <p>We regularly have deliveries and clients at our offices and the adjacent garage business also often have vehicles delivered/collected on rescue vehicles. The loss of parking spaces will mean that vehicles collecting/unloading will have to double park and block the road adding to the danger.</p> <p>We have been in the premises since 1992 and are only aware of a</p>	<p>Vehicles parking in the vicinity of the proposed island prevent pedestrians crossing having a clear view and being seen by drivers. The proposed island and waiting restrictions are the best solution to address this problem</p> <p>Yellow box markings are not usually installed at a private access. A 'Keep Clear' marking would be appropriate and can be arranged</p> <p>Great Horton Road was included in the 2019 'Lengths for Concern' report which identifies</p>

<p>single accident involving a pedestrian - there have been a number of accidents involving cars. A traffic island will not stop such accidents which are due to speed or lack of judgement or careless driving. I agree with road safety but this seems to be disproportionate response to a single incident.</p>	<p>lengths of road which have a higher than average level of recorded collisions. Records show that 6 collisions, resulting in 5 pedestrian casualties, have occurred in the previous 5 years on Great Horton Road in the vicinity of Lime Street</p>
--	---

### **3. OTHER CONSIDERATIONS**

- 3.1 Local ward members and the emergency services have been consulted on the proposals. No adverse comments have been received from the emergency services; ward members support the original proposal.
- 3.2 Following the receipt of objections to the original informal consultation and subsequent amendments to the proposal the TRO has not yet been promoted. If the Area Committee resolves to overrule the objections to the proposed island, the TRO will be promoted as part of the 2020/21 Bradford West various sites TRO. There will be an opportunity to make further representations at that stage.

### **4. FINANCIAL & RESOURCE APPRAISAL**

- 4.1 The estimated cost of the original proposals is £19,000. This can be met from the Safer Roads budget approved by this the Bradford West Are Committee.

### **5. RISK MANAGEMENT AND GOVERNANCE ISSUES**

- 5.1 There are no significant risks arising out of the implementation of the proposed recommendations. A failure to implement highway safety improvements would result in ongoing concerns about the road collision rate on this section of Great Horton Road.

### **6. LEGAL APPRAISAL**

- 6.1 There are no specific issues arising from this report. The course of action proposed is in accordance with the Councils power as Highway Authority and Traffic Regulation Authority under the relevant legislation.

### **7. OTHER IMPLICATIONS**

#### **7.1 EQUALITY & DIVERSITY**

Due regard has been given to Section 149 of the Equality Act 2010 when determining the proposals in this report.

#### **7.2 SUSTAINABILITY IMPLICATIONS**

There are no Sustainability Implications arising from this report.

### **7.3 GREENHOUSE GAS EMISSIONS IMPACTS**

There is no impact on the Council's own and the wider District's carbon footprint and emissions from other greenhouse gases arising from this report.

### **7.4 COMMUNITY SAFETY IMPLICATIONS**

The implementation of traffic measures should lead to a reduction in casualties and help to improve road safety on Great Horton Road.

### **7.5 HUMAN RIGHTS ACT**

There are no implications on the Human Rights Act.

### **7.6 TRADE UNION**

None

### **7.7 WARD IMPLICATIONS**

Ward members have been consulted on the proposals.

### **7.8 AREA COMMITTEE ACTION PLAN IMPLICATIONS**

None

### **7.9 IMPLICATIONS FOR CORPORATE PARENTING**

None.

### **7.10 ISSUES ARISING FROM PRIVACY IMPACT ASSESMENT**

None

## **8. NOT FOR PUBLICATION DOCUMENTS**

None

## **9. OPTIONS**

9.1 That the objections to the pedestrian island be overruled and the pedestrian island be implemented and TRO formally advertised as part of the Bradford West various sites TRO 2020-21.

9.2 That the objections be upheld and the alternative proposal of footway build-outs be implemented.

9.3 That the objections be upheld and the proposals be abandoned.

9.4 Councillors may propose an alternative course of action from that recommended on which they will receive appropriate officer advice.

## **10. RECOMMENDATIONS**

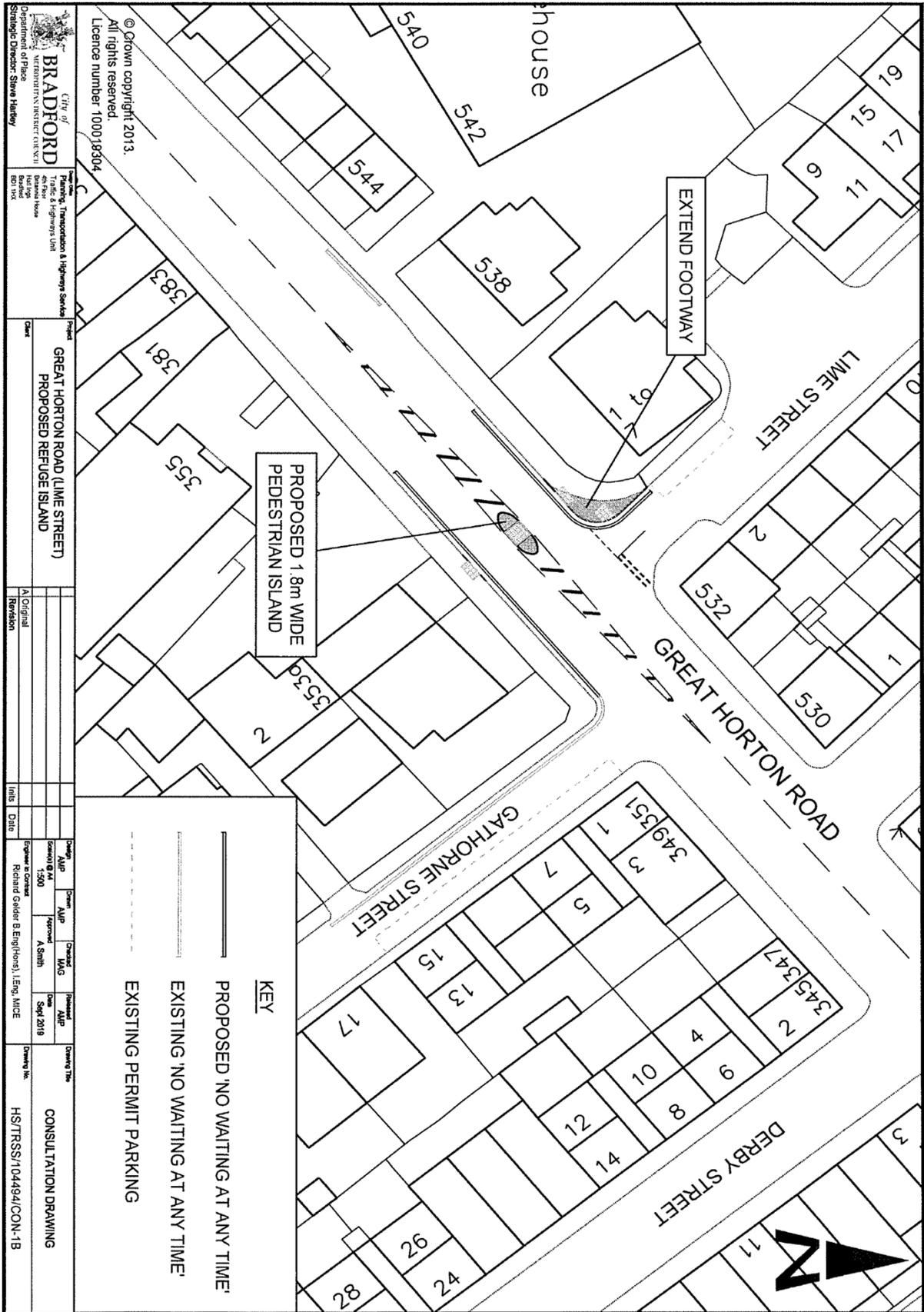
- 10.1 That the objections be overruled and the proposed pedestrian island be implemented and the associated TRO formally advertised as shown on Plan No. HS/TRSS/104494/CON-1B – attached as Appendix 1 to this report.
- 10.2 That the objectors be informed accordingly.

## **11. APPENDICES**

- 11.1 Appendix 1 Drawing HS/TRSS/104494/CON-1B
- 11.2 Appendix 2 Drawing HS/TRSS/104494/CON-2A

## **12. BACKGROUND DOCUMENTS**

- 12.1 City of Bradford Metropolitan District Council File Ref: HS/TRSS/104494



**BRADFORD**  
 City of Bradford  
 METROPOLITAN DISTRICT COUNCIL  
 Department of Place  
 Strategic Director: Steve Hatley

Planning, Transportation & Highways Service  
 Traffic & Highways Unit  
 Planning House  
 Mill Lane  
 Bradford  
 BD1 1XK

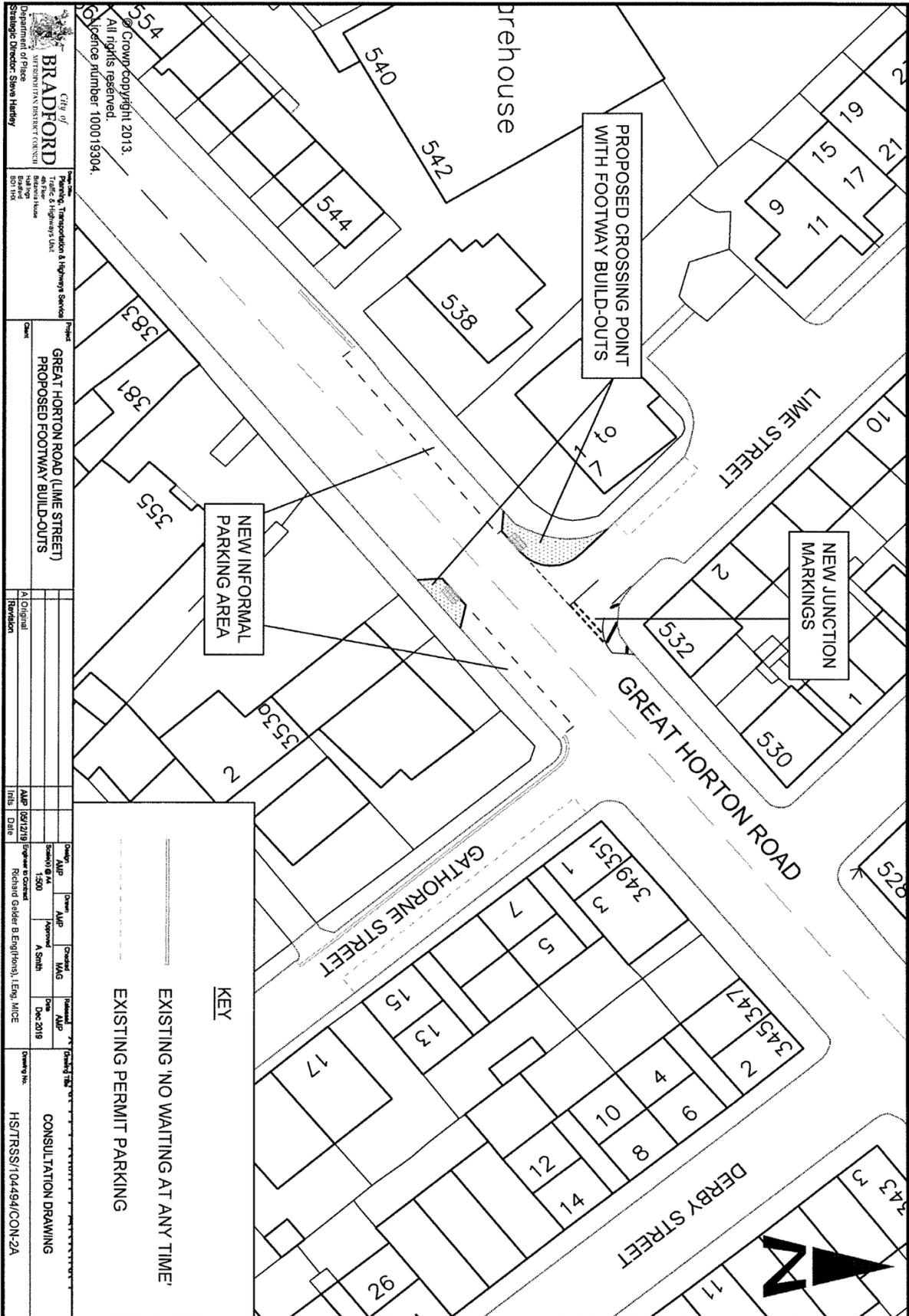
Project: GREAT HORTON ROAD (LIME STREET)  
 PROPOSED REFUGE ISLAND  
 Client:

Revision	Initials	Date
A1 Original		

Prepared By	Checked By	Approved By	Checked By	Approved By	Drawn By
Richard Golder & Partners	A. Smith	Richard Golder & Partners	A. Smith	Richard Golder & Partners	HS/TRSS/104494/CON-1B

Drawing No: HS/TRSS/104494/CON-1B  
 Date: Sep 2018  
 Scale: 1:500

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## **Report of the Strategic Director, Place, to the meeting of Bradford West Area Committee to be held on 25 March 2020.**

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**Subject:**

**AF**

**CLAYTON VILLAGE - OBJECTIONS TO PROPOSED TRAFFIC CALMING AND 20MPH  
ZONE**

**Summary statement:**

**This report considers objections to recently advertised proposals for a 20mph zone  
in Clayton Village (including traffic calming measures on Clayton Lane).**

Ward: 8 Clayton & Fairweather Green

---

Steve Hartley  
Strategic Director Place

**Portfolio:**

**Regeneration, Planning & Transport**

Report Contact: Andrew Smith  
Phone: (01274) 434674  
E-mail: [andrew.smith@bradford.gov.uk](mailto:andrew.smith@bradford.gov.uk)

**Overview & Scrutiny Area:**

**Regeneration & Environment**

**1.0 SUMMARY**

1.1. This report considers objections to recently advertised proposals for a 20mph zone in Clayton Village (including traffic calming measures on Clayton Lane).

**2.0 BACKGROUND**

2.1. At its meeting on the 19 June 2019 this committee approved as part of its Safer Roads Programme, a scheme to introduce traffic calming measures on Clayton Lane and a 20mph speed limit on various roads within Clayton Village. The proposals are detailed on drawing no.HS/TRSS/104496/COMMITTEE, attached as Appendix 1.

2.2. The scheme has been promoted following a number of complaints regarding speeding and inconsiderate driving around Clayton village. The proposals to reduce the current speed limit to 20mph on various roads and to introduce traffic calming on Clayton Lane will help encourage safe driver behaviour and protect vulnerable road users thus encouraging more physical activity such as walking and cycling.

2.3. The proposals were formally advertised from the 24 January to the 14 February 2020. At the same time approximately 1000 consultation letters and plans were posted to residents and business. This resulted in twelve communications supporting the proposals and five objections. Although not all of the objectors were against the proposals in principle, they have been reported for completeness.

2.4. A summary of the points of objection and corresponding officer comments is tabulated below: -

Objectors concerns	Officer comments
<p><u>First objector</u></p> <p>i. Objects to the blanket 20mph speed limit on the grounds that it won't work and it will cause more pollution as modern cars don't perform efficiently at this speed.</p> <p>ii. Endsleigh Place has been included in the scheme but it is a private road which the objector owns. The objector was not informed of the Council's plans to introduce the 20mph speed limit on Endsleigh Place without his knowledge or consent therefore he objects to this.</p>	<p>i. 20mph limits are most appropriate for roads where average speeds are already low, and the guidance suggests below 24mph. The layout and use of the road must also give the clear impression that a 20mph speed or below is the most appropriate. This helps to make the scheme self-enforcing and reduces the need for police interventions.</p> <p>Speed surveys were carried out on roads that were thought could be susceptible to speeds above the suggested 24mph. The results showed that in most cases the average speed was 20mph or below. On Clayton Lane however, the average speed was above 24mph and for that reason traffic calming has been proposed.</p> <p>With regard to increased pollution; it is agreed that engines are optimally</p>

	<p>efficient when driving at a constant ('cruising') speed, not when accelerating or decelerating. For most cars this is around 55-60mph. However, studies have shown that lower speeds encourage smoother driving particularly in built up areas and in 20mph zones vehicles move more smoothly with less accelerations and decelerations. This driving style produces fewer particulate emissions from tyre and brake wear. Studies also show that 20mph zones do not appear to worsen air quality whilst they dramatically reduce road danger. They also support a shift to walking and cycling, generate less traffic noise and reduce community severance.</p> <p>ii. With regard to Endsleigh Place; it is a short narrow un-made access road servicing 3 properties. The Council's highways record show that it does not form part of the adopted highways network. It is therefore recommended that this location is removed from the advertised scheme.</p>
<p><u>Second objector</u></p> <p>iii. The objector has lived in Clayton for 21 years and during this time has not experienced inconsiderate driving or speeding other than on The Avenue. In Clayton Lane the parked vehicles make it not possible to speed.</p> <p>iv. It is reported that speed humps increase pollution and some councils are considering removing them.</p> <p>v. Without enforcement the 20mph zone will be no better observed than the current 30mph by those few about whom the complaints have been made.</p>	<p>iii. The Avenue forms part of a bus route and would therefore need some substantial traffic calming to reduce traffic speeds and be "bus friendly". Such a scheme would take up most of the current Safer Roads Schemes budget. Notwithstanding this, The Avenue is on the list of schemes awaiting funding from the aforementioned budget.</p> <p>iv. The current evidence of possible air quality dis-benefits does not warrant the removal of existing traffic calming or stop the introduction of new speed humps. The distance between humps has a significant effect on driving styles and whether drivers speed up between the features. The traffic calming scheme has been designed to discourage</p>

	<p>drivers from speeding between the humps therefore reducing the amount of accelerating and braking. It will encourage drivers to drive along Clayton Lane at a constant speed. The proposed traffic calming will also reduce traffic speeds to 20 mph or below thus enabling the new speed limit to be self-enforcing. The traffic calming will also help to encourage more people to walk or cycle, and reduce community severance.</p> <p>v. The 20mph speed limit is being introduced on roads where average speeds are already low and the layout and use of the road gives a clear impression that a 20mph speed or below is the most appropriate. This helps to make the scheme self-enforcing and reduces the need for police interventions.</p>
<p><u>Third objector</u></p> <p>vi. The objector supports anything that would make the roads safer. However, the 20mph will cause frustration as only law abiding people will try to keep to this speed and not the speeding reckless drivers.</p> <p>vii. The objector would prefer traffic calming on Station Road</p>	<p>vi. The introduction of the 20mph speed limit will help to change driving style and behaviour. It will encourage smoother driving particularly in built up areas. In 20mph zones vehicles move more smoothly with less accelerations and decelerations which produces fewer particulate emissions from tyre and brake wear.</p> <p>vii. Station Road forms part of a bus route and would therefore need some substantial traffic calming to reduce traffic speeds and be “bus friendly”. Such a scheme would take up most of the current Safer Roads budget.</p>
<p><u>Fourth objector</u></p> <p>viii. The objector is generally in favour of the proposed traffic calming and 20mph zone. However, he does not want a speed hump outside his house as it will encourage noise from cars bumping over it all night, wagons delivering to the pub and wagons airbrakes. He has</p>	<p>viii. Clayton Lane is a residential road therefore it is not possible to locate the humps away from all such properties. Moving the hump to the suggested location would place it outside the living quarters of the public house which could bring about further objections and delay</p>

<p>requested that the hump is moved outside the public house.</p>	<p>the progress of the scheme. Relocating the hump would also increase the gap between this and the following hump resulting in a potential increase in traffic speed which could result in excessive acceleration and braking and be less successful at maintaining a constant 20mph.</p>
<p><u>Fifth objector</u>  ix. The objector welcomes the speed bumps on Clayton Lane but the introduction of the 20mph zone without any other measures is pointless.   x. The introduction of speed cameras around the whole course of the 20mph zone would make sense. If not more speed bumps are required on Park Lane, Station Road, The Avenue and Bradford Road.</p>	<p>ix. The 20mph speed limit will be introduced on roads where average speeds are already low and the layout and use of the road gives a clear impression that a 20mph speed or below is the most appropriate. This helps to make the scheme self-enforcing and reduces the need for police interventions.   x. Speed cameras can only be installed if the location meets the selection criteria set out by the West Yorkshire Camera Partnership. One of the criteria that the sites must meet is based on collisions and for fixed cameras there should be at least 4 collisions resulting in the casualties being killed or seriously injured per km. Fortunately Clayton Village does not meet this criteria.  The roads listed by the objector are all on bus routes and would therefore need some substantial traffic calming to reduce traffic speeds and be “bus friendly”. Such a scheme would take up most of the current safer roads budget. The Avenue and Bradford Road are on the list of schemes awaiting funding from the aforementioned budget.</p>

**3.0 OTHER CONSIDERATIONS**

3.1. The emergency services have been consulted on the proposals and the police reported *“they regularly receive complaints regarding speeding and reckless driving in Clayton village. Any steps that can be taken to address this can only be a positive thing”*.

#### **4.0 FINANCIAL & RESOURCE APPRAISAL**

- 4.1. A budget of £18,000 has been allocated from the Safer Roads Budget. The project can be delivered within budget.

#### **5.0 RISK MANAGEMENT AND GOVERNANCE ISSUES**

- 5.1. There are no significant risks arising from this report.

#### **6.0 LEGAL APPRAISAL**

- 6.1. There are no specific issues arising from this report. The course of action proposed is in accordance with the Council's power as Highway Authority and Traffic Regulation Authority.

#### **7.0 OTHER IMPLICATIONS**

##### **7.1. EQUALITY & DIVERSITY**

There are no issues arising from the Council's Equality & Diversity Strategy.

##### **7.2. SUSTAINABILITY IMPLICATIONS**

There are no significant Sustainability implications arising from this report.

##### **7.3. GREENHOUSE GAS EMISSIONS IMPACTS**

There is no impact on the Council's own and the wider District's carbon footprint and emissions from other greenhouse gases arising from this report.

##### **7.4. COMMUNITY SAFETY IMPLICATIONS**

The introduction of the 20mph zone and traffic calming will be beneficial in terms of road safety and will encourage people to walk and cycle.

##### **7.5. HUMAN RIGHTS ACT**

There are no implications on the Human Rights Act.

##### **7.6. TRADE UNION**

None

##### **7.7. WARD IMPLICATIONS**

Ward members have been consulted on the advertised proposals.

##### **7.8. AREA COMMITTEE ACTION PLAN IMPLICATIONS**

None

## **8.0 NOT FOR PUBLICATION DOCUMENTS**

None

## **9.0 OPTIONS**

- 9.1. That the objections be overruled and the scheme be implemented as advertised.
- 9.2. That Endsleigh Place be removed from the 20mph zone and the remaining objections be overruled and the scheme be implemented.
- 9.3. That the request to relocate the proposed road hump from outside an individual property on Clayton Lane be upheld and the scheme amended subject to officers undertaking additional consultations with residents in the vicinity of the revised location and if any objections are received they be reported to this committee for further consideration
- 9.4. That the objections be upheld and the proposals be abandoned.
- 9.5. Members may propose an alternative course of action on which they will receive appropriate officer advice.

## **10.0 RECOMMENDATIONS**

- 10.1. That Endsleigh Place be removed from the 20mph zone and the remaining objections be overruled and the modified Speed Limit Order be sealed and implemented.
- 10.2. That the objection to the traffic calming proposals on Clayton Lane be overruled and the scheme be implemented as advertised.
- 10.3. That the objectors be informed accordingly.

## **11.0 APPENDICES**

Appendix 1 – drawing No. HS/TRSS/104496/COMMITTEE

## **12.0 BACKGROUND DOCUMENTS**

- 12.1. None

